

Executive Summary

ES-05 Executive Summary – 24 CFR 91.200(c), 91.220(b)

1. Introduction

The Consolidated Plan is a collaborative process whereby a community establishes a unified vision for community development actions. It offers a local jurisdiction the opportunity to shape the various housing and community development programs into effective, coordinated neighborhood and community development strategies. It also creates the opportunity for strategic planning and citizen participation to take place in a comprehensive context, and to reduce duplication of effort at the local level.

This Five-Year Consolidated Plan (FY 2024-2028) for the City of Massillon describes the needs of low- and moderate-income residents, persons with special needs, and homeless individuals and families. The Strategic Plan section outlines the goals, strategies, partners, and anticipated financial resources that will be available to implement projects using HUD Community Development Block Grant (CDBG) and HOME Investment Partnerships Program (HOME) funds. A companion document, the Annual Action Plan, sets forth the specific projects that will be implemented during FY 2024. At the conclusion of each year, the City submits the Consolidated Annual Performance and Evaluation Report (CAPER), describing the results in implementing projects.

HUD funding is intended to assist individuals and families that earn less than 80% of the Median Family Income (MFI) in a metropolitan area. HUD defines these categories based upon household income, adjusted for family size. Massillon is part of the Canton-Massillon Metropolitan Statistical Area (Stark and Carroll Counties). The 2023 income categories for a family of four are: Extremely Low Income (30% of MFI) - \$24,400 maximum; Very Low Income (50% of MFI) - \$40,700 maximum; and Low Income (80% of MFI, also known as Moderate Income for some program definitions) - \$65,100 maximum.

Stark County HOME Consortium

The City of Massillon is a member of the Stark County HOME Consortium (Consortium). The three Consortium members – the HUD entitlement jurisdictions of Alliance, Massillon, and the Stark County Urban County (balance of Stark County minus the City of Canton and the Village of Hills and Dales) – formed the HUD-approved Consortium in the early 1990's to leverage HOME program funds for their communities. By acting jointly, the funding amount received by the group is greater than the amount of money that could be obtained by the jurisdictions individually. The Consortium also uses the

opportunity of having communities representing 80% (302,000) of all county residents working together to ensure broader planning and coordination on affordable housing issues within Stark County.

The FY 2024-2028 Five-Year Plan for the Stark County Urban County incorporates discussions pertaining to the Consortium as a whole.

2. Summary of the objectives and outcomes identified in the Plan Needs Assessment Overview

HOUSING NEEDS

Massillon, Ohio, a community of 14,075 households and 32,485 persons (2016-20 ACS), is located in west central Stark County. Since 2009 the City population has grown about 1% and the number of households has increased about 8%. While the median income, at \$48,268, has increased 18% since 2009, about 48% of all households have incomes that are 80% or less of (HUD) Area Median Family Income (HAMFI, \$69,500 for the Canton-Massillon, OH MSA). The 2016-20 ACS showed that while poverty citywide decreased from 19% in 2009 to 15% in 2016-20, it varied by Census Tract.

The percentages of all households whose incomes were 80% or less of HAMFI varied depending on household type: households with one or more children six years of age or younger (61%, 1,025 households); elderly households containing at least one person 62 years or older (52%, 2,874 households); small family households (41%, 2,200 households); and large family households (33%, 220 households).

Housing affordability is one of the most prevalent housing problems in Massillon. Median rent, at \$561 and median housing value, at \$107,400, while more affordable when compared to the county medians, still pose a financial burden for households with lower incomes. Another measure of affordability is cost burden, defined as spending more than 30% of income for housing, or severe cost burden, defined as spending more than 50% of income for housing. Of the 3,200 households with a cost burden greater than 30%, all 3,200 households (60% renters and 40% owners) had incomes that were 80% or less of HAMFI. Of the 1,085 households with a cost burden greater than 50%, 935 households (53% renters and 47% owners) had incomes that were 80% or less of HAMFI. Small family households, the elderly, and other households with incomes that were 80% or less of HAMFI experienced the greatest cost burden.

Poverty also continues to put low-income individuals and families with children at-risk of homelessness.

Needs of Homeless Persons and Families

The following information is summarized from the Stark County HOME Consortium FY 2024-2028 Five-Year Plan. More detailed information is available in that document.

The Homeless Continuum of Care of Stark County (also referred to as HCCSC or the CoC) collects data on the extent and nature of homelessness in Stark County through providers at emergency shelters, transitional housing, and permanent supportive housing facilities utilizing the Homeless Management Information System. The CoC also conducts the annual Point-in-Time count, which is conducted in accordance with HUD standards. The annual Point-in-Time count (January 2023) estimated that in Stark County about 300 persons experience homelessness on any given night; about 1,200 persons experience homelessness each year; and about 1,100 persons – both individuals and families – lose their housing and become homeless each year. The homeless include chronically homeless individuals and families, children, and veterans. Almost two-thirds of homeless persons are White, and slightly more than one-third are Black or African American. About 20% of homeless persons are unsheltered.

Summary of Objectives and Outcomes continued in the accompanying Text Box #1.

ES-05 Summary of Objectives and Outcomes - continued (#1)

ES-05 Summary of Objectives and Outcomes - continued (#1)

In Stark County, the network of public, private, and non-profit agencies that comprise the CoC work in concert to meet the needs of homeless persons, actively promoting an approach that focuses on preventing and ending homelessness and rapidly returning people who have become homeless to housing. Particular emphasis is placed on assisting chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth. The network includes providers of housing and supportive services for the homeless, as well as governmental departments and area non-profit agencies that provide services and link persons to mainstream benefits, helping the homeless to find, and retain, housing.

The City of Massillon does not directly receive HUD Emergency Solutions Grant funds to assist in implementing these strategies, however residents of any community countywide, including Massillon, can utilize the CoC's services.

Non-homeless Persons with Special Needs

HUD has defined a number of special needs categories of persons within the low- and moderate-income population: elderly (age 62 and older); frail elderly; persons with mental, physical, and/or developmental disabilities; persons with alcohol or other drug addiction; persons with HIV/AIDS and their families; and victims of domestic violence, dating violence, sexual assault, and stalking. Persons in all these categories live in Consortium jurisdictions and have housing and supportive service needs.

A network of providers delivers housing and supportive service in Stark County to meet the needs of special needs populations.

Detailed information is available in the Stark County HOME Consortium FY 2024-2028 Five-Year Plan.

HOUSING MARKET

About 74% of all housing units in Massillon were built before 1980, with about 35% of units built 1950-1979. The 2016-2020 CHAS data showed that there were about 15,500 housing units in Massillon, with about 90% occupied and 02% vacant. Of the occupied housing units, 63% were owner-occupied, while 37% were renter-occupied. Owner and renter occupancy varied by Census Tract.

About 75% of all units (11,585 units) in Massillon were single-family (detached or attached). An additional 10% of all units (1,550 units) were in buildings with two to four units. Only 4% of all units (680 units) were in structures with 20 or more units. The number of buildings with five or more units varied by Census Tract.

The number of bedrooms in housing units showed considerable variation by tenure. Larger units were more prevalent among owner-occupied units (8,929): 79% of units had 3 or more bedrooms and 21% of units had 2 bedrooms. Conversely, of all renter-occupied units (5,150), 29% had 3 or more bedrooms 42% had 2 bedrooms, 26% had 1 bedroom, and 3% had zero bedrooms. The percent of units with 3 or more bedrooms, regardless of tenure, varied by Census Tract.

In terms of affordability, a limited number of units are affordable to low income renter households, based on HUD Area Median Family Income (HAMFI): 10% at 30% HAMFI, about 29% at 50% HAMFI, and about 60% at 80% HAMFI. The situation is even more serious for owner households: (no data at 30% HAMFI), about 15% at 50% HAMFI, about 35% at 80% HAMFI, and 50% at 100% HAMFI.

Summary of Objectives and Outcomes continued in the accompanying Text Box #2.

ES-05 Summary of Objectives and Outcomes - continued (#2)

ES-05 Summary of Objectives and Outcomes - continued (#2)

Cost of Housing

When compared to housing costs in other parts of the country, the overall housing market in Stark County and Massillon has remained relatively affordable for the last several decades. During the Great Recession, rents remained stagnant and home values fluctuated substantially. While median home sale prices stabilized and have been increasing in Massillon and properties are beginning to sell more quickly, the recovery of the housing market remains gradual. No significant change is anticipated in the overall affordability of the housing market relative to home values or rent levels.

Housing Condition

About 74% of the housing units in Massillon (10,440) were built in 1979 or earlier, meaning cyclical maintenance is an ongoing need. About 1% of the housing units experienced the situation of overcrowding, lack of complete kitchen facilities, or lack of complete plumbing facilities.

Lead based-paint (LBP) hazard is an ongoing issue due to the quantity of pre-1980 housing stock. In addition, 13% of all occupied housing units (1,345 units) built before 1980 included one or more children age six or under. While lead remediation has occurred in a limited number of units, childbirth and/or the movement of households to unremediated units creates new situations of LBP hazards for small children.

STRATEGIC PLAN

Goals and Programs

Massillon has identified seven goals through which programs will be implemented during the next five years:

Affordable Housing Opportunity: upgrade the housing stock through rehabilitation and increase homeownership opportunities.

Homeless Needs: assist residents (individuals and families) experiencing homelessness or at imminent risk of homelessness by funding activities and/or projects that will support the Homeless Continuum of Care of Stark County.

Neighborhood Improvements: improve the physical condition, health, and safety of residential neighborhoods with projects such as improvements to rights-of-way, sidewalks, water and/or sewer lines, and/or public facilities; remove negative impacts on neighborhoods by demolishing abandoned, deteriorated buildings.

Non-Homeless Special Needs: provide services to persons in special populations including the elderly, frail elderly, and persons with disabilities.

Public Services: provide public services that maintain and improve neighborhood and household stability, such as - but not limited to - programs related to social, recreational, educational, cultural, health, and nutrition needs.

Economic Development: assist businesses downtown or in other commercial/industrial areas to create or retain jobs through programs that include rehabilitation/construction, removal of blighted structures or negative conditions, and/or improve infrastructure and access.

Planning and Administration: fund planning activities, including economic development planning; provide fair housing services; and administer the CDBG program.

3. Evaluation of past performance

The City of Massillon has used its federal entitlement funds to productively respond to the community needs of residents, businesses, and other community stakeholders. In addition, the City has developed

relationships with community-based organizations, which are essential in addressing neighborhood needs and strengthening the community as a whole.

The City of Massillon will continue to program its Community Development Block Grant and HOME funds for activities to address neighborhood and community issues. For example, housing rehabilitation eliminates significant health and safety deficiencies; neighborhood level needs are addressed with infrastructure improvements, public facilities upgrades, and demolition of abandoned, deteriorated buildings; economic development efforts create or retain jobs; and public service activities focus on maintaining and improving household stability.

4. Summary of citizen participation process and consultation process

The City of Massillon utilizes its Citizen Participation Plan, which outlines the procedures and processes to solicit citizen input in the development and reporting of HUD-funded activities.

During the development of the FY 2024-2028 Five-Year Consolidated Plan and FY 2024 Annual Action Plan, the City of Massillon utilized notices in a newspaper of general circulation, public meetings, and internet outreach to solicit public comment. During the 30-day public comment period, hard copies of the documents were available in City Hall and the public library.

Massillon City Council discussed the FY 2024 CDBG allocations and the FY 2024-2028 Five-Year Plan at regularly scheduled public meetings.

For more specific details about the citizen participation process, please refer to section **PR-15 Citizen Participation**.

The City of Massillon is active throughout the year in monitoring its subrecipients and consulting with nonprofit organizations and public agencies to gain input and feedback. For more specific details about the consultation process, please refer to section **PR-10 Consultation**.

Regarding HOME program funding, the City of Massillon participated in the planning and development of the FY 2024-2028 Five-Year Consolidated Plan and FY 2024 Annual Action Plan for the Stark County HOME Consortium, prepared by the Stark County Regional Planning Commission (SCRPC). More information on the citizen participation and consultation process is available in the SCRPC document.

5. Summary of public comments

No public comments were received during the public comment period or at the two public hearings.

6. Summary of comments or views not accepted and the reasons for not accepting them

Not applicable.

7. Summary

This question intentionally left blank. Please refer to the other questions in this section.

The Process

PR-05 Lead & Responsible Agencies - 91.200(b)

1. Describe agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source

The following are the agencies/entities responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
Lead Agency	MASSILLON	
CDBG Administrator	MASSILLON	Community Development Department
HOPWA Administrator		
HOME Administrator		Stark County Regional Planning Commission
HOPWA-C Administrator		

Table 1– Responsible Agencies

Narrative

This document discusses the Community Development Block Grant (CDBG) funds received directly from HUD by the City of Massillon. This document is also part of a submission to HUD by the Stark Housing Consortium, representing the three jurisdictions of Alliance, Massillon, and the Stark County Urban County for funds through the HOME Investment Partnerships Program (HOME).

These three jurisdictions formed a consortium to receive HOME funds jointly from HUD. By creating the Consortium, the total amount of HOME funds received by the group is greater than the amount of HOME funds that could be obtained by the individual jurisdictions. Cumulatively, that decision has brought to Stark County millions of dollars for local housing programs. Actions taken as the Stark Housing Consortium do not affect allocations of CDBG funds or other federal funds to the individual members.

In addition to receiving HOME funds, the Consortium leverages the ability of the communities throughout Stark County to work together on the Consolidated Plan process, which is an opportunity to ensure broader planning and coordination on affordable housing issues within the county. The following CDBG entitlement community is not a member of the Consortium and files Consolidated Plan documents directly with HUD: Canton.

The Consolidated Plan approach is the means to meet the submission requirements for the Community Development Block Grant (CDBG) and HOME Investment Partnerships (HOME) programs:

- **Community Development Block Grant (CDBG).** These funds are used for a variety of community development, neighborhood revitalization, or economic development programs, with the intent of assisting low- and moderate-income people and improving deteriorated areas.
- **HOME Investment Partnerships Program (HOME).** These funds are used specifically for housing related projects, such as housing rehabilitation or first-time homebuyer assistance. The Stark Housing Consortium receives the funds directly from HUD on behalf of its three partner jurisdictions, and Stark County is the lead administrative entity.

Consolidated Plan Public Contact Information

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PR-10 Consultation - 91.100, 91.110, 91.200(b), 91.300(b), 91.215(I) and 91.315(I)

1. Introduction

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Provide a concise summary of the jurisdiction’s activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I)).

The types of providers and agencies listed in this question most often operate on a countywide basis. The Stark County Regional Planning Commission (SCRPC) provided information in its FY 2024-2028 Five-Year HUD Consolidated Plan concerning coordination between public and assisted housing providers and private and government health, mental health, and service agencies in Stark County, which has the potential to involve residents of Massillon.

During the second half of 2023, SCRPC managed two online Needs Assessment surveys to a wide variety of agencies and organizations, including public and assisted housing providers, private and governmental health, mental health and service agencies, as well as political subdivision leaders in the county. Additionally, each of these stakeholders was invited to participate in one of the four public meetings. The general public was also able to participate in the surveys and public meetings.

The City of Massillon works to enhance the coordination between public and private housing and service agencies whenever possible.

Homeless needs are addressed through the HCCSC, which is comprised of public and private housing and social service agencies, including the City of Massillon. Through its CDBG allocation, the City of Massillon also provides funding to several social service agencies and organizations to partially fund key aspects of the Continuum of Care’s operations and programs.

Further coordination is the Stark County HOME Consortium, a partnership of the Cities of Massillon and Alliance, plus the Stark County Regional Planning Commission (SCRPC) on behalf of Stark County. The Consortium coordinates the expenditure of HUD HOME Investment Partnerships Program funds within Stark County. In addition, the City of Massillon has a contractual relationship with SCRPC, with SCRPC staff assisting with inspections of Massillon’s CDBG-funded housing rehabilitation projects.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness

The City of Massillon participates in the Homeless Continuum of Care of Stark County (HCCSC), which coordinates activities and operates on a countywide basis.

The Stark County Regional Planning Commission (SCRPC) provided information in its FY 2024-2028 Five-Year HUD Consolidated Plan describing coordination among the Continuum of Care, housing providers, and health and service agencies to address the needs of homeless persons, including the chronically homeless, families with children, veterans, and unaccompanied youth, as well as persons at risk of homelessness.

SCRPC conducted an online survey to the HCCSC and other homeless services-related agencies to gather input on program needs. During Consolidated Plan preparation, a public meeting was held as part of a HCCSC meeting. The draft Plan was made available to the CoC and its members for comments.

More locally within Massillon, coordination efforts are discussed in the Annual Action Plan, section AP-35, Projects.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards and evaluate outcomes, and develop funding, policies and procedures for the administration of HMIS

The City of Massillon is not a recipient of Emergency Solutions Grant (ESG) funding.

The only jurisdiction in Stark County that receives ESG funding is Canton. The Stark Housing Network manages Canton's ESG funds.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdictions consultations with housing, social service agencies and other entities

Table 2– Agencies, groups, organizations who participated

1	Agency/Group/Organization	City of Massillon Health Department
	Agency/Group/Organization Type	Health Agency Other government - Local
	What section of the Plan was addressed by Consultation?	Lead-based Paint Strategy Non-housing Community Development
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	City of Massillon departments have policy and program discussions on an ongoing basis to address the transportation, infrastructure and transit needs of the community.
2	Agency/Group/Organization	Homeless Continuum of Care of Stark County
	Agency/Group/Organization Type	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Services - Victims Nonprofit organization
	What section of the Plan was addressed by Consultation?	Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	City of Massillon staff and officials work with HCCSC members and Stark Housing Network (its management entity) on an ongoing basis to coordinate the needs of homeless and at-risk homeless county residents.

3	Agency/Group/Organization	Massillon Cable TV
	Agency/Group/Organization Type	Services - Broadband Internet Service Providers Services - Narrowing the Digital Divide Business Leaders
	What section of the Plan was addressed by Consultation?	Economic Development Market Analysis Broadband Services
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Massillon Cable TV (MCTV) is one of the leading internet providers in Stark County. They continue to consult with the City of Massillon administration for continued coordination and collaboration.
4	Agency/Group/Organization	Massillon WestStark Chamber of Commerce
	Agency/Group/Organization Type	Business and Civic Leaders
	What section of the Plan was addressed by Consultation?	Economic Development Market Analysis
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	City of Massillon officials have policy and program discussions with this organization on an ongoing basis to address the needs of county businesses.
5	Agency/Group/Organization	Stark Area Regional Transit Authority
	Agency/Group/Organization Type	Regional organization
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs Economic Development Non-Housing Community Development
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	City of Massillon has program discussions with this agency on an ongoing basis to address the current public transit system and needs of the community, particularly the impact on low- and moderate-income areas.
6	Agency/Group/Organization	Stark County Area Transportation Study
	Agency/Group/Organization Type	Regional organization Planning organization
	What section of the Plan was addressed by Consultation?	Non-Housing Community Development

	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	City of Massillon has policy and program discussions with this agency on an ongoing basis to address the transportation, infrastructure and transit needs of the community.
7	Agency/Group/Organization	Stark County Board of Developmental Disabilities
	Agency/Group/Organization Type	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Health Services-Education Services-Employment Other government - County
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	City of Massillon and the Continuum of Care have policy and program discussions with this agency on an ongoing basis to address the needs of county residents.
8	Agency/Group/Organization	Stark County Department of Jobs and Family Services
	Agency/Group/Organization Type	Services - Housing Services-Elderly Persons Services-Persons with Disabilities Services - Victims Other government - County
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	City of Massillon officials and the Continuum of Care have policy and program discussions with this agency on an ongoing basis to address the needs of community residents.

9	Agency/Group/Organization	Stark County Land Reutilization Corporation
	Agency/Group/Organization Type	Housing Services - Housing Regional organization
	What section of the Plan was addressed by Consultation?	Market Analysis
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	City of Massillon has policy and program discussions with this agency on an ongoing basis to address foreclosure and property disposition issues in the community. The City and this agency jointly plan and implement projects that impact low- and moderate-income areas, including acquisition, sale, demolition, and rehabilitation of buildings.
10	Agency/Group/Organization	Stark County Mental Health & Addiction Recovery
	Agency/Group/Organization Type	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-Health Services-Education Services-Employment Services - Victims Health Agency Other government - County
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	City of Massillon officials, through Stark County and the Continuum of Care, have policy and program discussions with this agency on an ongoing basis to address the needs of county residents.

11	Agency/Group/Organization	Stark County Regional Planning Commission
	Agency/Group/Organization Type	Housing Other government - County Regional organization Planning organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Lead-based Paint Strategy Public Housing Needs Homelessness Strategy Non-Homeless Special Needs Economic Development Market Analysis Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	City of Massillon has policy and program discussions with this agency on an ongoing basis related to planning, community development, and neighborhood revitalization issues. As a U.S. Census Bureau affiliate, this agency can also provide data, data analysis, and customized products to the community. This agency is the lead jurisdiction for the Stark Housing Consortium.
12	Agency/Group/Organization	Stark Economic Development Board
	Agency/Group/Organization Type	Housing Services-Employment Regional organization Planning organization Business and Civic Leaders Nonprofit organization
	What section of the Plan was addressed by Consultation?	Economic Development Market Analysis
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	City of Massillon officials have policy and program discussions with this agency on an ongoing basis to address the needs of residents and businesses on issues such as economic development.
13	Agency/Group/Organization	Stark Metropolitan Housing Authority
	Agency/Group/Organization Type	PHA

What section of the Plan was addressed by Consultation?	Public Housing Needs
How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	City of Massillon has policy and program discussions with this agency on an ongoing basis to address the needs of community residents.

Identify any Agency Types not consulted and provide rationale for not consulting

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	
Continuum of Care	Homeless Continuum of Care of Stark County	The Homeless Continuum of Care of Stark County serves all communities in Stark County and/or social services to persons in Stark County who are homeless or at-risk of homelessness. https://starkcountyhomeless.org
Stark County Comprehensive Plan 2040	Stark County Regional Planning Commission	The comprehensive plan provides a broad range of data and recommendations. It includes demographics, economy, land use, natural resources, housing, community, and transportation. https://rpc.starkcountyohio.gov/government/offices/regional_planning_commission/
Strengthening Stark	Stark Economic Development Board	The Stark Economic Development Board (SEDB) represents the cities and townships in Stark County and provides guidance on economic development, zoning and regulatory compliance, funding for environmental remediation, and other issues. https://www.starkcoohio.com/index.php?submenu=ourTeammates&src=gendocs&id=1
Vibrant NEO 2040	Northeast Ohio Sustainable Communities Consortium Initiative	Funded by a HUD/USDOT/USEPA Partnership for Sustainable Communities Initiative, the program focuses on revitalizing established communities, developing the regional economy with accessible employment opportunities, and improving the quality of life for residents.

Table 3– Other local / regional / federal planning efforts

Describe cooperation and coordination with other public entities, including the State and any adjacent units of general local government, in the implementation of the Consolidated Plan (91.215(I))

Ongoing coordination takes place between Alliance, Massillon, and Stark County, the three jurisdictions that comprise the Stark Housing Consortium, which is the entity that receives HOME Investment Partnerships funding from HUD on behalf of the jurisdiction. Staffs communicate on a regular basis regarding community needs, planning, programs and expenditure of HOME funds. Coordination and communication with the City of Canton also takes place regularly on projects of mutual interest.

All four entities in Stark County that receive CDBG entitlement funding (Alliance, Canton, Massillon, and Stark County) have jointly participated in the recent completion of a coordinated Analysis of Impediments to Fair Housing Choice study (December 2018), to satisfy the requirements of the Housing and Community Development Act of 1974, as amended. This Act requires that any community receiving HUD funds affirmatively further fair housing. As a result, Alliance, Canton, Massillon, and Stark County have the responsibility to conduct their CDBG, HOME, and ESG programs in compliance with the federal Fair Housing Act. The responsibility of compliance with the federal Fair Housing Act extends to nonprofit organizations and other entities receiving federal funds through these four jurisdictions.

Communities receiving HUD funds are required to:

- Examine and attempt to alleviate housing discrimination within their jurisdiction;
- Promote fair housing choice for all persons;
- Provide opportunities for all persons to reside in any given housing development regardless of race, color, religion, sex, disability, familial status, or national origin;
- Promote housing that is accessible to and usable by persons with disabilities; and
- Comply with the non-discrimination requirements of the Fair Housing Act.

These requirements can be achieved through the preparation of an Analysis of Impediments to Fair Housing Choice. This document is a review of a jurisdiction’s laws, regulations, and administrative policies, procedures, and practices affecting the location, availability, and accessibility of housing, as well as an assessment of conditions, both public and private, affecting fair housing choice. The document is here:

https://cms7files1.revize.com/starkcountyoh/Document_center/Regional%20Planning%20Commission/resources/AI_Final-Draft.pdf

The City of Massillon regularly participates in the Ohio Conference of Community Development (OCCD), a statewide association whose members include community and economic development professionals from political jurisdictions, nonprofit organizations, and consulting firms involved in the expenditure of HUD funds.

Narrative

This question intentionally left blank.

PR-15 Citizen Participation - 91.105, 91.115, 91.200(c) and 91.300(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation

Summarize citizen participation process and how it impacted goal-setting

The City of Massillon undertakes the following types of actions to encourage citizen involvement:

- Meeting locations and office space housing City staff are accessible to persons with disabilities.
- Meetings, hearings and other public activities are scheduled at times and locations convenient to encourage attendance.
- Reasonable and timely access is provided to information and records relating to the Consolidated Plan and use of HUD assistance.
- The City has a Citizen Participation Plan, which outlines the procedures and processes used by the City to solicit citizen input in the development of the City of Massillon's Five-Year Consolidated Plan, Annual Action Plans, and Annual Performance Reports.

Table 4 (Citizen Participation Outreach) shows the public comment process undertaken by the City of Massillon. All public meetings were publicized in a newspaper of general circulation. Public meetings were held at the Massillon Municipal Government Center, a well-known local facility accessible to persons with disabilities. Public hearings were held on weekdays in the early evening, immediately prior to Massillon City Council work sessions or meetings. Citizens were invited to provide comments via email, telephone, mail, or in person.

During the 30-day comment period, copies of the Five-Year Plan and Annual Action Plan documents were available in public places, such as government offices and the public library.

At each public meeting, the Five-Year Plan was listed and discussed as a separate agenda item. The discussions included presentations of background information, data, and priorities, and time was allotted for audience questions. The meetings linked the Five-Year Plan and Annual Action Plan, providing continuity for discussing short-term and long-term timeframes.

In addition to the solicitation of public input, the Department of Community Development provides technical assistance to all concerned individuals and organizations regarding any aspect of the Community Development Block Grant and HOME Programs. Staff contact information is available on the City's website.

Massillon also participates in the planning and development of the Consolidated Plan for the Stark County Consortium in relation to funding received through the HOME Investment Partnerships program. The Consortium’s process is also guided by a Citizen Participation Plan.

The City of Massillon, Department of Community Development, as the lead administrative entity, is responsible for overseeing development of this Five-Year Plan, with assistance from PlaceMark Collaborative, LLC, Lakewood, Ohio.

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (if applicable)
1	Public Meeting	Non-targeted/broad community	The City hosted the FY 2024 CDBG Application Workshop for public service activities on January 18, 2024. The workshop included discussions of the CDBG program, HUD priorities, and application content and review process.	Not applicable	Not applicable	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (if applicable)
2	Newspaper Ad	Non-targeted/broad community	The City published a public notice in The Independent, Massillon, Ohio, March 18, 2024, announcing the preparation of the proposed FY 2024-28 Five-Year Consolidated Plan and the proposed FY 2024 Annual Action Plan. The public notice described the two documents and invited citizen comments on goals, priorities, strategies, and activities. The notice also listed the March 25, 2024 public hearing information.	Not applicable	Not applicable	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (if applicable)
3	Public Hearing	Non-targeted/broad community	FY 2024-28 Five-Year Consolidated Plan and FY 2024 Annual Action Plan, March 25, 2024, Massillon Municipal Government Center, One James Duncan Plaza, 6:00 p.m. The Five-Year Consolidated Plan and Action Plan were listed and discussed as separate agenda items. The meeting included discussions of background information and data, along with programs and funding. Time was allotted for audience questions.	No comments were received.	not applicable	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (if applicable)
4	Newspaper Ad	Non-targeted/broad community	The City published a public notice in The Canton Repository, April 1, 2024, announcing the start of the 30-day comment period, listing the locations at which the plans are available for public review, listing the April 29, 2024 public hearing information, and inviting citizen review and comment.	No comments received.	Not applicable.	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (if applicable)
5	Public Hearing	Non-targeted/broad community	FY 2024-28 Five-Year Consolidated Plan and FY 2024 Annual Action Plan, April 29, 2024, Massillon Municipal Government Center, One James Duncan Plaza, 6:00 p.m. The Five-Year Consolidated Plan and Action Plan were listed and discussed as separate agenda items. The meeting included discussions of priorities and activities to be funded. Time was allotted for audience questions.	No comments received.	Not applicable.	

Table 4– Citizen Participation Outreach

Needs Assessment

NA-05 Overview

Needs Assessment Overview

Located in western Stark County and encompassing an area of 18.76 square miles, Massillon, Ohio is a community of 32,485 persons, 14,075 households, and 15,505 housing units. An assessment of the needs of the residents of Massillon shows that low incomes, poverty, unemployment/underemployment, and the residual effects of the Great Recession, not to mention the Covid pandemic, have had a negative effect on housing stability for many of the City's residents.

According to the 2016-2020 American Community Survey and HUD mandated tables, Massillon gained about 270 persons and 1,040 households since 2009 (**NA-Table 1**). While total housing units increased by 5%, about 10% (1,426 units) were vacant by 2016-2020. Of all occupied housing units, 8,929 units (63%) were owner-occupied and 5,150 units (33%) were renter-occupied (**MA-Tables 1 and 2, Maps-Owner-and Renter-Occupied Housing**). The median income, at \$48,268, increased by 18% since 2009, while poverty citywide decreased from 19.4% in 2009 to 14.9% in 2016-2020, and varied by Census Tract (**NA-Table 1, 2010 Census, 2016-2020 ACS, Maps-Median Household Income and Poverty Rate**). Unemployment was 4.58% citywide, down from 10.01% in 2011-2015. In both time periods, unemployment varied by Census Tract (**MA-Table 6 and Map-Percent Unemployment**).

NA-Table 2 shows that 48% of all households have incomes that are 80% or less of the HUD Area Median Family Income (HAMFI), which is currently \$69,500 for the Canton-Massillon, OH MSA. The percentages of all households whose incomes were 80% or less of the HAMFI varied depending on household type and Census Tract (**NA-Table 2, Maps-ELI, LI, and MI Households**). Of the 5,370 small family households, 41% (2,200 households) had incomes that were 80% or less. Of the 5,514 households containing at least one elderly person 62 years or older, 52% (2,874 households) had incomes that were 80% or less. Of the 675 large family households, 33% (220 households) had incomes that were 80% or less. Of the 1,670 households with one or more children six years or younger, 61% (1,025 households) had incomes that were 80% or less.

HUD considers cost burden (housing affordability), substandard housing condition, and overcrowding to be serious housing problems **Maps-Households with Any of 4 Housing Problems, ELI, LI, and MI Households**. At least to some degree, all of these housing issues occur in Massillon, with cost burden and housing condition being the two most prevalent housing problems, particularly among low-income households. Median rent, at \$561 and median housing value, at \$107,400, while more affordable when compared to the county medians, still pose a financial burden for households with lower incomes (**MA-Table 3**). **Maps-Median Home Value and Median Contract Rent** show that rents and housing values vary by Census Tract. **Maps-Change in Median Contract Rent and At Risk of Homelessness From Increased Rent** show the effects of cost burden and housing affordability issues.

Needs Assessment Overview continued in the accompanying Text Box #1.

Needs Assessment Overview (continued #1)

Needs Assessment Overview (continued #1)

Cost burden (spending more than 30% of income for housing) and severe cost burden (spending more than 50% of income for housing) is illustrated in ***NA-Tables NA-3, NA-4, NA-5, and Maps-Cost Burden, ELI, LI, and MI Households with Severe Cost Burden***. As shown, 3,200 households (1,940 renters and 1,260 owners) had a cost burden of >30% and 1,085 households (575 renters and 510 owners) had a cost burden of >50%. Of the households with a cost burden of >30%, all had incomes that were 80% or less of the HAMFI. Of the households with a cost burden of >50%, all but 150 households had incomes that were 80% or less. Small family households, the elderly, and other households with incomes that were 80% or less of the HAMFI experienced the greatest cost burden (***NA-Tables NA-4 and NA-5***). If transportation costs were taken into consideration, the effects of cost burden would be even more pronounced.

Substandard housing, where the unit lacked complete plumbing or kitchen facilities, was uncommon, affecting a total of 120 households, all of whom were renters and all of whom had incomes that were 0-80% of HAMFI (***NA-Table 3, Maps-ELI, LI, and MI Households with Substandard Housing***). While the Census definition does not capture the extent of repair needs, the age of housing can be an indicator of condition. As shown in ***MA-Table 8***, 74% of the housing stock was built before 1980 and 39% was built before 1950. These homes are now at least 44 years old, requiring systems replacement and a significant rehabilitation investment. The year units were built in Massillon varies by Census Tract (***Maps-Percent Rental Housing Built Before 1949 and 1980***).

NA-Tables NA-3 and NA-6 show that very few households experienced overcrowding (1.01 -1.5 people per room), but of the 74 households that did, 29 households were renters and 25 households were owners with incomes that were 80% or less of the HAMFI. The remaining 20 households who experienced overcrowding had income that were greater than 80% HAMFI. There were 50 renter households that experienced severe overcrowding (>1.51 people per room) that had incomes that were 80% or less of the HAMFI. The remaining 4 households who experienced overcrowding had income that were greater than 80% HAMFI. Most households experiencing overcrowding were single-family households.

The only categories where a disproportionate greater need by a minority racial or ethnic group (in terms of housing problems) was found was 275 Black/African American households and 65 Hispanic households in the 0%-30% AMI category; 130 Black/African American households, 15 Asian households, and 30 American Indian, Alaska Native households in the 30%-50% AMI category.

The only categories where a disproportionate greater need by a minority racial or ethnic group (in terms of Severe housing problems) was found was 65 Hispanic households in the 0%-30% AMI category; and 55 Black/African American households, 15 Asian households, and 30 Hispanic households in the 30%-50% AMI category.

The only categories where a disproportionate greater need by a minority racial or ethnic group (in terms of housing cost burden greater than 50% of household income) that was found was 195 Black/African American households and 30 American Indian, Alaska Native households.

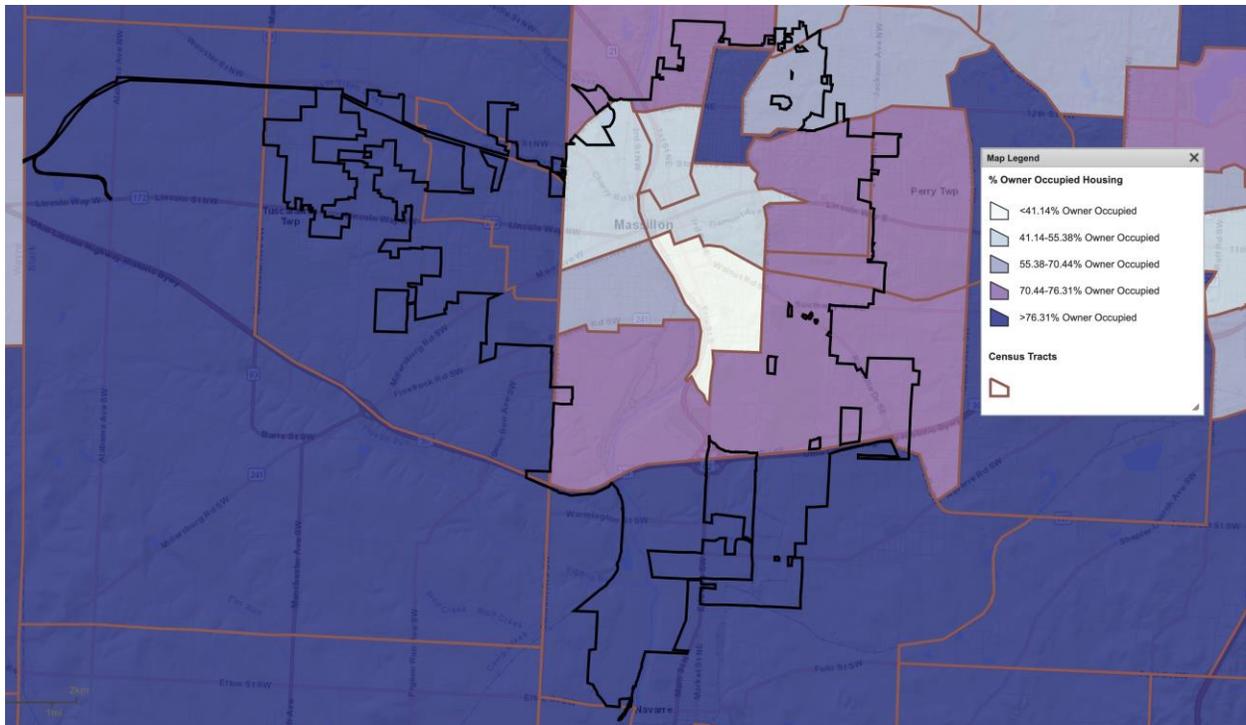
Needs Assessment Overview continued in the accompanying Text Box #2.

Needs Assessment Overview (continued #2)

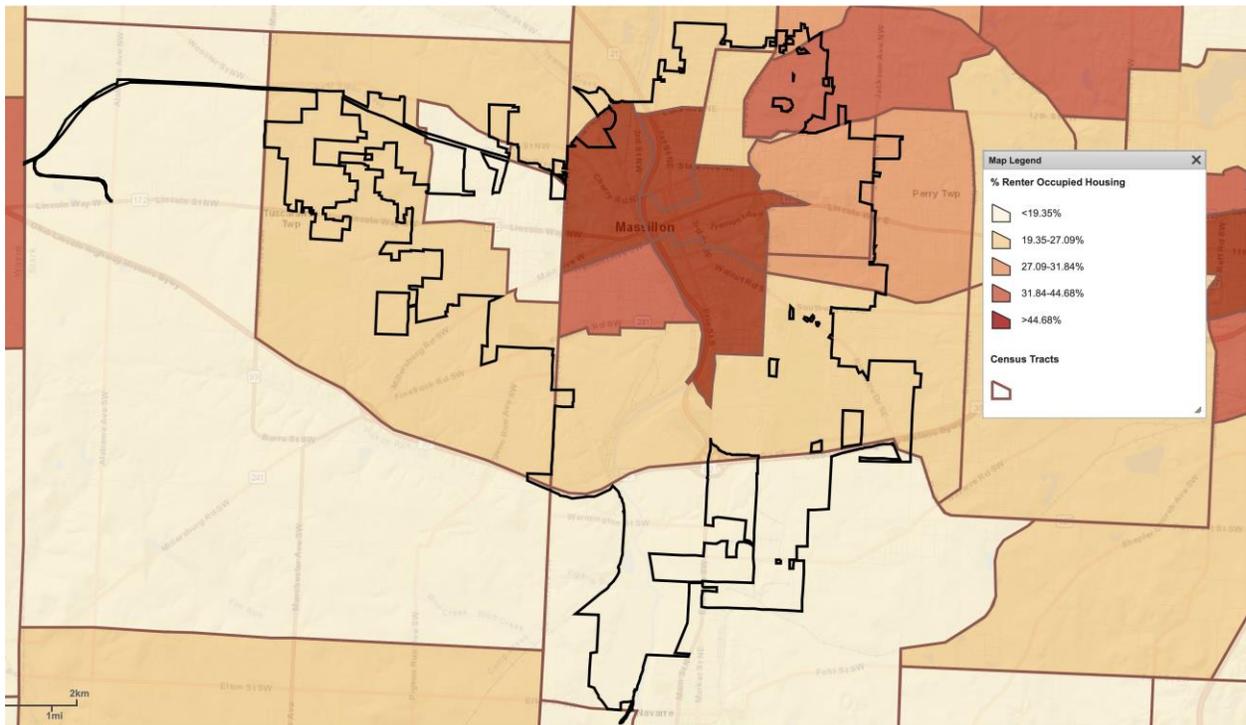
Needs Assessment Overview (continued #2)

Extremely low-income families, the elderly, and the disabled living in Massillon, turn to the Stark Metropolitan Housing Authority (SMHA) for public housing. SMHA maintains seven separate semi-jurisdictional waiting lists, including Massillon, for public housing, as well as for Housing Choice vouchers. While the lists have consistently been composed of families with children, households with at least one disabled person, and elderly persons, many of whom are minorities, the agency has seen an increase in the number of applicants composed of families with children, as well as those with accessibility needs who have mobility, vision, and/or hearing disabilities. In March 2023, SMHA opened the Section 8 waitlist to the public for the first time since 2019, processing over 1,100 applications for new families. This overwhelming demand shows the need for additional affordable rental housing units, particularly for families with children.

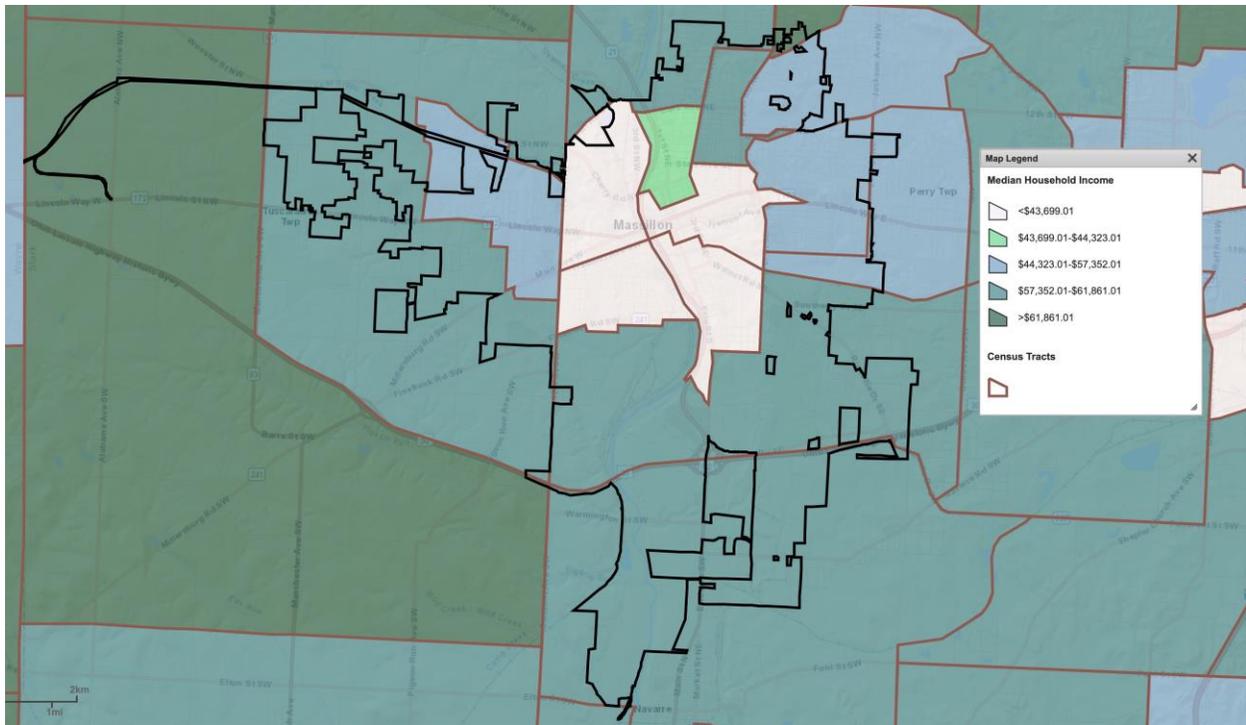
The Homeless Continuum of Care of Stark County (HCCSC or the CoC), which is managed by the Stark Housing Network Inc., an independent non-profit organization formed in 2017, develops supportive housing options and services for the County's homeless population. Massillon, which provides representation on the CoC, will continue to work in concert with, and support, the organization's priorities for homeless persons or those at-risk of homelessness.



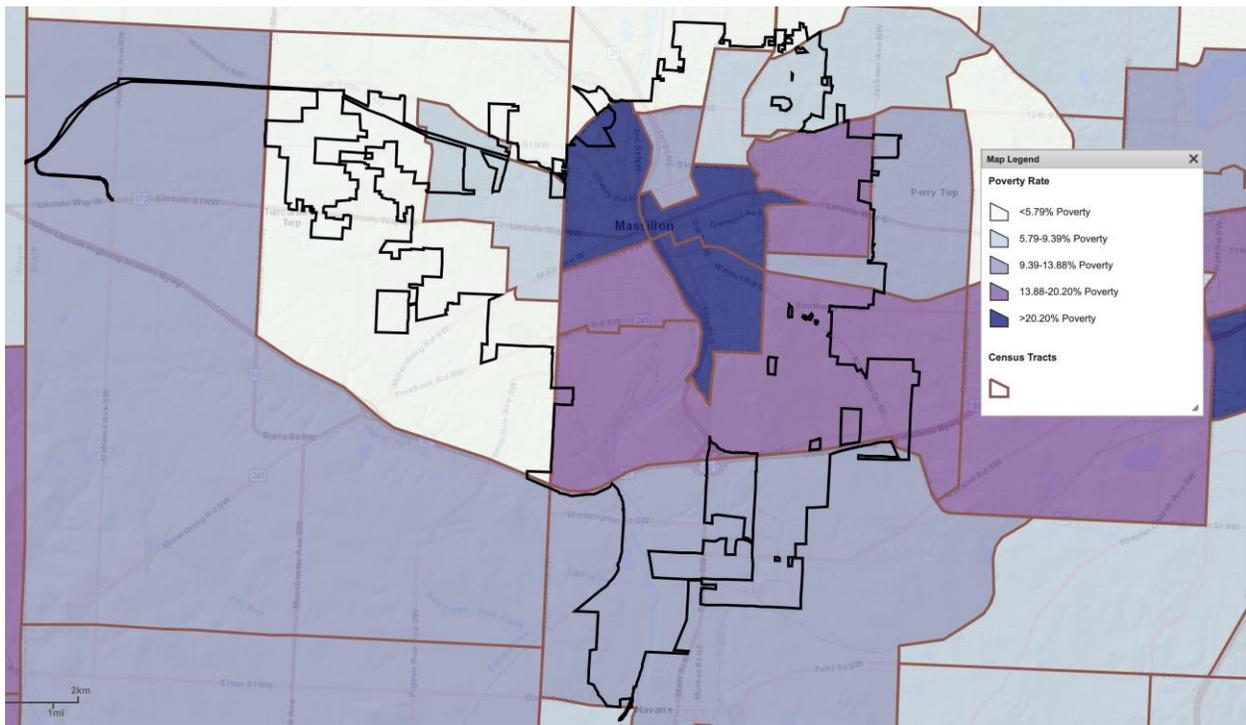
Percent Owner-Occupied Housing



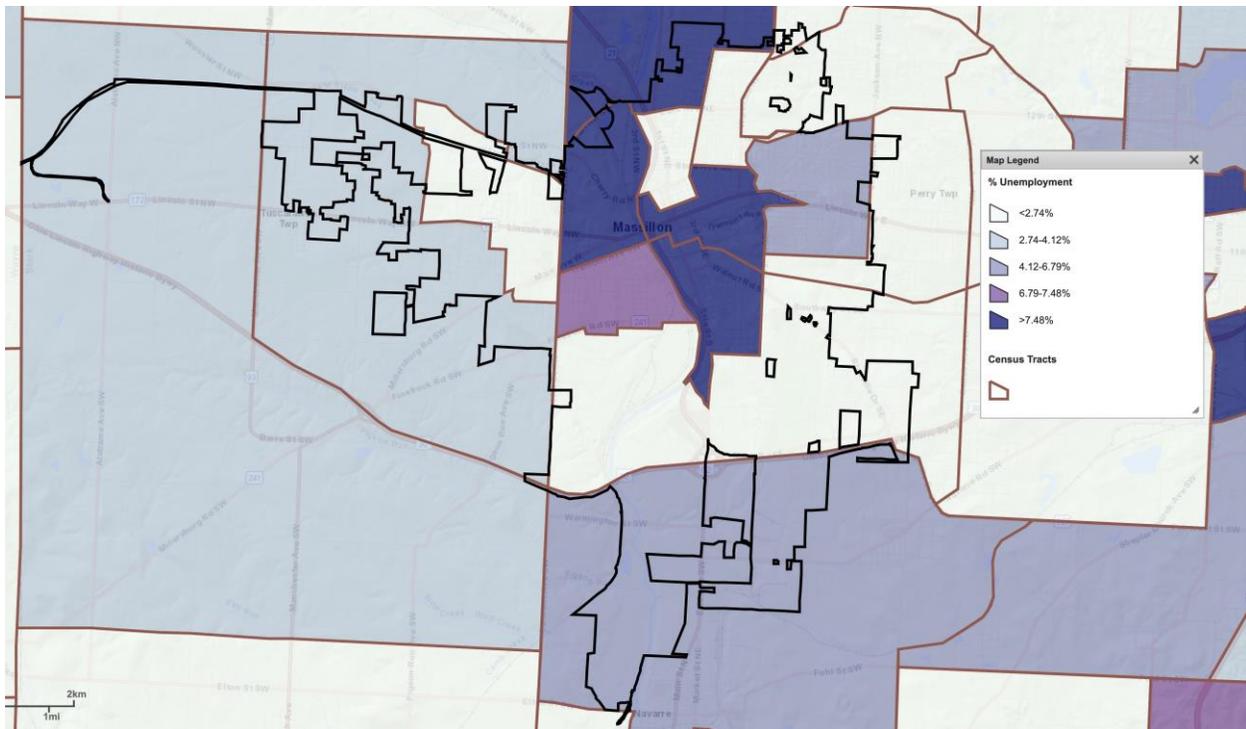
Percent Renter-Occupied Housing



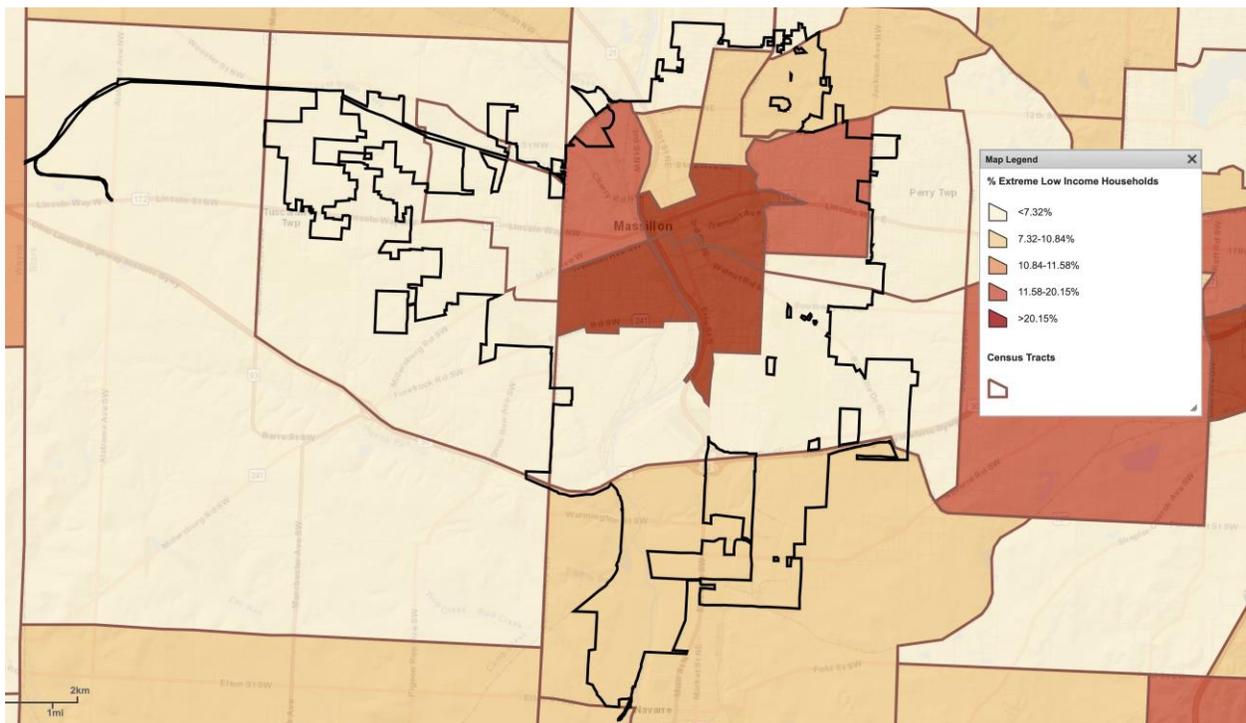
Median Household Income



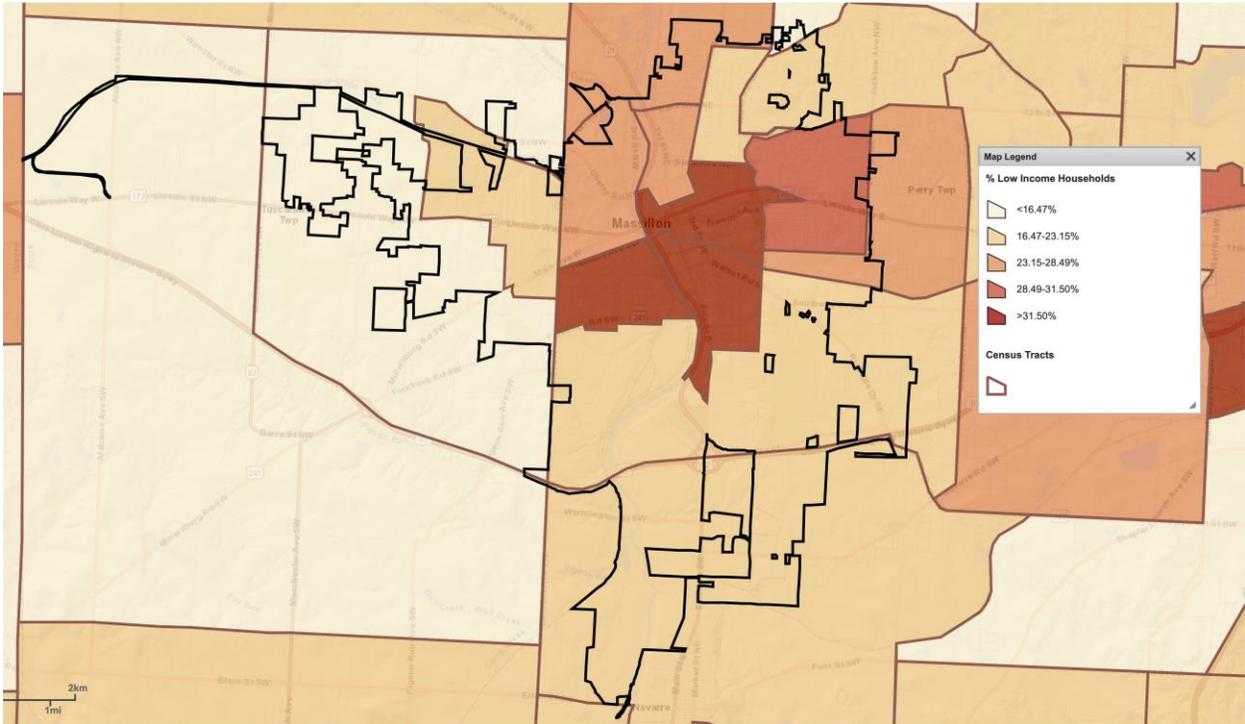
Poverty Rate



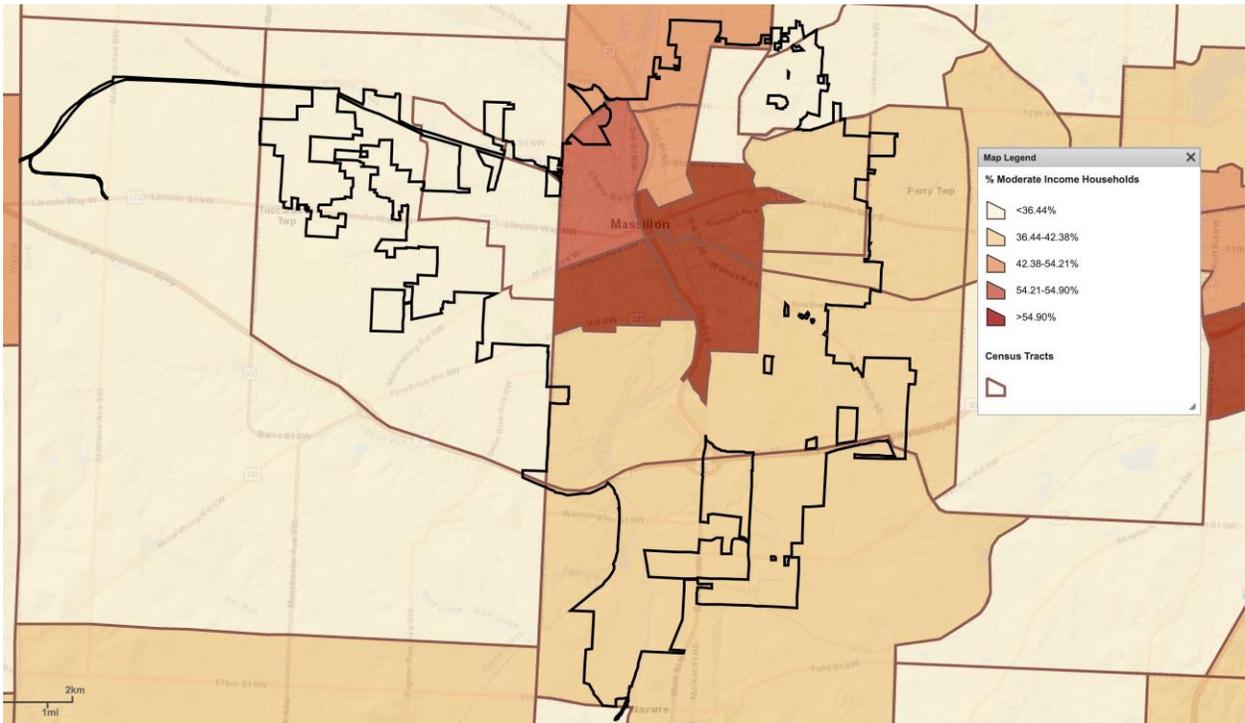
Percent Unemployment



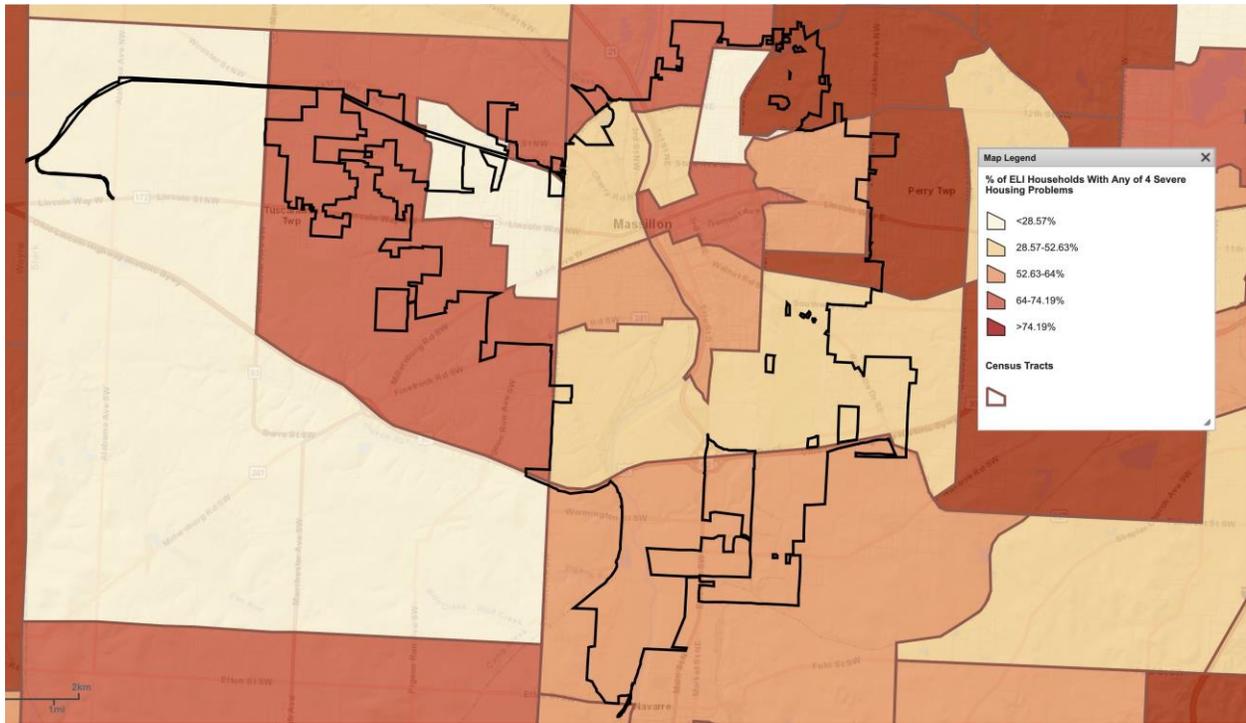
Percent Extreme Low Income Households



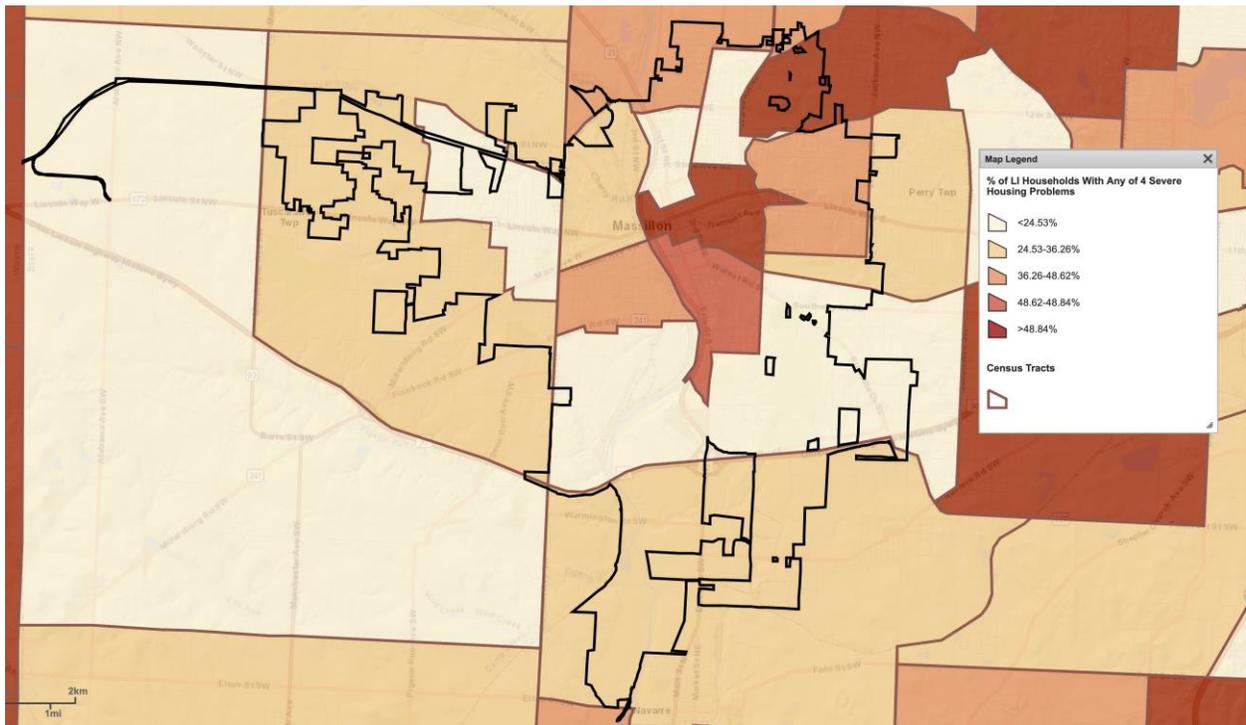
Percent Low Income Households



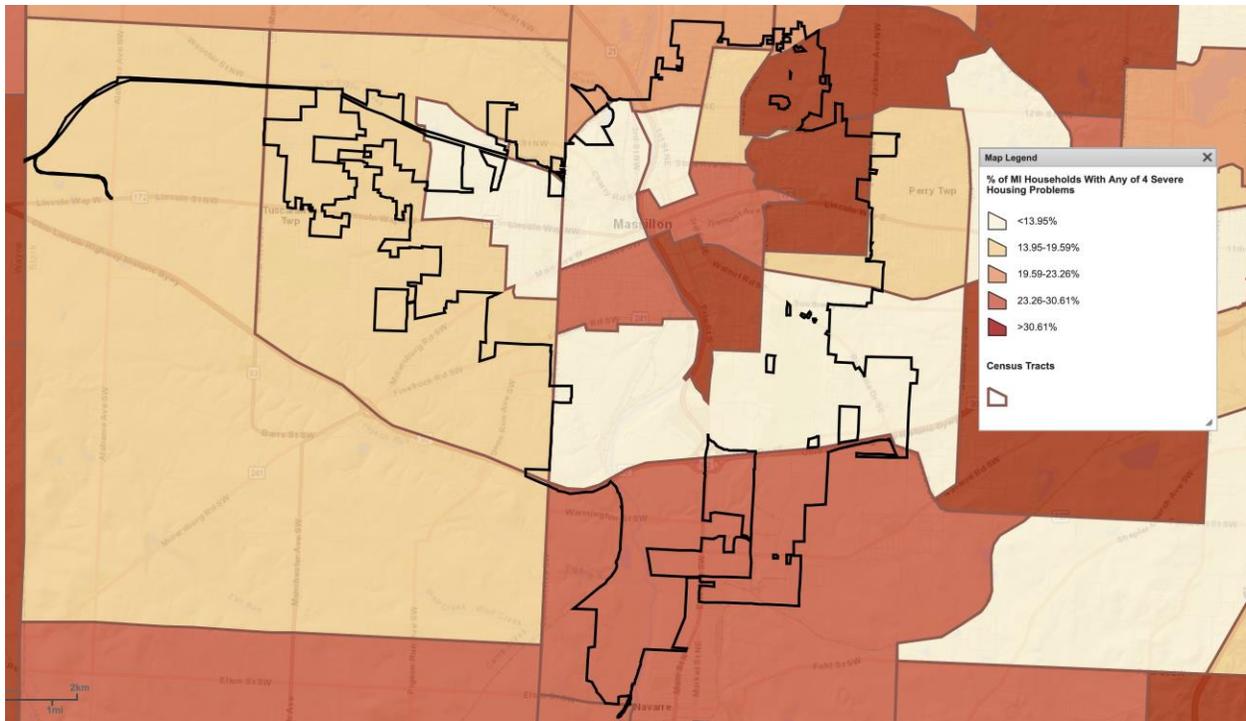
Percent Moderate Income Households



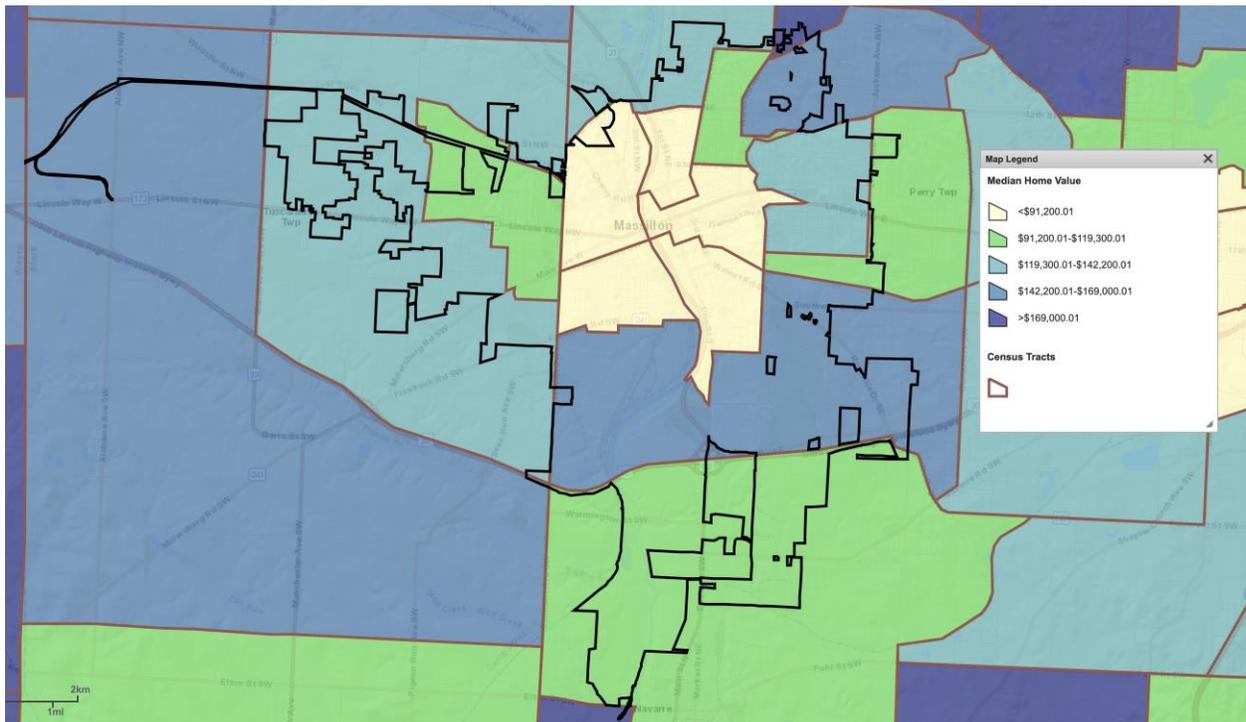
Percent ELI Households with Any of 4 Severe Housing Problems



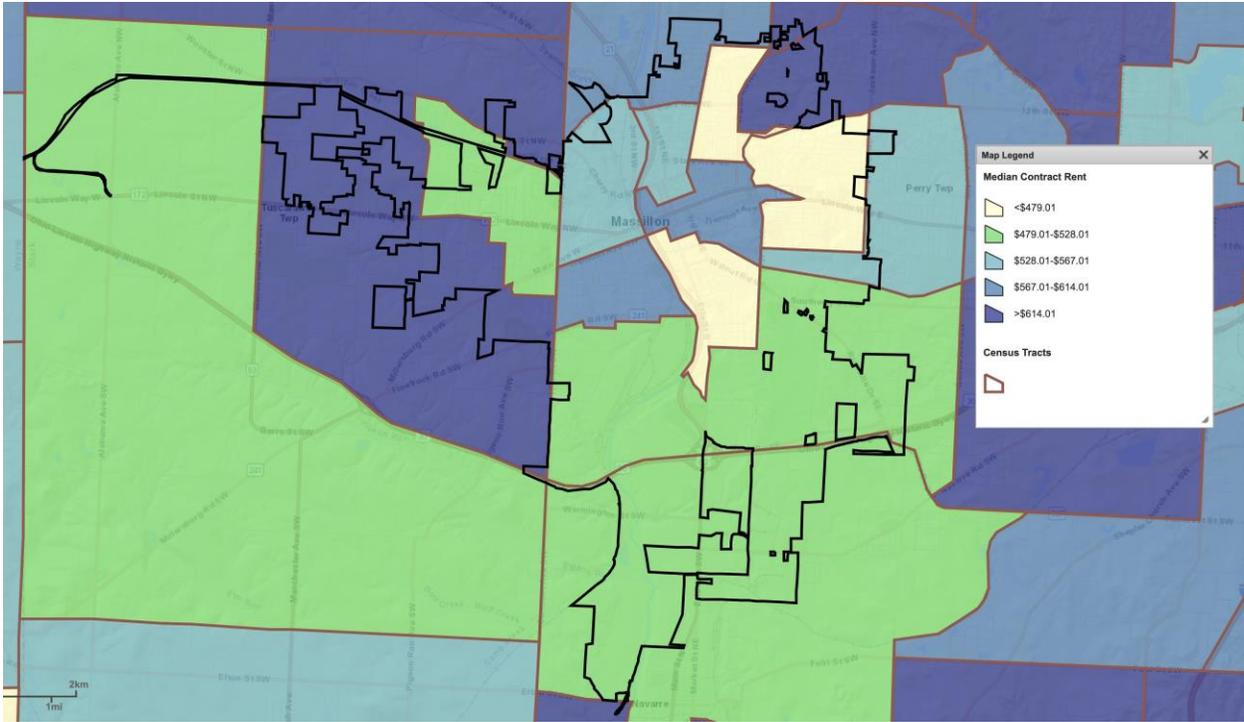
Percent LI Households with Any of 4 Severe Housing Problems



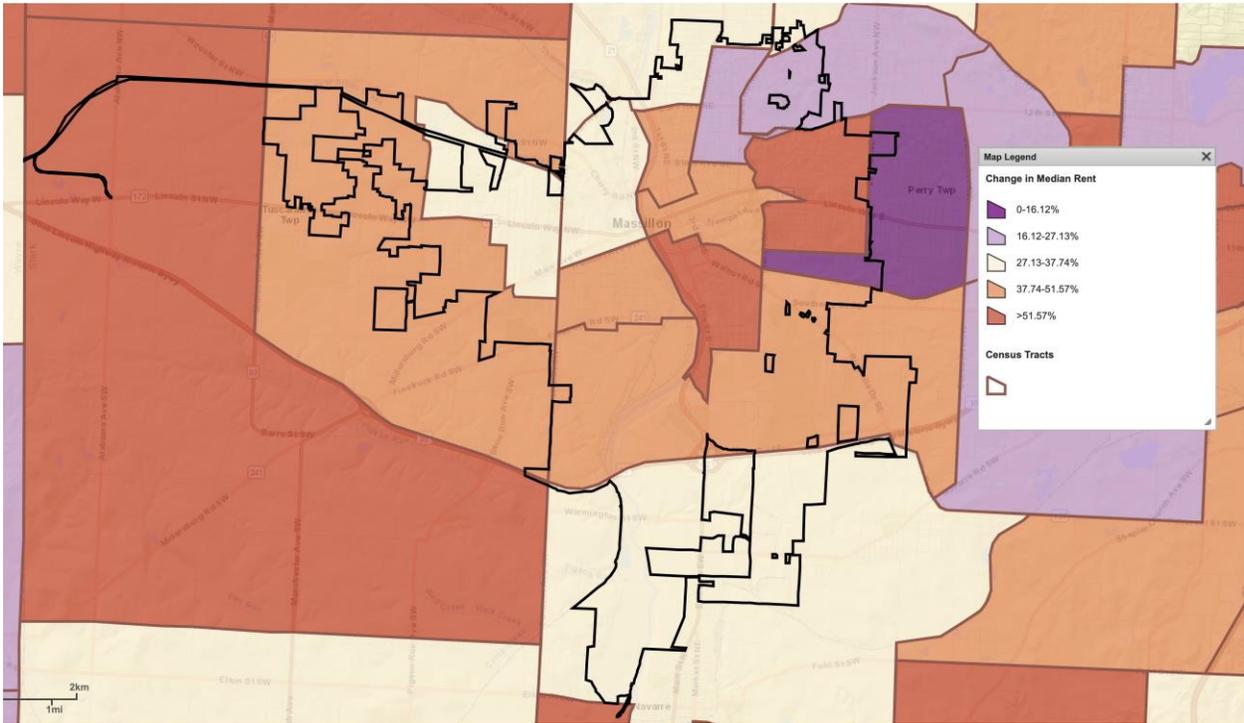
Percent MI Households with Any of 4 Severe Housing Problems



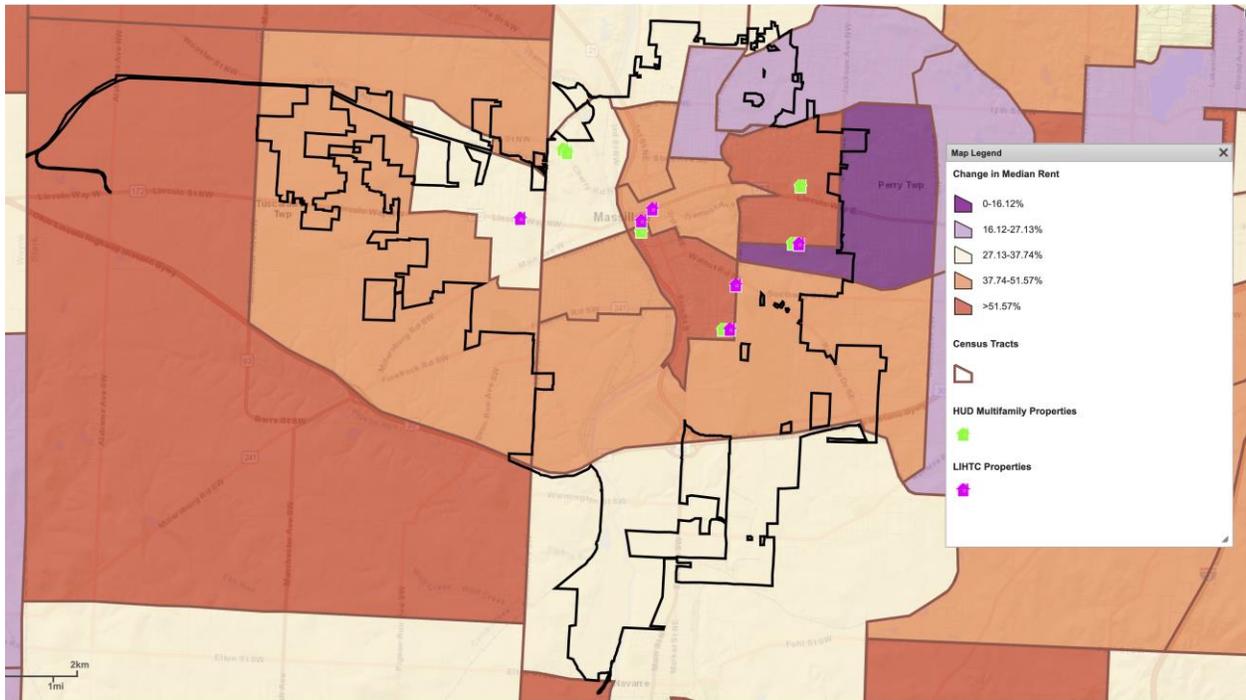
Median Home Value



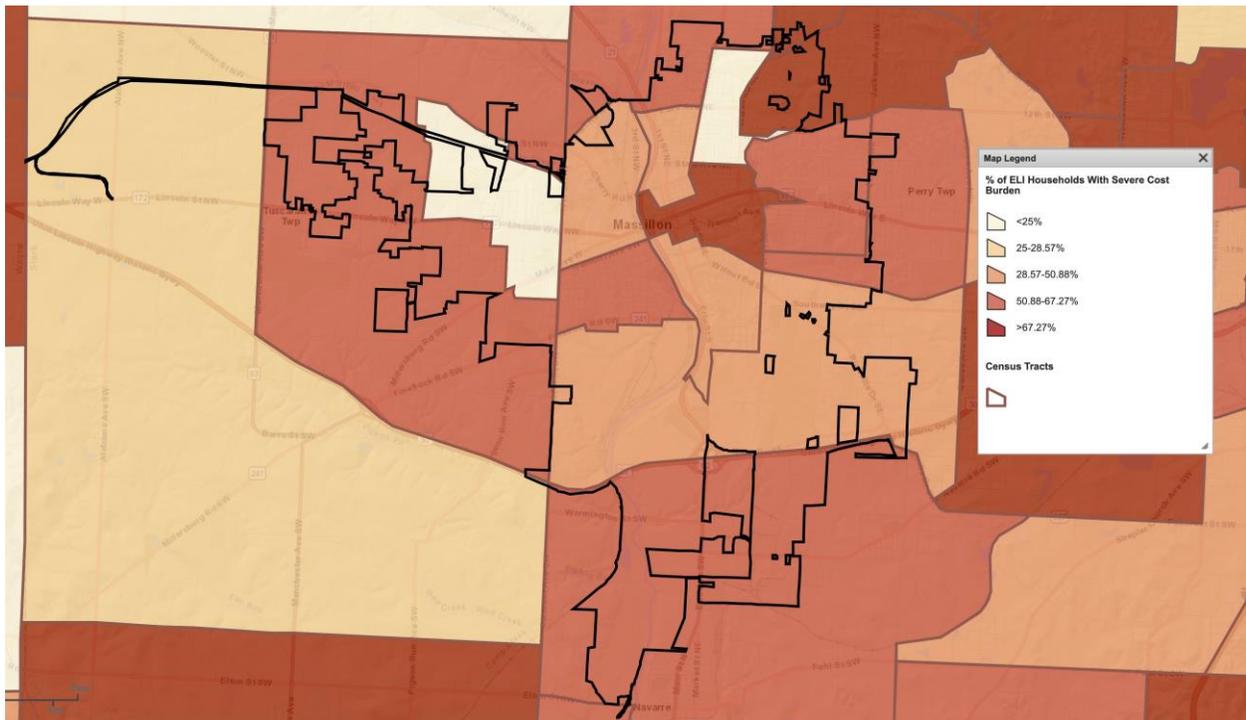
Median Contract Rent



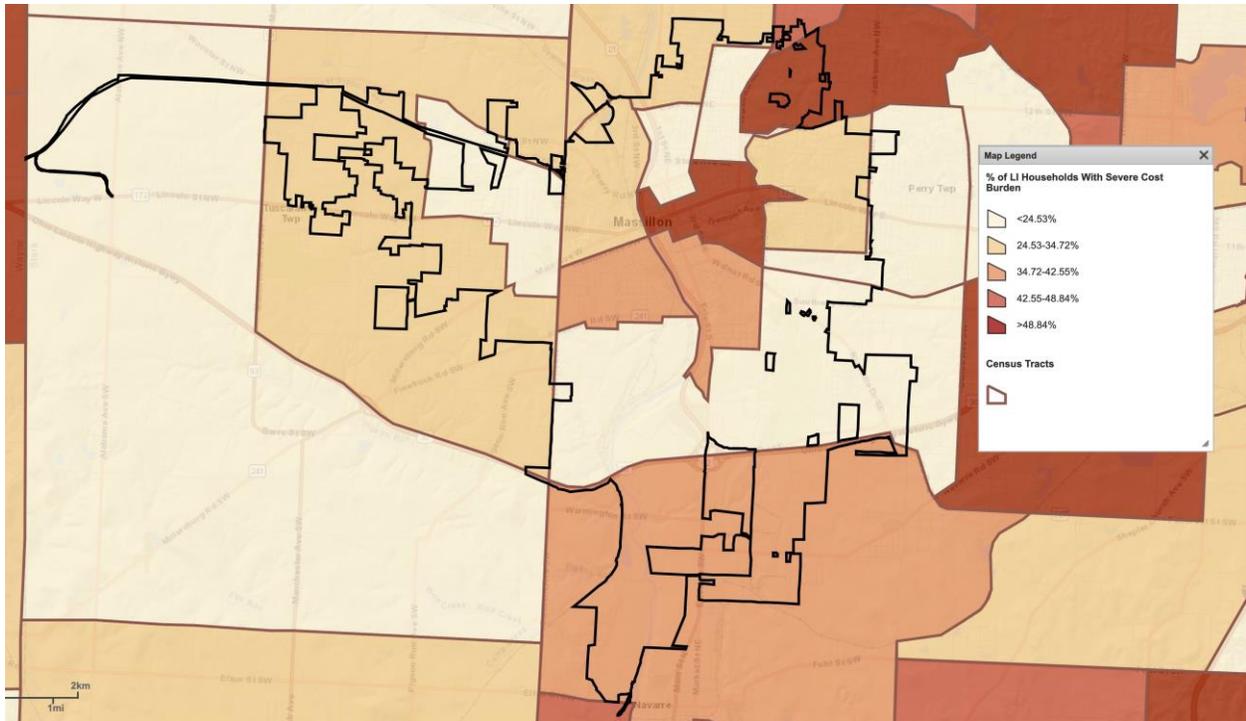
Change in Median Rent



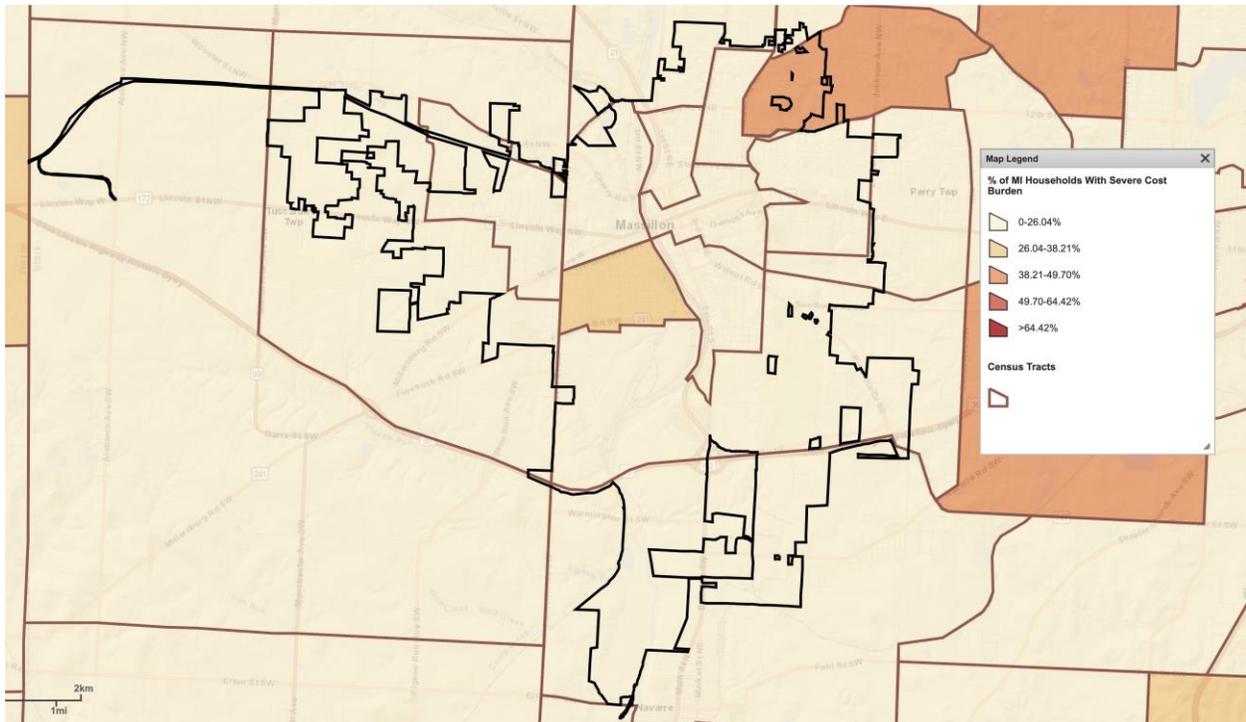
Percent Risk of Homelessness from Increased Rent



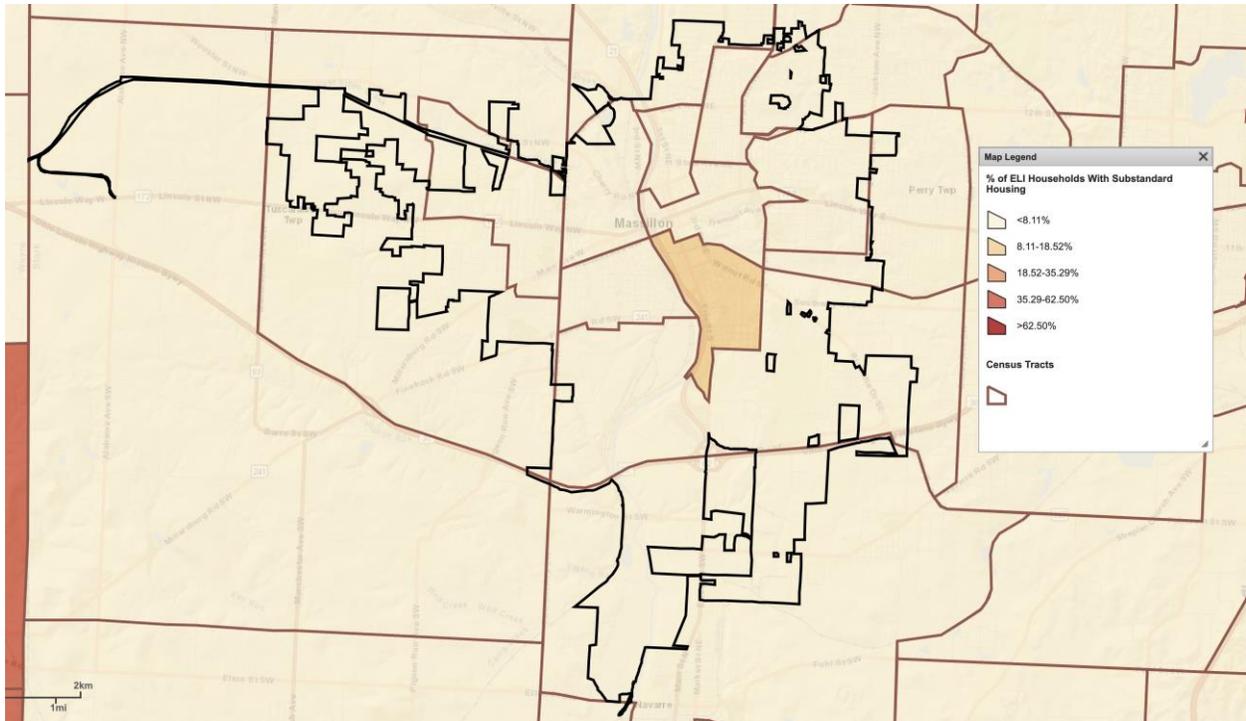
Percent ELI Households with Severe Cost Burden



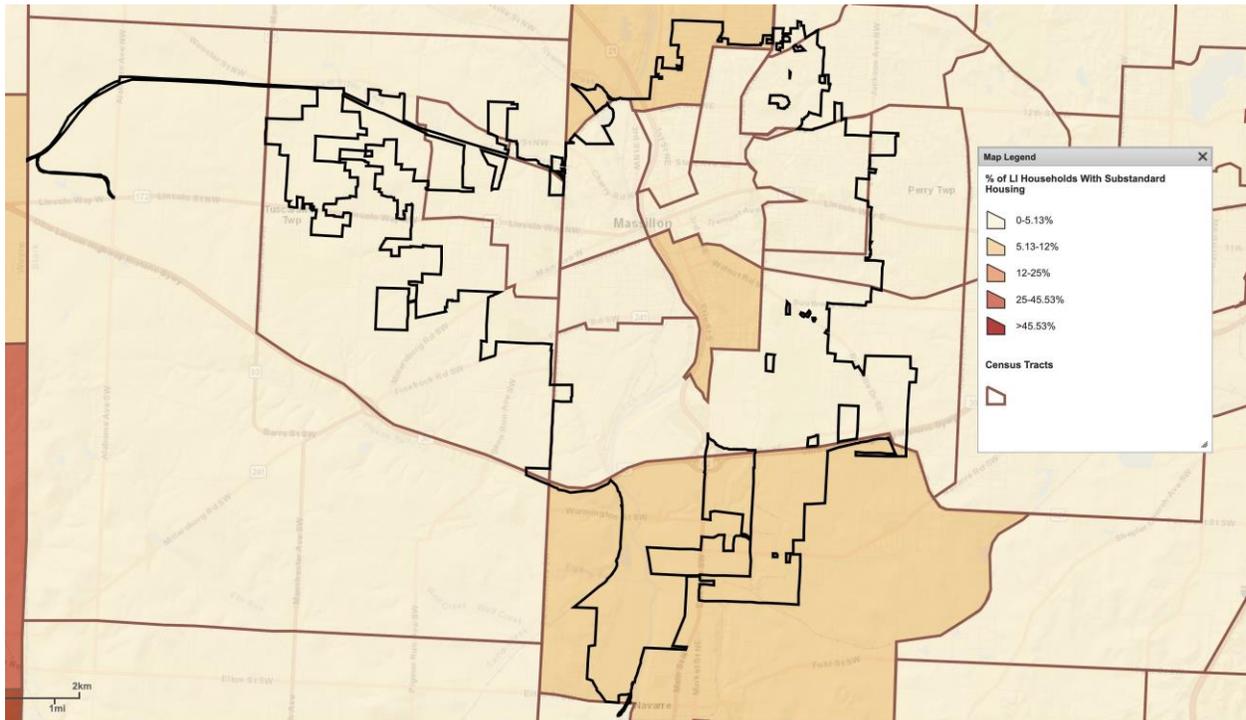
Percent LI Households with Severe Cost Burden



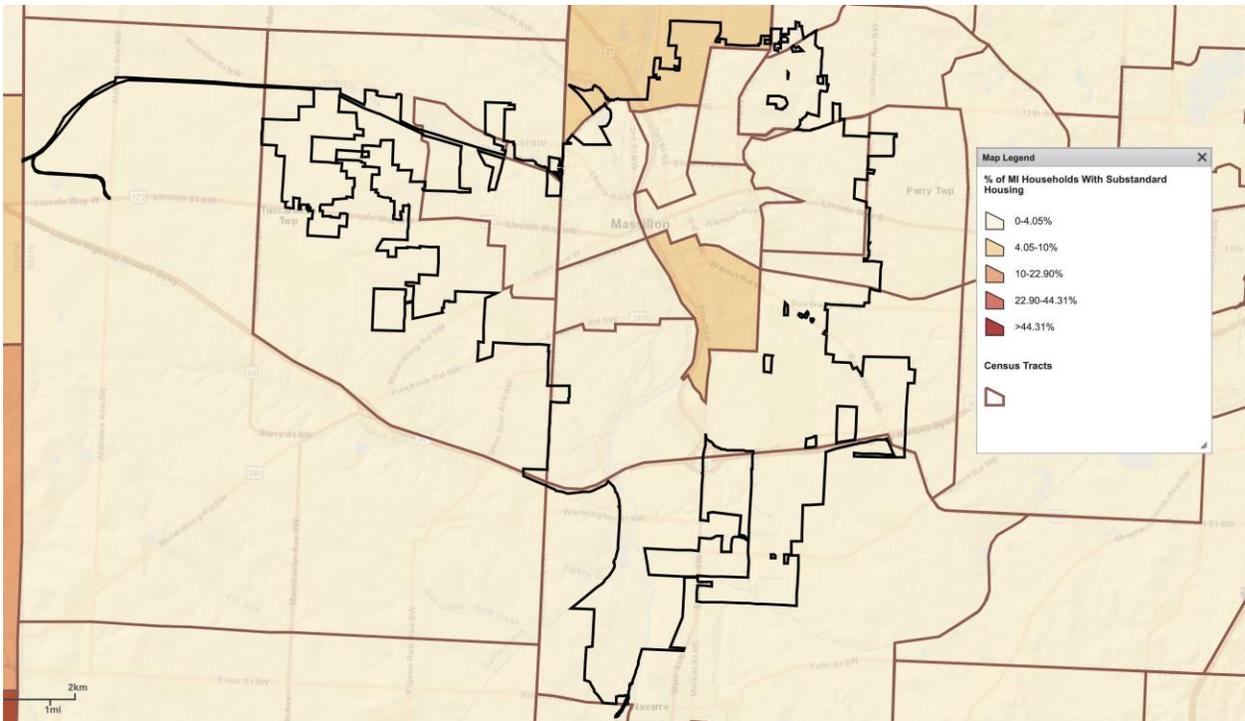
Percent MI Households with Severe Cost Burden



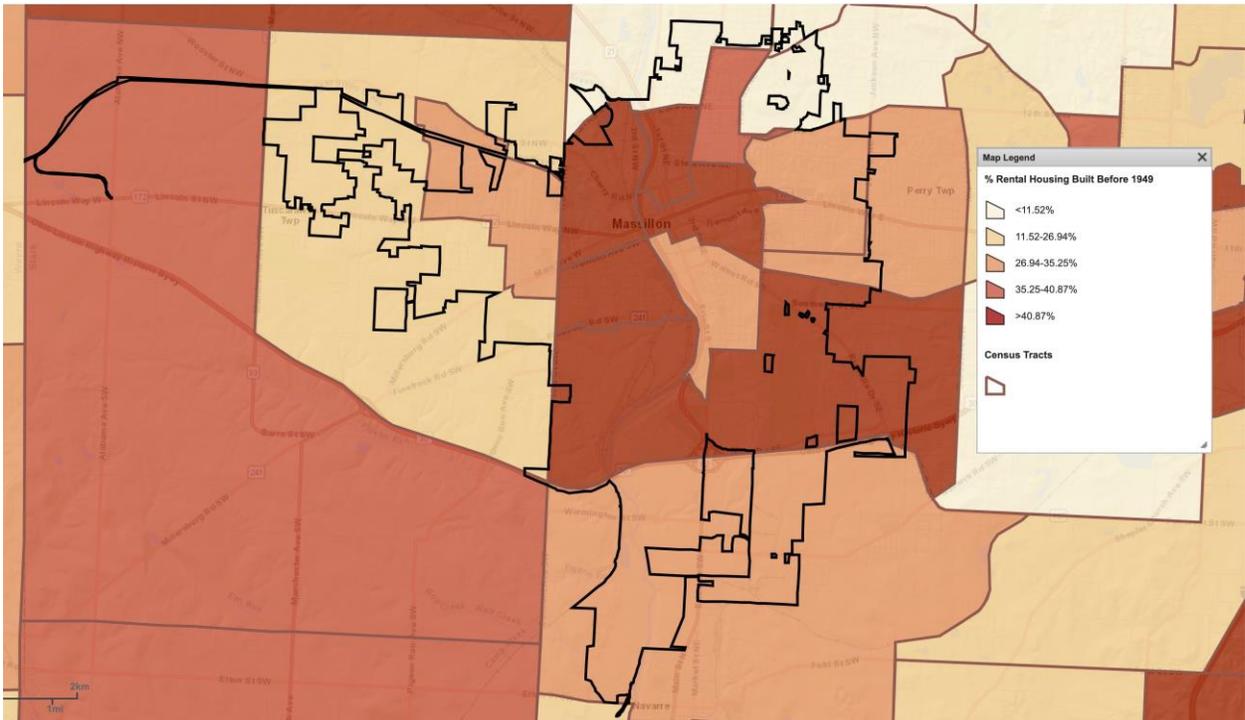
Percent ELI Households with Substandard Housing



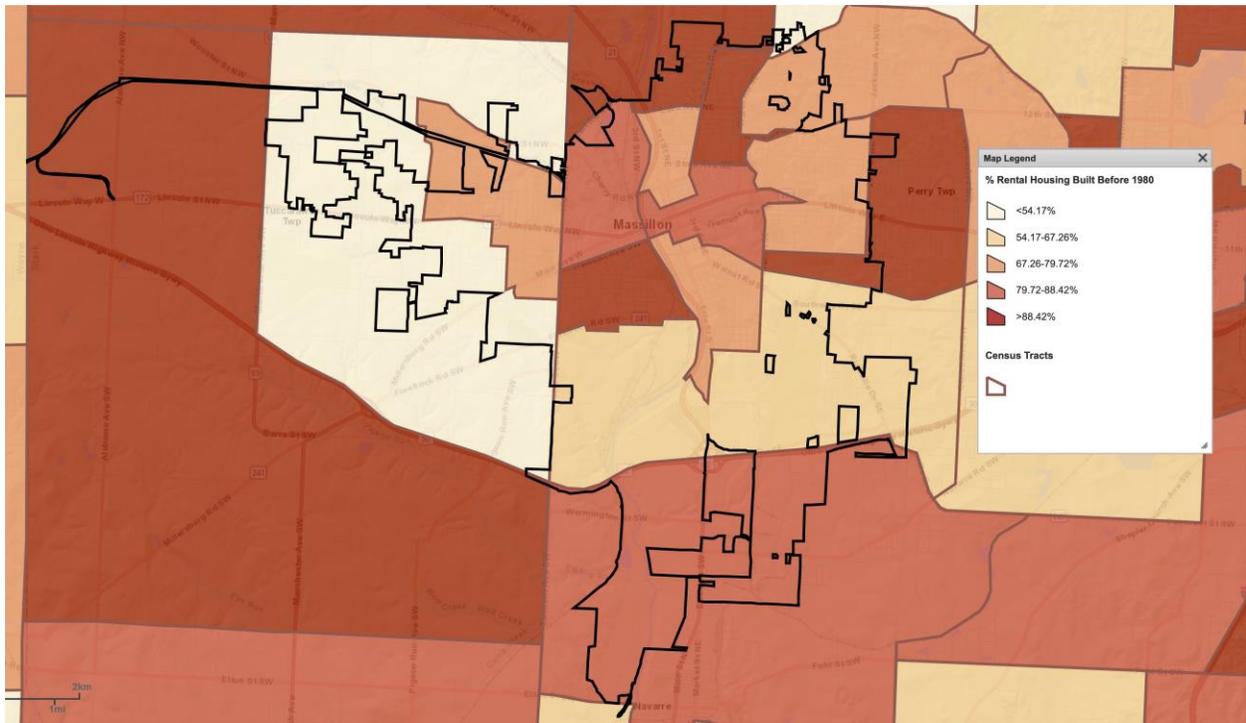
Percent LI Households with Substandard Housing



Percent MI Households with Substandard Housing



Percent Rental Housing Built Before 1949



Percent Rental Housing Built Before 1980

Demographics

Demographics	Base Year: 2009	Most Recent Year: 2020	% Change
Population	32,215	32,485	1%
Households	13,035	14,075	8%
Median Income	\$40,842.00	\$48,268.00	18%

Table NA-1 - Housing Needs Assessment Demographics

Data Source: 2000 Census (Base Year), 2016-2020 ACS (Most Recent Year)

Number of Households Table

	0-30% HAMFI	>30-50% HAMFI	>50-80% HAMFI	>80- 100% HAMFI	>100% HAMFI
Total Households	1,945	1,955	2,825	1,480	5,870
Small Family Households	470	610	1,120	520	2,650
Large Family Households	10	65	145	85	370
Household contains at least one person 62-74 years of age	475	535	620	485	1,635
Household contains at least one person age 75 or older	179	560	505	135	385
Households with one or more children 6 years old or younger	220	315	490	225	420

Table NA-2 - Total Households Table

Data Source: 2016-2020 CHAS

Tables NA-1 and NA-2

Housing Needs Summary Tables

Housing Problems (Households with one of the listed needs)

	Renter					Owner				
	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total
NUMBER OF HOUSEHOLDS										
Substandard Housing - Lacking complete plumbing or kitchen facilities	50	50	20	0	120	0	0	0	0	0
Severely Overcrowded - With >1.51 people per room (and complete kitchen and plumbing)	0	50	0	0	50	0	0	0	4	4
Overcrowded - With 1.01-1.5 people per room (and none of the above problems)	4	15	10	20	49	0	0	25	0	25
Housing cost burden greater than 50% of income (and none of the above problems)	675	125	0	0	800	370	165	15	0	550
Housing cost burden greater than 30% of income (and none of the above problems)	340	420	240	0	1,000	80	370	260	150	860
Zero/negative Income (and none of the above problems)	30	0	0	0	30	35	0	0	0	35

Table NA-3 – Housing Problems Table

Data Source: 2016-2020 CHAS

Table NA-3

Cost Burden > 30%

	Renter				Owner			
	0-30% AMI	>30-50% AMI	>50-80% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	Total
NUMBER OF HOUSEHOLDS								
Small Related	280	280	145	705	90	210	50	350
Large Related	0	45	0	45	0	10	35	45
Elderly	265	210	40	515	180	230	125	535
Other	500	115	60	675	180	85	65	330
Total need by income	1,045	650	245	1,940	450	535	275	1,260

Table NA-4 – Cost Burden > 30%

Data Source: 2016-2020 CHAS

Cost Burden > 50%

	Renter				Owner			
	0-30% AMI	>30-50% AMI	>50-80% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	Total
NUMBER OF HOUSEHOLDS								
Small Related	0	0	70	70	90	25	0	115
Large Related	0	0	0	0	0	0	0	0
Elderly	155	15	0	170	135	115	0	250
Other	0	295	40	335	145	0	0	145
Total need by income	155	310	110	575	370	140	0	510

Table NA-5 – Cost Burden > 50%

Data Source: 2016-2020 CHAS

Crowding (More than one person per room)

	Renter					Owner				
	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total
NUMBER OF HOUSEHOLDS										
Single family households	4	60	10	20	94	0	0	25	4	29
Multiple, unrelated family households	0	4	0	0	4	0	0	0	0	0
Other, non-family households	0	0	0	0	0	0	0	0	0	0
Total need by income	4	64	10	20	98	0	0	25	4	29

Table NA-6 – Crowding Information – 1/2

Data Source: 2016-2020 CHAS

Tables NA-4 through NA-6

If the PJ will establish a preference for a HOME TBRA activity for persons with a specific category of disabilities (e.g., persons with HIV/AIDS or chronic mental illness), describe their unmet need for housing and services needed to narrow the gap in benefits and services received by such persons. (See 24 CFR 92.209(c)(2) (ii))

NA-50 Non-Housing Community Development Needs - 91.415, 91.215 (f)

Describe the jurisdiction's need for Public Facilities:

Public facilities, and the availability and adequacy of these facilities, are essential to our community. The City provides services and addresses needs that are its responsibility in an orderly and fiscally responsible manner. The community has a range of public facilities and the City of Massillon also seeks partners, such as other public agencies and organizations, on the continued existence of these facilities.

How were these needs determined?

Public facility needs are identified based on consultation with local agencies, interviews with agency leaders, tours of facilities and programs, public participation, as well as assessments by City staff.

Describe the jurisdiction's need for Public Improvements:

The essential, and ongoing, public improvement needs for the City of Massillon include, but are not limited to, street and sidewalk improvements, street lighting improvements, street tree maintenance, and water/sewage/drainage improvements.

How were these needs determined?

Public improvement needs are identified based on consultation with local agencies, interviews with agency leaders, public participation, as well as assessments by City staff.

Describe the jurisdiction's need for Public Services:

The jurisdiction's need for public services is essential for the health and welfare of the community. The City of Massillon provides a range of public services and relies on other independent public agencies and nonprofit organizations to provide additional services for Massillon residents. Public service needs include, but are not limited to, emergency services, public transportation, health care, education, nutrition, wellness, recreation, elderly services, youth services, fair housing, and homelessness and homelessness prevention.

How were these needs determined?

Public service needs are identified based on consultation with local agencies and organizations, interviews with agency/organization leaders, tours of facilities and programs, public participation, as well as input from City staff.

Based on the needs analysis above, describe the State's needs in Colonias

Housing Market Analysis

MA-05 Overview

Housing Market Analysis Overview:

Massillon, Ohio, a medium-sized city of 32,485 persons, is located in western Stark County. The City is approximately 8 miles west of Canton, 20 miles south of Akron, and 50 miles south of Cleveland, well within commuting distance for jobs. Founded in 1828, Massillon quickly grew due to the transportation networks established: the Ohio & Erie Canal, the Ohio & Pennsylvania Railroad, and later the Lincoln Highway. These networks facilitated the development of manufacturing in Massillon, which became home to the third largest steel manufacturer in the world. While the last steel manufacturing plant closed its doors in 2002, Massillon continues to have a strong manufacturing sector in its local economy. Surrounded by suburban townships and expanses of rural land, Massillon has both an historic central business district centered along a portion of the Lincoln Highway, and several newer suburban shopping areas established in the mid- to late- 20th Century. The City's 15,505 housing units are a mix of types, styles, sizes, ages, and conditions. The 2016-2020 ACS shows that only about 2,065 housing units (15%) have been built citywide since 2000 (**MA-Table 8**), with about 370 housing units being built since the last Consolidated Plan Report. About 10% (1,426 units) of all housing units are vacant.

According to the 2016-2020 ACS, 63% of all occupied housing units, were owner-occupied units (8,929 units) and 37% were renter-occupied units (5,150 units) (**MA-Tables 1 and 2, NA-Maps-Owner-and Renter-Occupied Housing**). **MA-Table 1** showed that about 78% of all units (12,035 units) in Massillon were single-family (detached or attached) housing units, 10% (1,550 units) were 2-4 units, 6% (910 units) were 5-19 units, and 4% (680 units) were structures with 20 or more units. There were 330 mobile homes. As shown on **Maps-Percent Structures with 5-19 and 20 or More Housing Units**, percentages of structures with a large number of units varied by Census Tract.

Unit size (number of bedrooms) showed considerable variation by tenure. Larger units were more common among owners, with 79% of all units (7,015 units) having 3 or more bedrooms (**MA-Table 2**). Only 21% of all owner units had 2 bedrooms (1,855 units) and 1% had 1 bedroom (55 units). There were only 4 units with zero bedrooms. Conversely, only 29% of all renter-occupied units had 3 or more bedrooms (1,475 units), 42% had 2 bedrooms (2,160 units), 26% had 1 bedroom (1,350 units), and 3% had zero bedrooms (165 units). The percent of units with 3 or more bedrooms, regardless of tenure, varied by Census Tract (**Maps-Percent Owner and Renter Units with 3 or More Bedrooms**).

MA-Table 3 showed that the median home value in Massillon (\$107,400) increased by about 12% since 2009. The median contract rent (\$561) increased 14%. Changes varied by Census Tract (**NA-Maps-Median Home Value, Median Contract Rent, and Change in Median Contract Rent**). When rent paid is examined by category, over 38% of all rents paid were less than \$500. Another 60% were \$500-\$999 (**MA-Table 4**). The remaining 1.6% rents paid were \$1,000-\$1,499.

Market Analysis Overview continued in the accompanying Text Box.

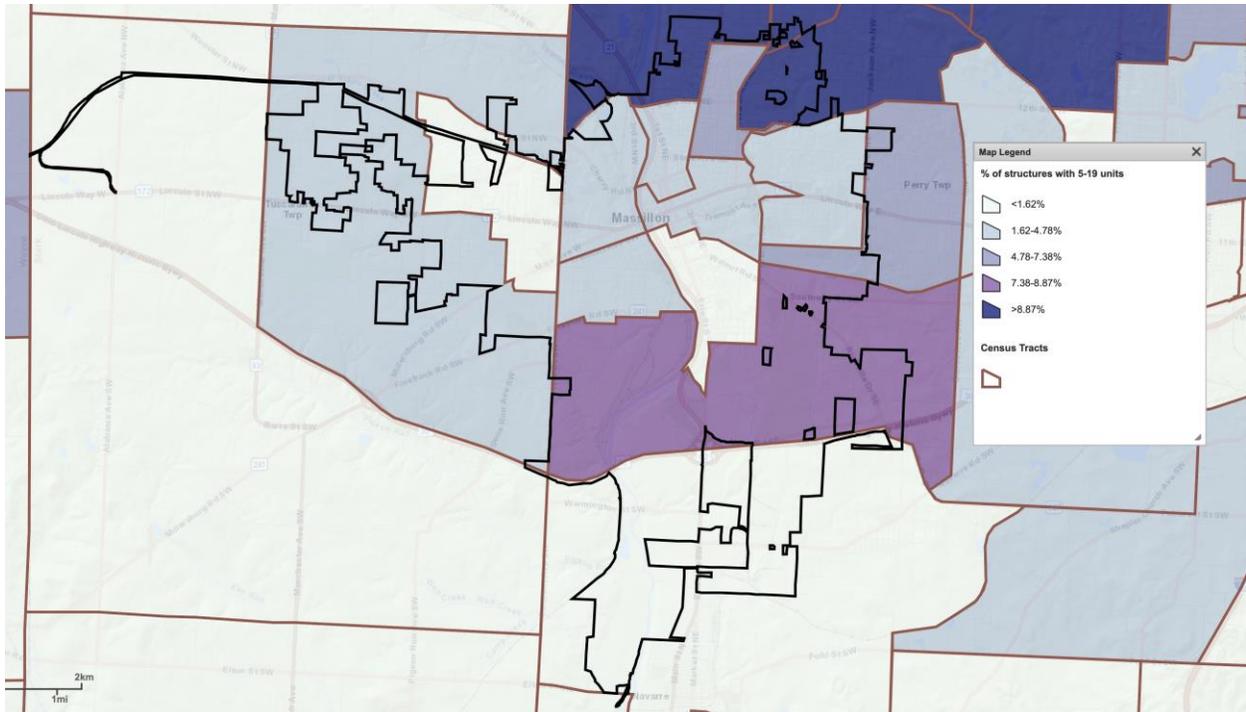
Market Analysis Overview - continued

Market Analysis Overview (continued)

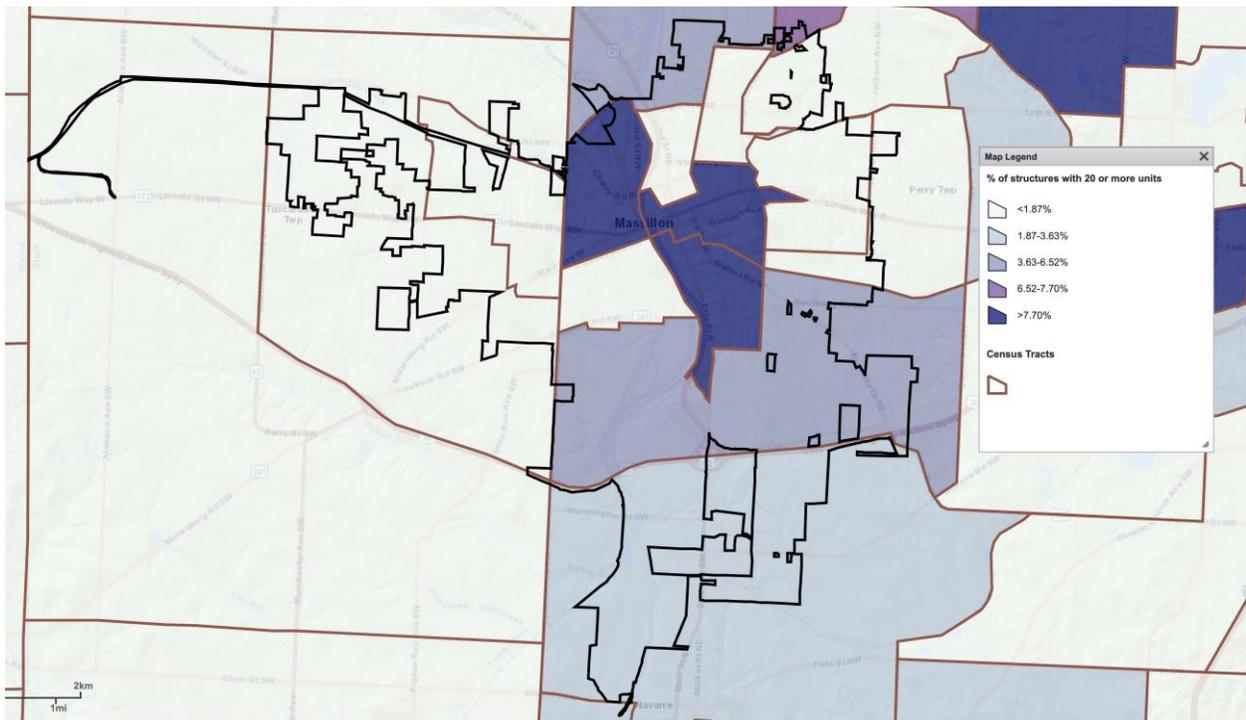
Housing affordability is an issue for many owner and renter households in Massillon (**MA-Table 5**). Only 10% (620 rental units) are affordable to renter households at 30% of the HUD Area Median Family Income (HAMFI) (**Map-Percent Renter Units Affordable to 30% HAMFI**). About 29% (1,770 rental units) are affordable to renter households at 50% HAMFI (**Map-Percent Renter Units Affordable to 50% HAMFI**). About 60% (3,645 rental units) are affordable to renter households at 80% HAMFI (**Map-Percent Renter Units Affordable to 80% HAMFI**). No data is available for renter households at 100% HAMFI. Owner units are even less affordable to low income households. While no data is available for owner households at 30% HAMFI, about 15% (1,230 owner units) are affordable to owner households at 50% HAMFI (**Map-Percent Owner Units Affordable to 50% HAMFI**). Approximately 35% (2,839 owner units) are affordable to owner households at 80% HAMFI (**Map-Percent Owner Units Affordable to 80% HAMFI**). About 50% (3,973 owner units) are affordable to owner households at 100% HAMFI (**Map-Percent Owner Units Affordable to 100% HAMFI**).

While very few housing units were considered substandard, as defined by the Census, where the unit lacked complete plumbing or kitchen facilities, about 25% (3,470 units) of all households lived in housing units that had one selected condition issue. Renter households more frequently lived in housing with a condition than did owner households, since 37% (1,915 units) of renter-occupied units had one condition issue and 3% (135 units) had two conditions issues. Only 17% (1,555 units) of owner-occupied units had one condition issue and less than 1% (10 units) had two conditions issues (**MA-Table 7**).

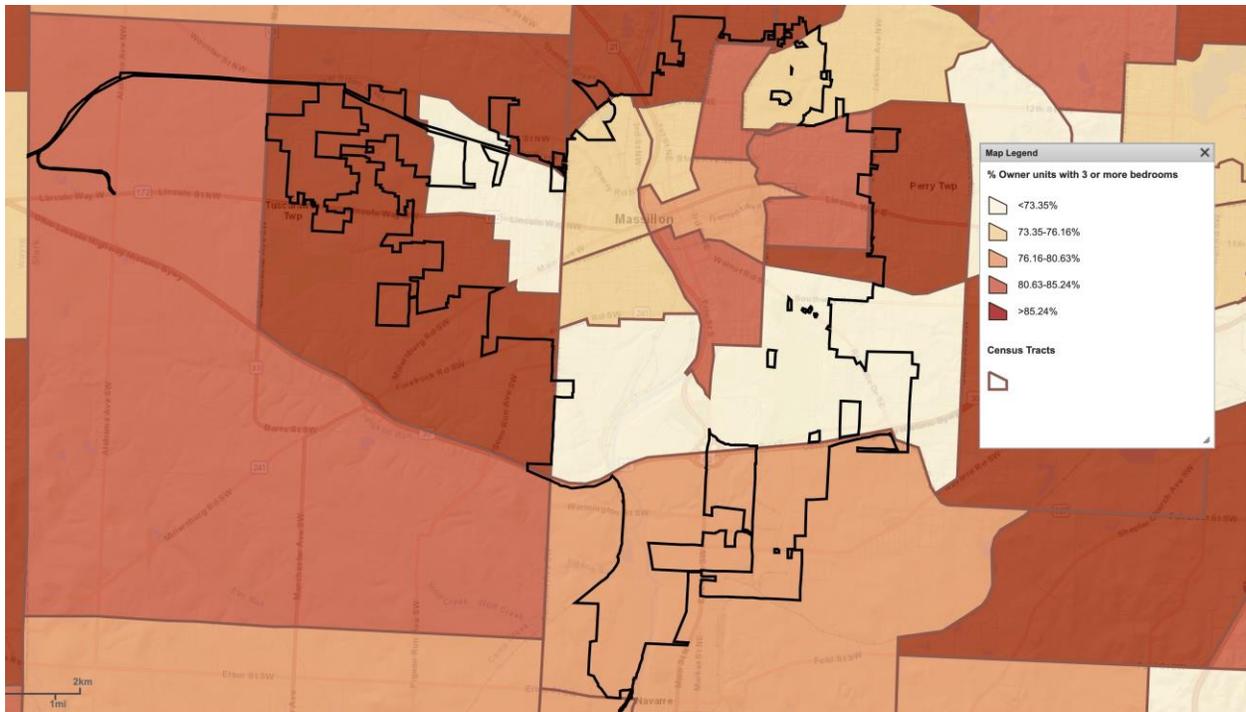
As discussed in NA-05, the age of housing can be an indicator of condition. The main period of housing construction in Massillon was 1980 and earlier, when about 74% of all housing units were built (**MA-Table 8**). These units are now at least 44 years old, and may require systems replacement and a significant rehabilitation investment. Furthermore, of the 14,079 occupied housing units built before 1980, there were 740 units that were occupied by families with children age six or under (**MA-Table 9 and Table 13, 2016-2020 CHAS data**). Because lead wasn't banned from paint until 1978, these children could be at risk for lead paint poisoning.



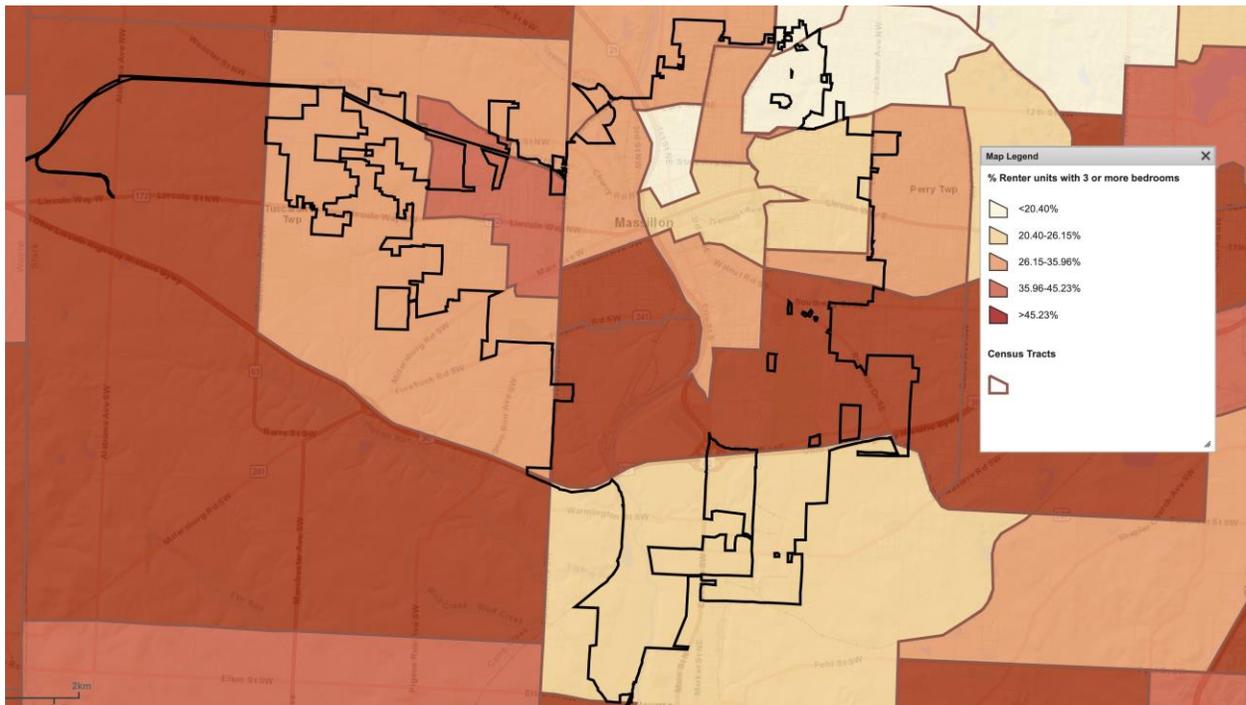
Percent of Structures with 5-19 Units



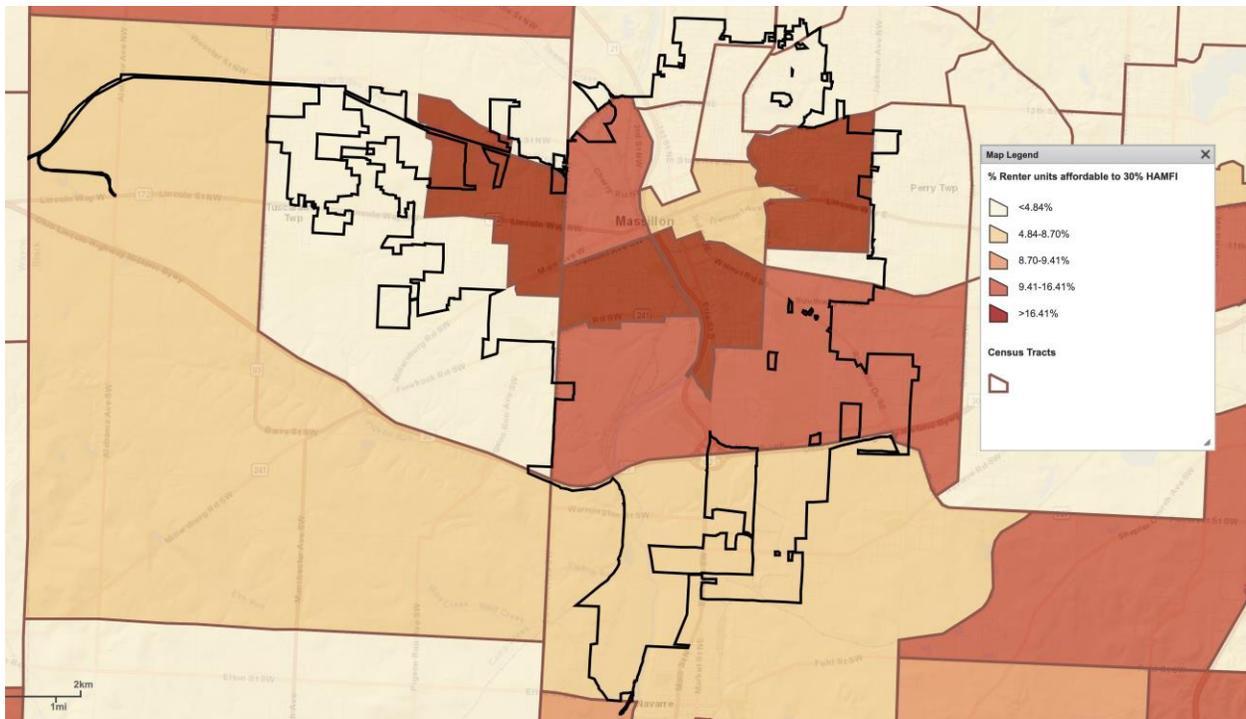
Percent of Structures with 20 or More Units



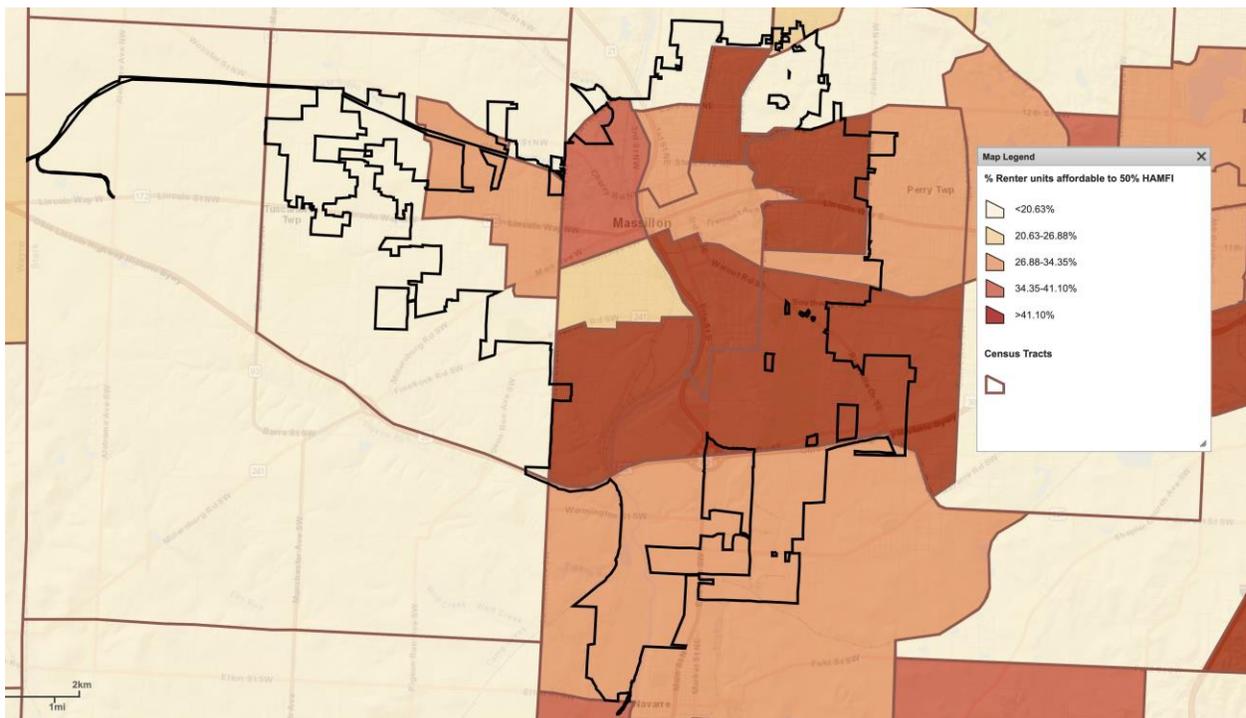
Percent Owner Units with Three Bedrooms or More



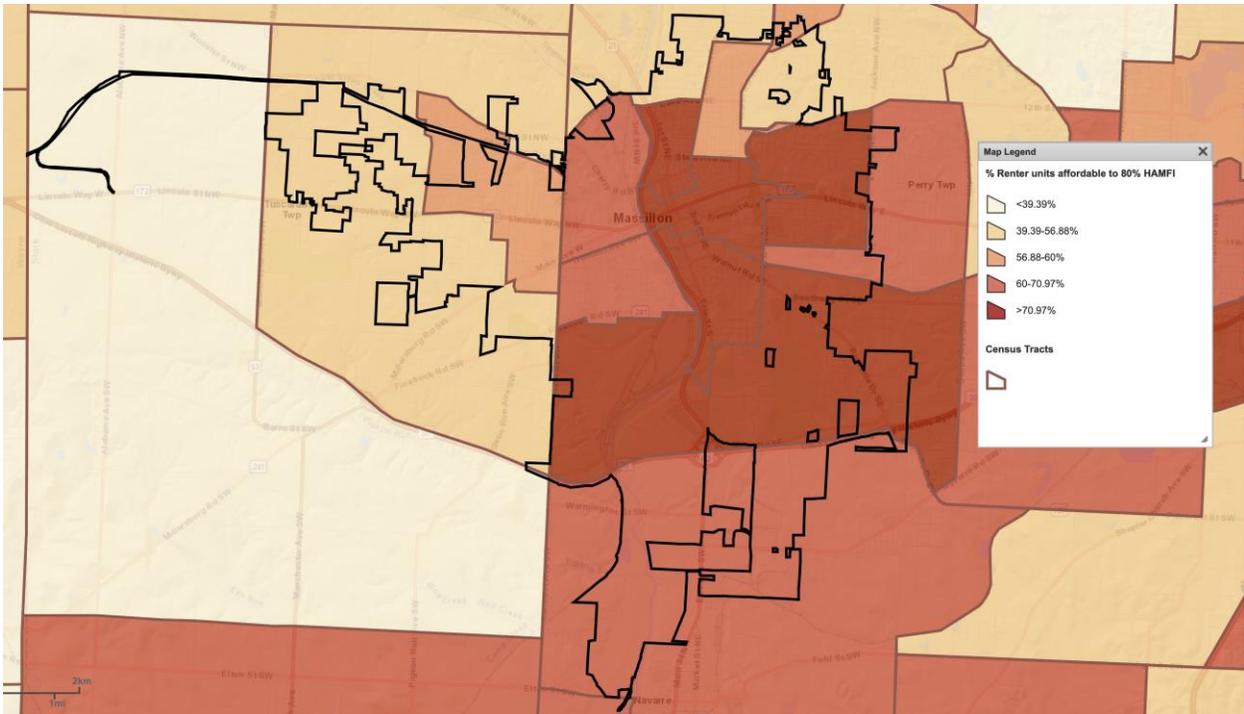
Percent Renter Units with Three Bedrooms or More



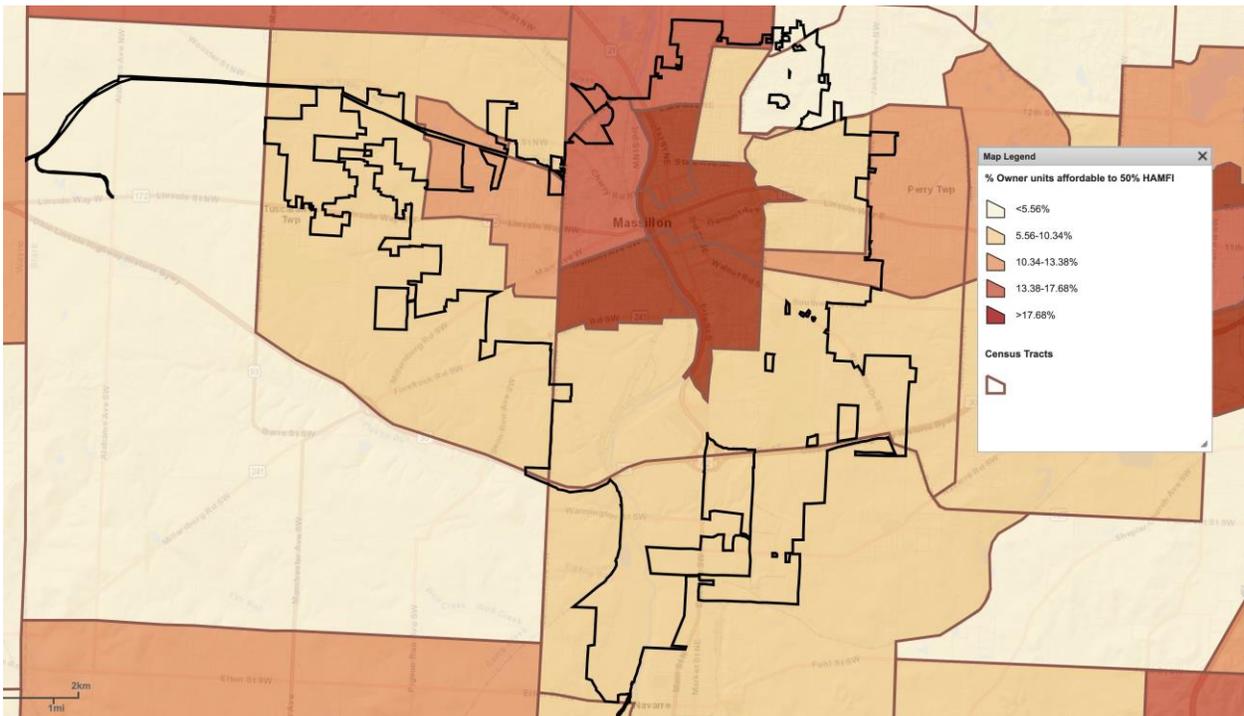
Percent Renter Units Affordable to 30% HAMFI



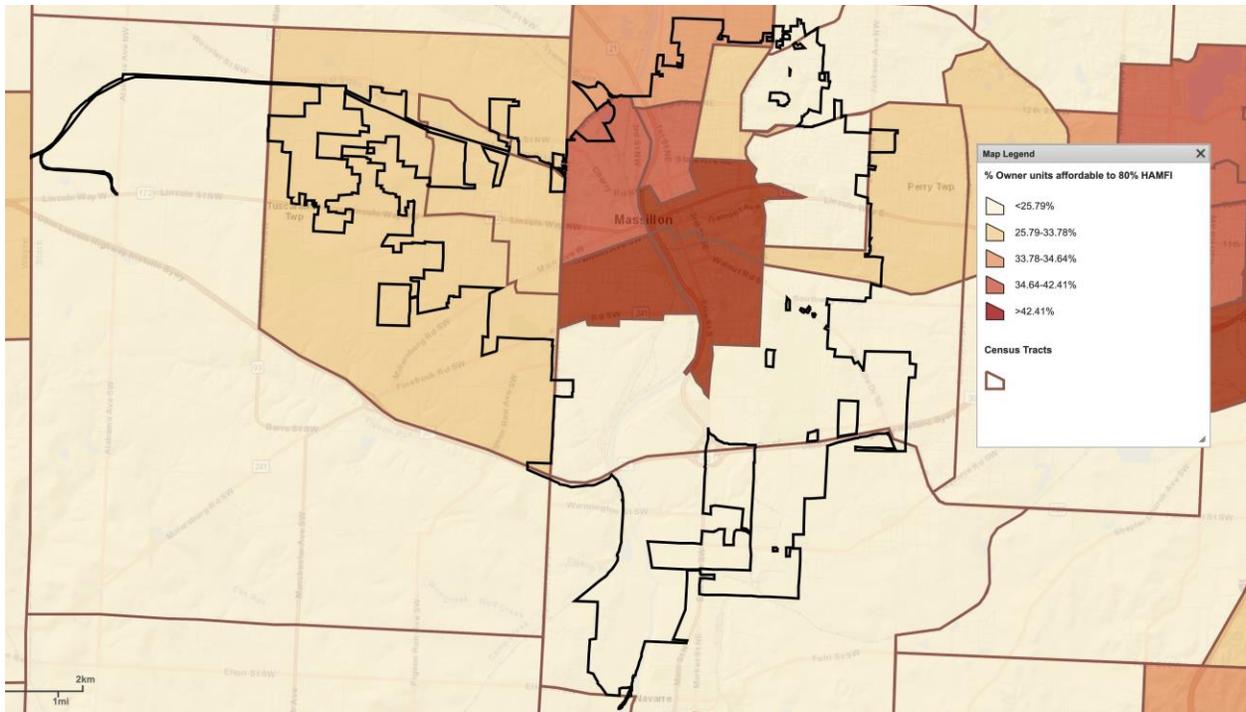
Percent Renter Units Affordable to 50% of HAMFI



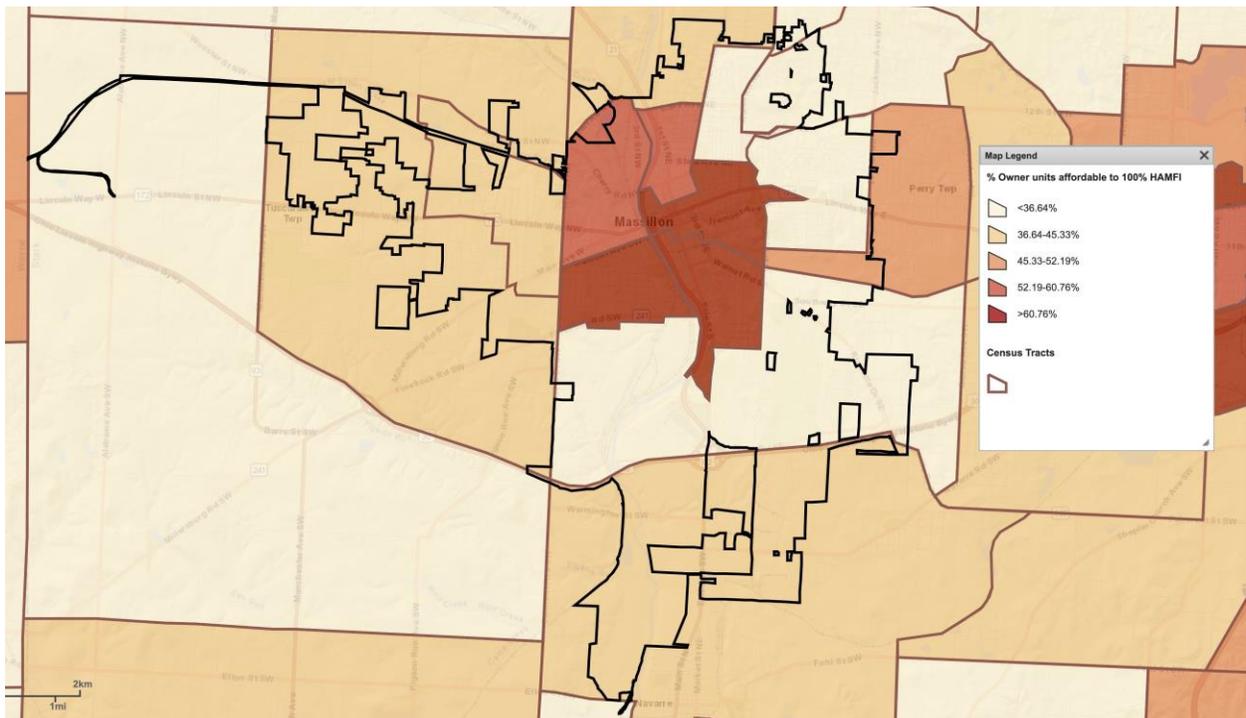
Percent Renter Units Affordable to 80% of HAMFI



Percent Owner Units Affordable to 50% of HAMFI



Percent Owner Units Affordable to 80% of HAMFI



Percent Owner Units Affordable to 100% HAMFI

All residential properties by number of units

Property Type	Number	%
1-unit detached structure	11,585	75%
1-unit, attached structure	450	3%
2-4 units	1,550	10%
5-19 units	910	6%
20 or more units	680	4%
Mobile Home, boat, RV, van, etc.	330	2%
Total	15,505	100%

Table MA-1 – Residential Properties by Unit Number

Data Source: 2016-2020 ACS

Unit Size by Tenure

	Owners		Renters	
	Number	%	Number	%
No bedroom	4	0%	165	3%
1 bedroom	55	1%	1,350	26%
2 bedrooms	1,855	21%	2,160	42%
3 or more bedrooms	7,015	79%	1,475	29%
Total	8,929	101%	5,150	100%

Table MA-2 – Unit Size by Tenure

Data Source: 2016-2020 ACS

Cost of Housing

	Base Year: 2000	Most Recent Year: 2013	% Change
Median Home Value	96,200	107,400	12%
Median Contract Rent	493	561	14%

Table MA-3 – Cost of Housing

Data Source: 2000 Census (Base Year), 2016-2020 ACS (Most Recent Year)

Rent Paid

Rent Paid	Number	%
Less than \$500	1,960	38.1%
\$500-999	3,110	60.4%
\$1,000-1,499	80	1.6%
\$1,500-1,999	0	0.0%
\$2,000 or more	0	0.0%
Total	5,150	100.0%

Table MA-4 - Rent Paid

Data Source: 2016-2020 ACS

Tables MA-1 through MA-4

Housing Affordability

% Units affordable to Households earning	Renter	Owner
30% HAMFI	620	No Data
50% HAMFI	1,770	1,230
80% HAMFI	3,645	2,839
100% HAMFI	No Data	3,973
Total	6,035	8,042

Table MA-5 – Housing Affordability

Data Source: 2016-2020 CHAS

Monthly Rent

Monthly Rent (\$)	Efficiency (no bedroom)	1 Bedroom	2 Bedroom	3 Bedroom	4 Bedroom
Fair Market Rent					
High HOME Rent					
Low HOME Rent					

Table MA-6 – Monthly Rent

Data Source: HUD FMR and HOME Rents

Condition of Units

Condition of Units	Owner-Occupied		Renter-Occupied	
	Number	%	Number	%
With one selected Condition	1,555	17%	1,915	37%
With two selected Conditions	10	0%	135	3%
With three selected Conditions	0	0%	0	0%
With four selected Conditions	0	0%	0	0%
No selected Conditions	7,360	82%	3,105	60%
Total	8,925	99%	5,155	100%

Table MA-7 - Condition of Units

Data Source: 2016-2020 ACS

Year Unit Built

Year Unit Built	Owner-Occupied		Renter-Occupied	
	Number	%	Number	%
2000 or later	1,530	17%	535	10%
1980-1999	1,010	11%	555	11%
1950-1979	3,085	35%	1,825	35%
Before 1950	3,295	37%	2,235	43%
Total	8,920	100%	5,150	99%

Table MA-8 – Year Unit Built

Data Source: 2016-2020 CHAS

Tables MA-5 through MA-8

Risk of Lead-Based Paint Hazard

Risk of Lead-Based Paint Hazard	Owner-Occupied		Renter-Occupied	
	Number	%	Number	%
Total Number of Units Built Before 1980	6,380	71%	4,060	79%
Housing Units built before 1980 with children present	600	9%	745	18%

Table MA-9 – Risk of Lead-Based Paint

Data Source: 2016-2020 CHAS Data Book, Table 13.

Vacant Units (Optional Table)

For a general discussion concerning this table, please refer to Section MA-20 in the Stark Housing Consortium FY 2024-28 Five-Year Consolidated Plan.

	Suitable for Rehabilitation	Not Suitable for Rehabilitation	Total
Vacant Units	Not available	Not available	Not available
Abandoned Vacant Units	Not available	Not available	Not available
REO Properties	Not available	Not available	Not available
Abandoned REO Properties	Not available	Not available	Not available

Table MA-10 - Vacant Units

Tables MA-9 through MA-10

MA-45 Non-Housing Community Development Assets - 91.410, 91.210(f)

Introduction

Massillon, located in Stark County, was founded in 1826 along the east bank of the Tuscarawas River. The Ohio & Erie Canal had also been surveyed through the area, and after the 1832 opening of the canal, Massillon became a commercial center as coal and agricultural products were shipped north and south. Massillon also benefitted from other transportation systems, including railroads beginning in the early 1850s and the designation of the Lincoln Highway in the 1910s. Massillon’s long tradition of manufacturing has centered on iron and steel, both in its production and use in products such as agricultural and construction machinery, bridge components, building structural systems, and specialty items made from stainless steel. Manufacturing remains the largest segment of Massillon’s economy, however following national trends, the local economy now includes notable service-based sectors.

Massillon is the second largest city in Stark County.

Economic Development Market Analysis

Business Activity

Business by Sector	Number of Workers	Number of Jobs	Share of Workers %	Share of Jobs %	Jobs less workers %
Agriculture, Mining, Oil & Gas Extraction	86	27	1	0	-1
Arts, Entertainment, Accommodations	1,627	1,510	12	10	-2
Construction	691	489	5	3	-2
Education and Health Care Services	2,785	2,765	21	19	-2
Finance, Insurance, and Real Estate	662	391	5	3	-2
Information	214	201	2	1	-1
Manufacturing	3,145	4,801	23	33	10
Other Services	542	619	4	4	0
Professional, Scientific, Management Services	869	424	6	3	-3
Public Administration	0	0	0	0	0

Business by Sector	Number of Workers	Number of Jobs	Share of Workers %	Share of Jobs %	Jobs less workers %
Retail Trade	1,722	2,281	13	16	3
Transportation and Warehousing	487	232	4	2	-2
Wholesale Trade	674	859	5	6	1
Total	13,504	14,599	--	--	--

Table 5 - Business Activity

Alternate Data Source Name:

MA-45 ED Market Analysis - Business Activity table

Data Source Comments: 2016-2020 ACS (Workers), 2020 Longitudinal Employer-Household Dynamics (Jobs)

Labor Force

Total Population in the Civilian Labor Force	16,140
Civilian Employed Population 16 years and over	15,415
Unemployment Rate	4.58
Unemployment Rate for Ages 16-24	14.70
Unemployment Rate for Ages 25-65	2.98

Table 6 - Labor Force

Alternate Data Source Name:

MA-45 ED Market Analysis - Labor Force table

Data Source Comments: 2016-2020 ACS

Occupations by Sector	Number of People
Management, business and financial	0
Farming, fisheries and forestry occupations	0
Service	0
Sales and office	0

Occupations by Sector	Number of People
Construction, extraction, maintenance and repair	0
Production, transportation and material moving	0

Table 7 – Occupations by Sector

Data Source Comments: Table blank in IDIS. Based on Census data review, data analysis may have been revised, making the table incompatible with Census data reporting.

Travel Time

Travel Time	Number	Percentage
< 30 Minutes	10,756	75%
30-59 Minutes	2,844	20%
60 or More Minutes	786	5%
Total	14,386	100%

Table 8 - Travel Time

Alternate Data Source Name:

MA-45 ED Market Activity - Travel Time table

Data Source Comments: 2016-2020 ACS

Education:

Educational Attainment by Employment Status (Population 16 and Older)

Educational Attainment	In Labor Force		Not in Labor Force
	Civilian Employed	Unemployed	
Less than high school graduate	570	60	520
High school graduate (includes equivalency)	4,670	250	1,790
Some college or Associate's degree	4,465	170	965
Bachelor's degree or higher	2,715	10	420

Table 9 - Educational Attainment by Employment Status

Alternate Data Source Name:

MA-45 ED Market Activity - Educ x Status table

Data Source Comments: 2016-2020 ACS

Educational Attainment by Age

	Age				
	18–24 yrs	25–34 yrs	35–44 yrs	45–65 yrs	65+ yrs
Less than 9th grade	0	0	0	0	0
9th to 12th grade, no diploma	0	0	0	0	0
High school graduate, GED, or alternative	0	0	0	0	0
Some college, no degree	0	0	0	0	0
Associate's degree	0	0	0	0	0
Bachelor's degree	0	0	0	0	0
Graduate or professional degree	0	0	0	0	0

Table 10 - Educational Attainment by Age

Data Source Comments: Table blank in IDIS. Based on Census data review, data analysis may have been revised, making the table incompatible with Census data reporting.

Educational Attainment – Median Earnings in the Past 12 Months

Educational Attainment	Median Earnings in the Past 12 Months
Less than high school graduate	21,625
High school graduate (includes equivalency)	32,878
Some college or Associate's degree	33,484
Bachelor's degree	45,905
Graduate or professional degree	73,445

Table 11 – Median Earnings in the Past 12 Months

Alternate Data Source Name:

MA-45 ED Market Activity - Ed Attain x med earning

Data Source Comments: 2016-2020 ACS

Based on the Business Activity table above, what are the major employment sectors within your jurisdiction?

The City of Massillon has about 13,500 workers and about 14,600 jobs (*Table 5 – Note HUD has set Public Administration line to zero to emphasize non-public sector employment*). The largest employment sectors based on share of jobs are Manufacturing (33%), Education and Health Care Services (19%), Retail Trade (16%), and Arts/Entertainment/Accommodations (10%). These four sectors represent more than 77% of all jobs (11,357).

When reviewed by the share of workers in Massillon’s employed workforce, the two largest sectors are Manufacturing (23%) and Education and Health Care Services (21%), which represent 43% of all workers (5,930). Retail Trade (13%) and Arts/Entertainment/Accommodations (12%) represent another 25% of all workers (3,349).

Overall, the number of jobs in Massillon (14,599) is about 108% of the number of employed Massillon residents in those occupations (13,594). For example, about 3,145 Massillon residents are employed in Manufacturing fields, but there are about 4,801 jobs in those occupations in Massillon, meaning about 1,656 persons who are not Massillon residents travel in to Massillon to work in jobs in those fields.

Describe the workforce and infrastructure needs of the business community:

Workforce Needs

Federal Reserve Bank of Cleveland research has outlined the importance of education and innovation in the income growth of a region. Innovation creates jobs and improves productivity, but it requires an educated and appropriately trained workforce. Improving the overall educational attainment of the Massillon and Stark County workforce is important. Ongoing training for new and veteran workers is also a priority. In Massillon, these needs apply to a number of the important employment sectors discussed in the preceding question, where technical knowledge, continually updated training, and a higher level of management and administrative skills are important. For Massillon, these needs are particularly important in manufacturing and healthcare.

Infrastructure Needs

Massillon is the major urban area in the western portion of Stark County, located at the junction of U.S. Route 30 and Ohio Route 21. This multidirectional access is particularly beneficial for the large industrial areas located in the vicinity. These two major roads, along with arterial roads that extend through Massillon, represent important commuting routes. This road network provides access to industrial, office, and commercial districts throughout the city, which are employment, shopping, and entertainment hubs.

In addition, Massillon needs dependable roadway infrastructure to be part of the county and regional economy. For example, I-77 in Canton is roughly ten miles (fifteen minutes) to the east of Massillon. This interstate highway connection provides important access to the Akron and Cleveland metropolitan areas, as well as east-west connectors I-76 and the Ohio Turnpike.

Roadway investment is an ongoing need for the industrial, office, and commercial districts in Massillon. Well maintained roads result in less cumulative vehicle wear and maintenance costs for employees, customers, mass transit providers, trucking companies, and delivery firms. In many areas, roadway work must be coordinated with underground utility work or supplemented with improvements to sidewalks and parking areas, as well as items such as street furniture, plantings, and landscaping, such as to create an inviting shopping/employment area.

The Stark County Engineer's Office has an ongoing pavement condition assessment program, and maintenance of some arterial roads in Massillon is the responsibility of the County. Funding sources include federal funds allocated through the Stark County Area Transportation Study (the Metropolitan Planning Organization for the area), Ohio Department of Transportation, Ohio Public Works Commission, and County fees. The City of Massillon also recognizes the need for infrastructure investment and as funding permits, completes street improvement projects through the CDBG funding program.

In a broader view, other types of infrastructure also need continuing modernization to meet current standards and demands. In addition to roads and bridges, infrastructure systems include sanitary and storm sewers, as well as electric, natural gas, and water utilities.

Describe any major changes that may have an economic impact, such as planned local or regional public or private sector investments or initiatives that have affected or may affect job and business growth opportunities during the planning period. Describe any needs for workforce development, business support or infrastructure these changes may create.

The City of Massillon works to maintain and expand employment opportunities within the community. The City also maintains a relationship with the Stark Economic Development Board, which focuses on retaining, expanding, and attracting investment in Stark County. The Board

provides financing through federal and state programs, location and building searches, government relations coordination, economic development incentive packaging and infrastructure planning.

How do the skills and education of the current workforce correspond to employment opportunities in the jurisdiction?

Workers employed in Massillon are a combination of persons who also reside within Massillon or travel into Massillon to work. Regardless of a worker’s home community, the workforce issues are similar. The dominant issue is the ongoing need for more education and training.

Tables 9, 10, and 11, showing data from the 2016-2020 ACS, emphasize the correlation of education and employment, along with the generational change that is occurring in the City of Massillon. Looking at the ratio of employed to unemployed persons in the labor force, roughly 1-in-10 persons with a high school degree or less were unemployed. The number of unemployed persons dropped to 1-in-28 for persons with some college or Associate’s degree, and about 1-in-275 for persons with a bachelor’s degree or higher. The attainment of additional education beyond high school is beneficial, and in many situations essential, for the diverse fields represented among Massillon residents. Generationally, about 14% of Massillon residents age 65 years and over have educational attainment of less than a high school degree, compared to about 5% of residents age 25-44. College degree attainment has also substantially increased. About 22% of Massillon residents age 25-44 have a Bachelor’s or graduate/professional degree, compared to 14% of residents age 65 and over. In addition, ACS data also showed that for the most recent twelve-month period, Massillon residents with a Bachelor’s degree earned 40% more than a person with only a high school degree (\$45,905 vs. \$32,878). For persons with a graduate or professional degree, the difference jumped to 123% (\$73,445 vs. \$32,878).

Describe any current workforce training initiatives, including those supported by Workforce Investment Boards, community colleges and other organizations. Describe how these efforts will support the jurisdiction's Consolidated Plan.

A variety of workforce training initiatives and opportunities are available for Massillon residents and workers. For example, programs at Aultman College of Nursing and Health Sciences focus on nursing and healthcare. Kent State University main campus and Stark campus offer professional continuing education and training courses. Other training sources include:

Ohio Technical Center

The Ohio Technical Center is a public postsecondary career and technical education center, under The Ohio Department of Higher Education. The Center offers programs in technical skill trades resulting in certificates, industry-recognized certifications, and state licensures.

Stark State College

The College offers 230 majors, options, one-year certificates, and career enhancement certificates, plus continuing education and contract training activities.

OhioMeansJobs – Stark and Tuscarawas Counties (OMJ)

The local Workforce Development Board assists both employers and job seekers by coordinating workforce development activities of the employment, education, and economic development entities in the region. **The OhioMeansJobs One-Stop partnership** supports the **Workforce Development Board** by serving as a consolidated employment resource for all partner programs, employers, and job seekers.

Ohio Development Services Agency

Incumbent Worker Training (IWT) is an employer-sponsored program made available through OhioMeansJobs Stark and Tuscarawas Counties that provides grant funding to assist eligible businesses (with a primary emphasis on manufacturing and healthcare industries) offset the cost of training their existing (incumbent) workers. Its intent is to create a stronger workforce for workers and employers with the opportunity to build and maintain a quality workforce and avert layoffs.

Northeast Ohio Council on Higher Education (NOCHE)

NOCHE's 23-county coverage area encompasses higher education institutions that enroll more than 226,000 degree-seeking students and grant more than 35,000 certificates and degrees annually. NOCHE promotes and expands internships and co-ops as a way for college students to gain valuable workplace skills and organizations to increase productivity and develop a talent pipeline. NOCHE also focuses on raising educational attainment so more Northeast Ohio residents earn postsecondary credentials.

Goodwill Industries of Greater Cleveland and East Central Ohio, Inc.

Goodwill Industries provides a comprehensive set of services designed to improve employment skills, focusing on pre-employment training (career counseling, assessments, work adjustment, and job coaching) and job placement services.

Does your jurisdiction participate in a Comprehensive Economic Development Strategy (CEDS)?

Yes

If so, what economic development initiatives are you undertaking that may be coordinated with the Consolidated Plan? If not, describe other local/regional plans or initiatives that impact economic growth.

Yes. (U.S. Department of Commerce, Economic Development Administration program).

The City of Massillon participates in a CEDS through its involvement with the Northeast Ohio Four County Regional Planning and Development Organization (NEFCO).

In 1978, NEFCO was designated as an Economic Development District by the U.S. Department of Commerce, Economic Development Administration (EDA) for Portage, Stark, Summit, and Wayne Counties. This designation gives member communities ongoing eligibility for economic assistance programs through the EDA.

NEFCO maintains this eligibility by updating the Comprehensive Economic Development Strategy (CEDS, current document 2023-28), a document required by the EDA and containing the region’s goals and objectives, and the economic development priorities of NEFCO members. The CEDS, which represents the consensus of NEFCO’s dues-paying members, articulates the economic development planning priorities of the region.

NEFCO’s regional economic development planning program strives to grow the region’s economy through collaborative planning efforts with NEFCO’s area governments and by providing assistance in activities that: promote a diversified and sustainable economy; support the most economically distressed areas of the region; capitalize on the region’s existing strengths and assist with efforts to promote innovation and technology; and ensure the efficient use and development of land and resources.

Other local/regional plans or initiatives that impact economic growth:

Strengthening Stark

The Stark Economic Development Board (SEDB) represents the cities and townships in Stark County as an economic development advocate, focusing on business expansion and attraction efforts. SEDB's efforts include business attraction, business financing, real estate development, zoning and regulatory compliance, funding for environmental remediation, private equity financing, and the administration of the Stark County Port

Authority. <https://www.starkcoohio.com/index.php?submenu=ourTeammates&src=gendocs&ref=strengtheningStark&category=ourTeammates/&link=strengtheningStark>

Vibrant NEO 2040 - Northeast Ohio Sustainable Communities Consortium Initiative

Funded by a HUD/USDOT/USEPA Partnership for Sustainable Communities Initiative grant, this twelve county regional project guided by 33 organizations developed a vision for the future of Northeast Ohio. The eight objectives include promoting investment in established communities, developing the regional economy with accessible employment opportunities, and enhancing the regional transportation network. <http://vibrantneo.org>

Discussion

MA-50 Needs and Market Analysis Discussion

Are there areas where households with multiple housing problems are concentrated? (include a definition of "concentration")

HUD defines "housing problems" as one or more of the following:

Substandard Housing-Lacking complete plumbing or kitchen facilities.

Overcrowded-Housing more than 1.01 to 1.50 persons per room excluding bathrooms, porches, foyers, halls or half rooms.

Severely Overcrowded-Housing more than 1.51 persons per room excluding bathrooms, porches, foyers, halls or half rooms.

Housing Cost Burden-Housing costs that are more than 30% of the household's total gross income. For renters, cost includes rent paid plus utilities. For owners, cost includes mortgage payments, taxes, insurance, and utilities.

Household Has No/Negative Income-Households whose income is zero or negative due to self-employment, dividends, and net rental income.

A "**concentration**" of multiple housing problems can be defined as households who experience multiple housing problems at a greater rate (10 percentage points or greater) than the households for the City of Massillon as a whole.

Information from the CPD Maps Report and the 2016-2020 ACS was used as sources for citywide and Census Tract data. This information showed that there were 1,570 low and moderate households living in Massillon that had one or more of the "housing problems" listed above. **Maps-Households with Any of 4 Housing Problems, ELI, LI, and MI Households** shown in the Needs Assessment illustrates where the most serious issues occur.

The HUD mandated tables for Massillon showed that of the 14,075 households in the City, 11.15% or 1,570 households (1,505 low-income households and 65 moderate-income households) had any of 4 Severe Housing Problems. Using the above-cited definition of "concentration," (10.69% plus 10 percentage points = 20.69%), there was a "concentration" of Low-Income households with any of 4 Severe Housing Problems living in the following Census Tracts in the City: CT 7114.12 (36.26%), CT 7135.01 (72.45%), CT 7135.02 (28.72%), CT 7136.00 (23.08%), CT 7139.00 (24.53%), CT 7141 (41.51%), CT 7142 (48.62%), CT 7143.02 (45.00%), CT 7146 (36.11%), CT 7147.01 (33.90%), and CT 7150 (48.84%) (**Map-Concentration of LI Households with Any of 4 Housing Problems**).

There was a “concentration” of Moderate-Income households with any of 4 housing problems living in the following Census Tracts in the City: CT 7135.01 (42.61%), CT 7141 (29.30%), CT 7142 (31.74%), CT 7143.02 (30.61%), CT 7146 (23.26%), and CT 7150 (26.11%)

Cost burden was the major problem cited by most of the households having one or more “housing problems” The HUD mandated tables for Massillon showed that of the 14,075 households in the City, 8.60% or 1,710 households (1,210 low-income households and 500 moderate-income households) were cost burdened. Using the above-cited definition of “concentration,” (8.60% plus 10 percentage points = 18.60%), there was a “concentration” of Low-Income households with a Severe Cost Burden living in the following Census Tracts in the City: CT 7135.02 (24.47%), CT 7114.02 (44.26%), CT 7114.12 (26.37%), CT 7135.01 (72.45%), CT 7136 (23.08%), CT 7137 (20.00%), CT 7139 (24.53%), CT 7142 (36.70%), CT 7141 (39.62%), CT 7143.02 (34.00%), CT 7146 (34.72%), CT 7147.01 (33.90%), and CT 7150 (48.84%) (**Map-Concentration of LI Households with a Severe Cost Burden Greater Than 50%**).

There was a “concentration” of Moderate-Income households with a Severe Cost Burden living in the following Census Tracts in the City: CT 7114.02 (19.58%), CT 7135.01 (40.34%), CT 7142 (23.95%), CT 7141 (26.75%), CT 7143.02 (23.13%), CT 7146 (22.48%), and CT 7150 (23.33%).

This response is continued in the Text Box.

Are there any areas in the jurisdiction where racial or ethnic minorities or low-income families are concentrated? (include a definition of "concentration")

A concentration of racial/ethnic persons or low-income households can be defined as person/household, racial, or income types that occur in an area at a greater rate (10 percentage points or greater) than the person/household types for the City of Massillon as a whole.

Concentration of Racial/Ethnic Persons

The 2016-2020 ACS for Massillon showed that of the 32,484 persons citywide, 7.93% (2,575 persons) were **Black or African American**. Using the above-cited definition of “concentration” (7.93% plus 10 percentage points = 17.93%), there was a “concentration” of Black or African Americans living in Census Tract 7142 in Massillon (**Map-Concentration of Black or African Americans**). The percentages of American Indian/Alaska Native, Asian, Native Hawaiian/Pacific Islander, Some Other Race, or Two or More Races, as well as persons of Hispanic origin were very small and did not constitute a “concentration” of persons in any Census Tract in the City.

Concentration of Low-Income Households

The HUD mandated tables for Massillon showed that of the 14,075 households in the City, 28% of households (3,900 households) had incomes that were 0-50% of the HUD Area Median Family Income (HAMFI) (1,945 Extremely Low Income [ELI] Households with incomes that were 0-30% of HAMFI and

1,955 Low Income [LI] Households with incomes that were 31-50% of HAMFI). Using the above-cited definition of “concentration,” (27.71% plus 10 percentage points = 37.71%), the only “concentration” of Low-Income households living in the City was in Census Tract 7142, with 53.80% Low-Income households (*Map-Concentration of Low-Income Households*).

What are the characteristics of the market in these areas/neighborhoods?

Most of the households living in these areas of “concentration,” particularly in CT 7139.00, CT 7141.00, CT 7142.00, and CT 7150.00, have median household incomes that are significantly below the City’s median household income of \$48,268 (HUD Mandated Tables). There are also higher poverty and unemployment rates in these census tracts than the citywide rates of 15% poverty and 5% unemployment. In terms of housing, most of the areas of “concentration” listed above exhibited higher vacancy rates than the citywide rate of about 10%, and lower homeownership rates than the 63% citywide. Almost one-half of the areas listed had percentages of older rental housing stock that exceeded the citywide percentage. Median contract rents and median home values in most of the areas were generally lower when compared to citywide figures for median contract rent (\$561) and median home value (\$107,400).

Are there any community assets in these areas/neighborhoods?

Housing located in these neighborhoods offer various options in terms of styles, sizes, types, and prices. Residents are not far from several parks and recreation facilities, as well as the historic downtown district, an area where the local government and private sector are focusing revitalization efforts and scheduling events and activities. Additionally, Massillon is served by the Stark Area Regional Transit Authority (SARTA) bus system. Citywide, institutional assets residents may access include the YMCA, public library, and public, parochial, and charter schools.

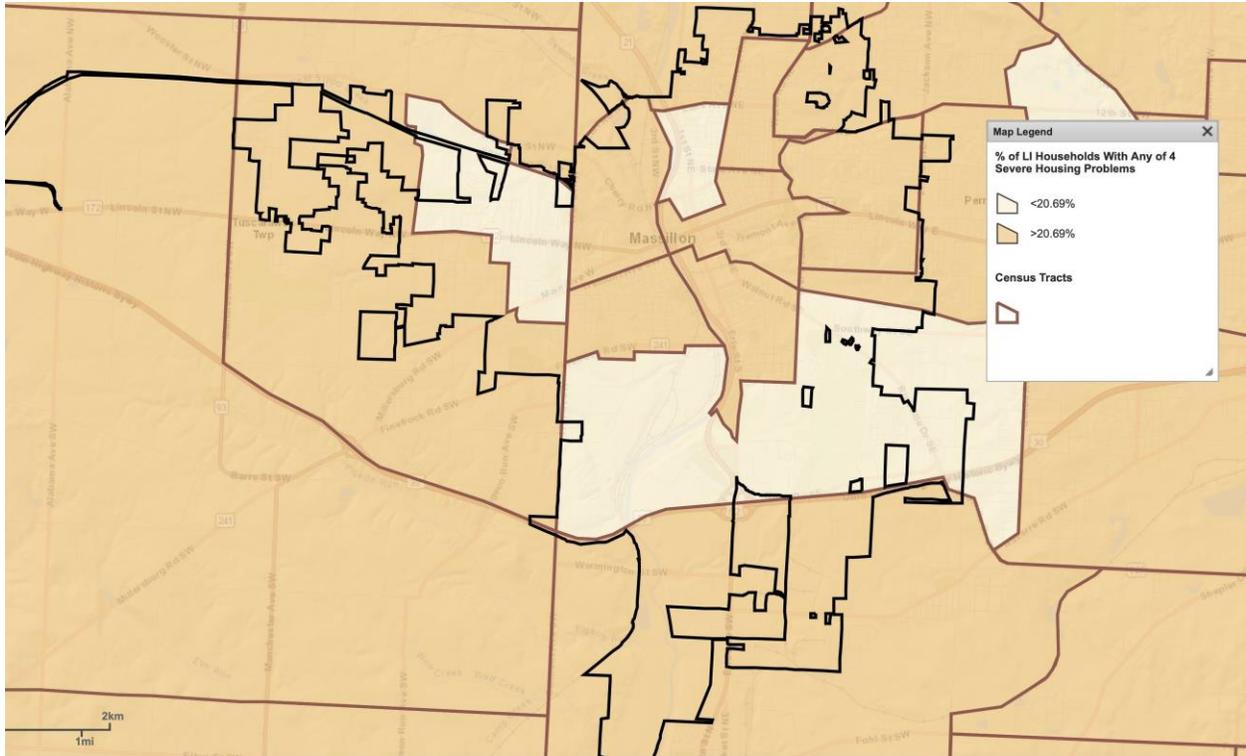
Are there other strategic opportunities in any of these areas?

Households with multiple problems - continued

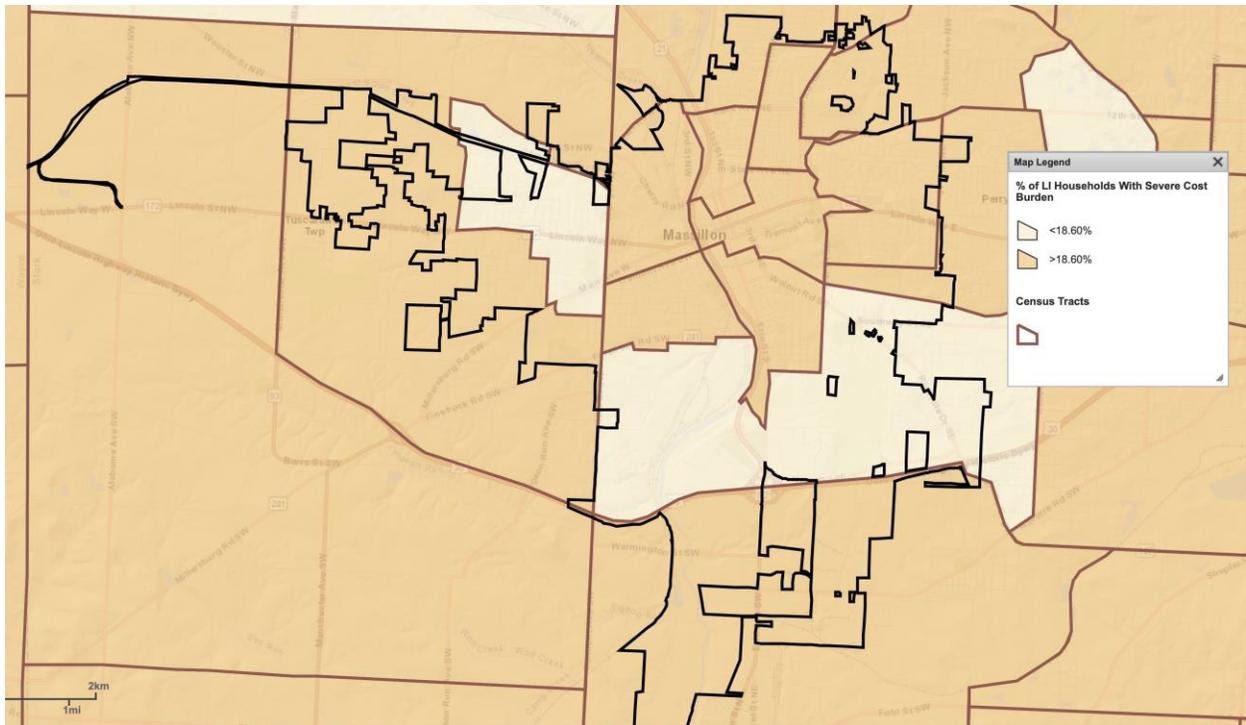
Households with multiple problems – continued

Only very small percentages of households lived in housing that was substandard or lived in overcrowded conditions. Investment in the housing stock is needed through rehabilitation, resolution of

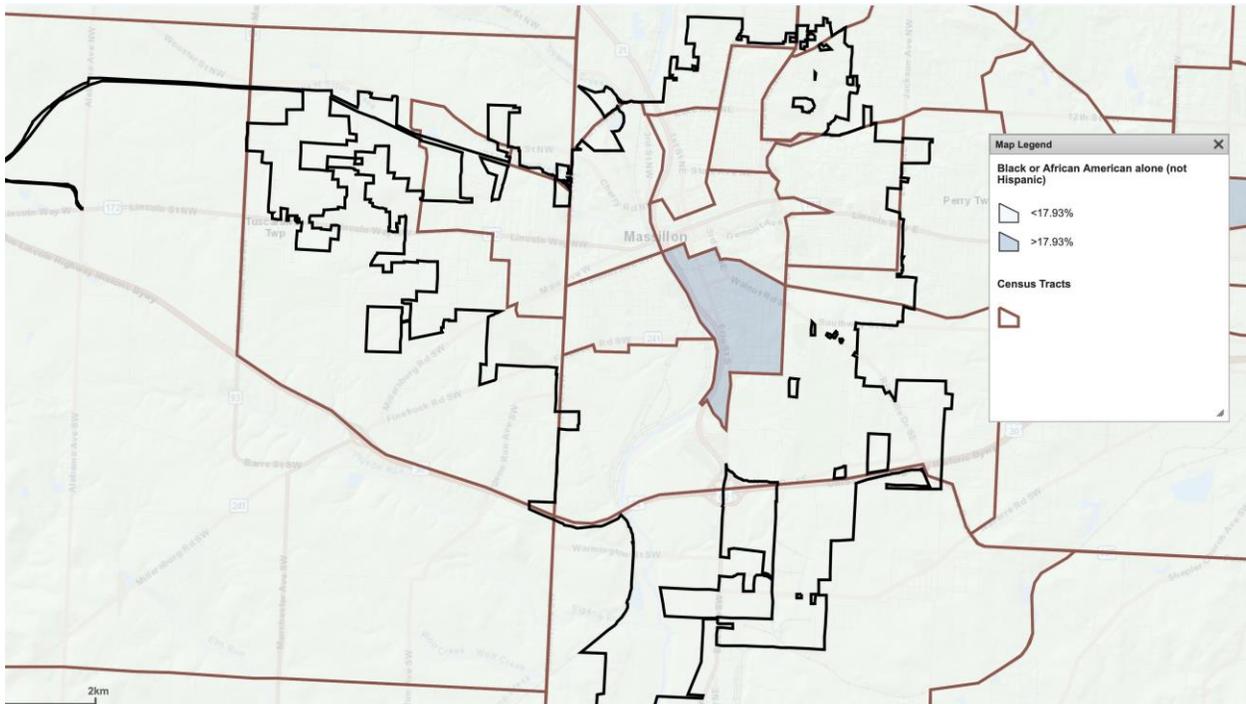
code violations, nuisance abatement, and selected demolition. The main period of housing construction in Massillon was pre-1980, when 74% of the housing was built. Much of the housing stock in Massillon is at least 44 years old, and may require systems replacement and a significant rehabilitation investment.



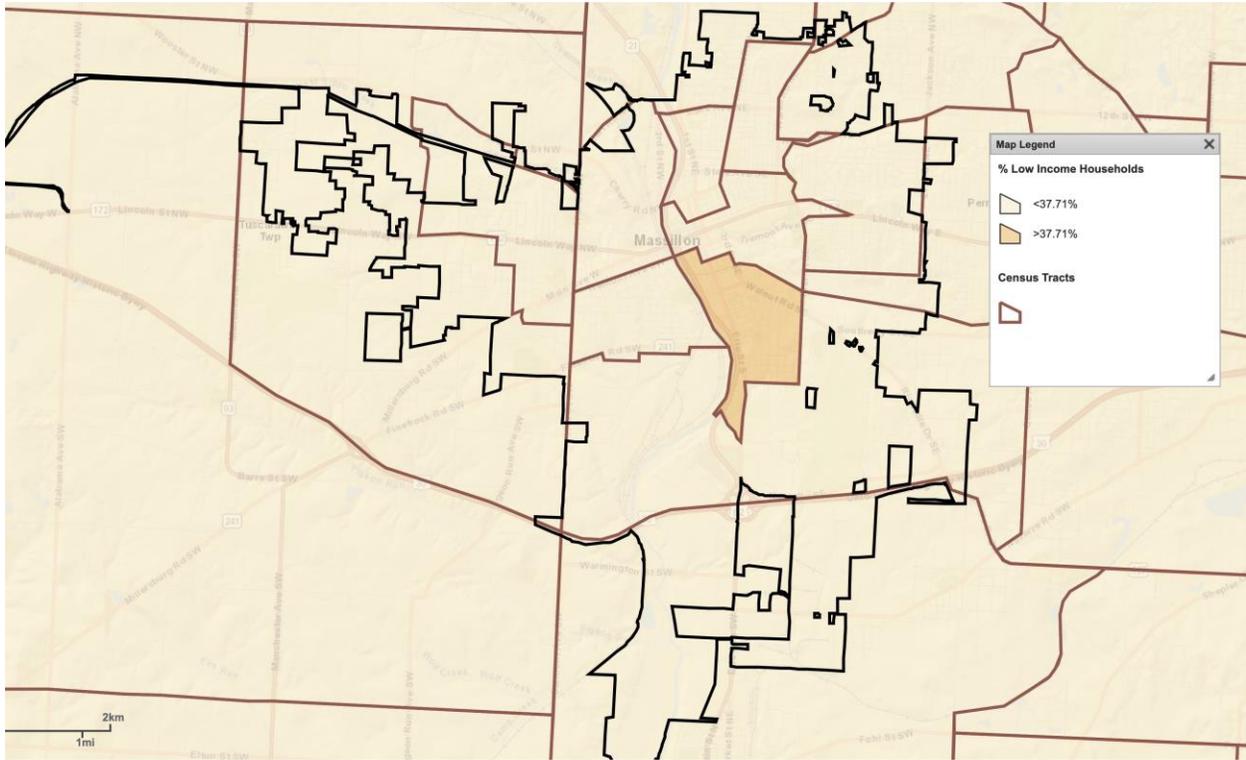
Concentration of LI Households with Any of 4 Housing Problems



Concentration of LI Households with a Severe Cost Burden Greater Than 50%



Concentration of Blacks or African Americans



Concentration of LI Households

MA-60 Broadband Needs of Housing occupied by Low- and Moderate-Income Households - 91.210(a)(4), 91.310(a)(2)

Describe the need for broadband wiring and connections for households, including low- and moderate-income households and neighborhoods.

The following information is summarized from the Stark County HOME Consortium FY 2024-2028 Five-Year Consolidated Plan. More detailed information is available in that document.

High-speed internet access is a necessity for participation in the modern economy. Broadband accessibility can be important for both individuals and businesses, as well as for education, employment, and health care. Since the pandemic, many day-to-day activities have shifted online. In areas with excellent broadband access are at an advantage economically. Areas with limited broadband have difficulty competing for economic development projects, jobs, and new residents.

This gap between households and areas that have ready access to computers and the internet, and those who do not, is referred to as the “digital divide.” Persons without access to fast, reliable internet fall behind on opportunities for education, better paying jobs, and civic engagement.

Describe the need for increased competition by having more than one broadband Internet service provider serve the jurisdiction.

According to Federal Communications Commission broadband deployment data, as of June 30, 2023 (latest release), 100% of the population of the City of Massillon has access to broadband internet with 100 Mbps download speed and 20 Mbps upload speed, which exceeds the FCC standard of 25 Mbps download speed and 3 Mbps upload speed. Three fixed broadband providers, Hughes Network, Space Exploration Technologies, and Viasat, serve 100% of the community. One fixed broadband provider, Massillon Cable (MCTV) serves more than 95% of the “units” in the community.

MA-65 Hazard Mitigation - 91.210(a)(5), 91.310(a)(3)

Describe the jurisdiction’s increased natural hazard risks associated with climate change.

Countywide information in this section is summarized from the Stark County HOME Consortium FY 2024-2028 Five-Year Consolidated Plan. More detailed information is available in that document.

According to the Stark County Emergency Management Agency (EMA) 2023 Hazard Identification and Risk Analysis Study, flooding and tornadoes/severe storms are the two natural hazards most likely to occur in the county. The 2022 Multi-Jurisdictional Hazard Mitigation Plan noted the most significant impact from climate change locally will be an increase in flooding (caused by excessive rainfall/snowmelt), which could lead to land subsidence and dam failures.

According to the County EMA 2020 Emergency Operations Plan (EOP), “if special assistance is needed during a disaster, requests will be coordinated with appropriate agencies. Firefighters and law enforcement will serve as first responders and assist with warning and movement to shelters of individuals/families within evacuation areas.” The EMA provides postcards that households requiring special assistance may fill out and return or submit online.

Fire departments have a county-wide mutual-aid agreement to ensure adequate material and personnel support in the event of emergencies. In 2017, the County approved funding for a multi- agency radio communications system, allowing every department or governmental entity connected to the system to communicate seamlessly.

The City of Massillon has adopted floodplain regulations, which restrict and/or prohibit uses that could create a negative impact during flooding. The City also regulates the alteration/filling of areas that accommodate/control flood waters.

The City of Massillon Engineering Department conducts municipal maintenance (e.g., street sweeping and catch basin cleaning), public education and outreach, new development and construction controls, illicit discharge control activities, monitoring and special studies, and watershed management activities, in conjunction with the Stark Soil and Water Conservation District.

Describe the vulnerability to these risks of housing occupied by low- and moderate-income households based on an analysis of data, findings, and methods.

Based on low- and moderate-income (LMI) area maps, and per conversations with EMA and other natural hazard management agencies, it appears flood-prone areas are widespread throughout Stark County and do not appear to impact vulnerable neighborhoods in particular. However, to reduce any vulnerability to increased natural hazards for LMI-occupied housing, the SCRPC has made the LMI area maps available to EMA to utilize in future disaster planning coordination. The SCRPC will continue to

collaborate with flood-control authorities and support their efforts as they work to enforce/strengthen stormwater runoff and water quality regulations to improve flooding conditions affecting vulnerable populations. The County has offered to include EMA on future CDBG and HOME workshop invitations and in meetings with local zoning inspectors to discuss public education/awareness efforts for their communities, as well as the County's stormwater-based Public Involvement/Public Education (PIPE) Committee.

Strategic Plan

SP-05 Overview

Strategic Plan Overview

The FY 2024-28 Plan outlines Massillon's five-year priorities, anticipated financial resources, partners, and programs to address the needs outlined in the Needs Assessment and Market Analysis. The five-year framework is linked to the FY 2024 Annual Plan, which describes activities to be implemented.

The annual activities and long-term goals/priorities must meet one of HUD's statutory objectives: providing decent affordable housing, creating a suitable living environment, or expanding economic opportunities. In addition to meeting a statutory objective, HUD expects activities to reflect at least one outcome: availability/accessibility, affordability, or sustainability.

PRIORITY NEEDS

Massillon has identified seven needs for the next five years, six of which are ranked as a High Priority:

Affordable Housing: improve neighborhood stability through housing rehabilitation and homebuyer assistance. These programs will ensure that housing is safe, code-compliant, and meets the needs of homeowners, along with increasing the number of owner-occupied homes.

Non-homeless Persons with Special Needs: improve the condition and energy efficiency of housing and offer services to assist persons to remain in their home, particularly the elderly, frail elderly, and persons with physical disabilities.

Homelessness: partner with the Homeless Continuum of Care of Stark County to fund activities to further the goals of preventing and ending homelessness and rapidly returning people who have become homeless to housing.

Neighborhoods: make infrastructure/public facility investments in neighborhoods, which encourages private expenditures, improves public safety and the delivery of public services, and retains and attracts residents.

Public Services: improve the quality of life for vulnerable residents.

Economic Development: work with businesses to reinvest in commercial and industrial areas to expand the community employment base and emphasize downtown business district revitalization.

Public Housing was identified as Low priority needs due to the existing network of agencies/organizations that assist persons via countywide systems, such as the Stark Metropolitan Housing Authority.

ANTICIPATED FINANCIAL RESOURCES

The City will utilize various funding sources to address priorities. The main sources will be CDBG funds as an entitlement community, and HOME funds as a Stark Housing Consortium member.

PARTNERS

For the overall “institutional delivery structure” of its programs, the City will utilize its own departments in various roles, non-profit organizations for public service activities, and public agencies, nonprofit organizations, and the private sector for community development projects.

GOALS AND PROGRAMS

Massillon has identified seven goals through which programs will be implemented during the next five years:

Affordable Housing Opportunity: upgrade the housing stock through rehabilitation; and increase homeownership opportunities.

Homeless Needs: assist residents (individuals and families) experiencing homelessness or at imminent risk of homelessness by funding activities and/or projects that support the Homeless Continuum of Care of Stark County.

Neighborhood Improvements: improve the physical condition, health, and safety of residential neighborhoods with projects such as improvements to streets, rights-of-way, sidewalks, water and/or sewer lines, and/or public facilities; remove negative impacts on neighborhoods by demolishing abandoned, deteriorated buildings.

Due to restrictions on answer length, narrative continues in Text Box – Strategic Plan Overview.

Strategic Plan Overview - continued

Strategic Plan Overview - continued

Non-Homeless Special Needs: provide services to persons in special populations including the elderly, frail elderly, and persons with disabilities.

Public Services: implement public service activities that maintain and improve neighborhood and household stability, such as - but not limited to - programs related to children, youth, and senior citizens, as well as health and employment.

Economic Development: assist businesses downtown or in other commercial/industrial areas to create or retain jobs through programs that include rehabilitation/construction, removal of blighted structures or negative conditions, and/or improve infrastructure and access.

Planning and Administration: fund planning activities, including economic development planning; provide fair housing services; and administer the CDBG program.

OTHER STRATEGIES

The Strategic Plan also discusses strategies for the next five years regarding the institutional delivery structure for activities, lead-based paint hazards, and anti-poverty strategies, plus a description of procedures to monitor activities.

HUD Statutory Objectives

- ***Providing decent affordable housing*** includes helping homeless persons obtain appropriate housing; assisting those at risk of homelessness; retaining the affordable housing stock; increasing availability of permanent housing that is affordable to low- and moderate-income persons without discrimination; increasing the supply of supportive housing, including structural features and services to enable persons with special needs to live independently; or providing affordable housing that is accessible to job opportunities.
- ***Creating a suitable living environment*** involves improving the safety and livability of neighborhoods; eliminating blighting influences and the deterioration of property; or increasing access to quality facilities and services;
- ***Expanding economic opportunities*** involves creating or retaining jobs that are accessible to low- and moderate-income persons; establishing, stabilizing, or expanding small businesses; making mortgage financing available to low- and moderate-income persons at reasonable rates, providing access to credit for development activities that promote long-term economic and social viability; or empowering low-income persons to achieve self-sufficiency.

HUD Outcomes

- ***Availability/Accessibility*** activities make services, infrastructure, housing, or shelter available or accessible to low- and moderate-income people, including persons with disabilities. This includes not only physical barriers, but also making the affordable basics of daily living available and accessible to low- and moderate-income people.

- **Affordability** activities provide affordability for low- and moderate-income people. This can include the creation or maintenance of affordable housing, basic infrastructure hook-ups, or services such as transportation or day care.
- **Sustainability** activities improve communities or neighborhoods, making them livable or viable by providing benefit to persons of low- and moderate-incomes or by removing slums or blight.

SP-10 Geographic Priorities - 91.415, 91.215(a)(1)

Geographic Area

Table 12 - Geographic Priority Areas

1	Area Name:	City Target Area
	Area Type:	Local Target area
	Other Target Area Description:	
	HUD Approval Date:	
	% of Low/ Mod:	
	Revital Type:	Other
	Other Revital Description:	Neighborhood improvements
	Identify the neighborhood boundaries for this target area.	The City's Target Area is comprised of U.S. Census Block Groups where a majority of residents are identified as low- and moderate-income persons.
	Include specific housing and commercial characteristics of this target area.	The Target Area represents older neighborhoods, with buildings dating from the late-19th century through the early 20th century. Many of the buildings have multiple exterior repair needs.
	How did your consultation and citizen participation process help you to identify this neighborhood as a target area?	The data noting high percentages of low- and moderate-income persons is an indicator of household and neighborhood needs. Current housing and socioeconomic data is used to confirm needs. The Target Area is discussed at public meetings to solicit citizen input. In addition, public services providers confirm that significant numbers of households from the Target Area continue to receive services. The City of Massillon Building Department also provides information on Target Area activity.
Identify the needs in this target area.	The physical needs in the target area include buildings with repair needs, as well as public infrastructure and facilities in need of repair. Households also have a variety of social and economic needs.	

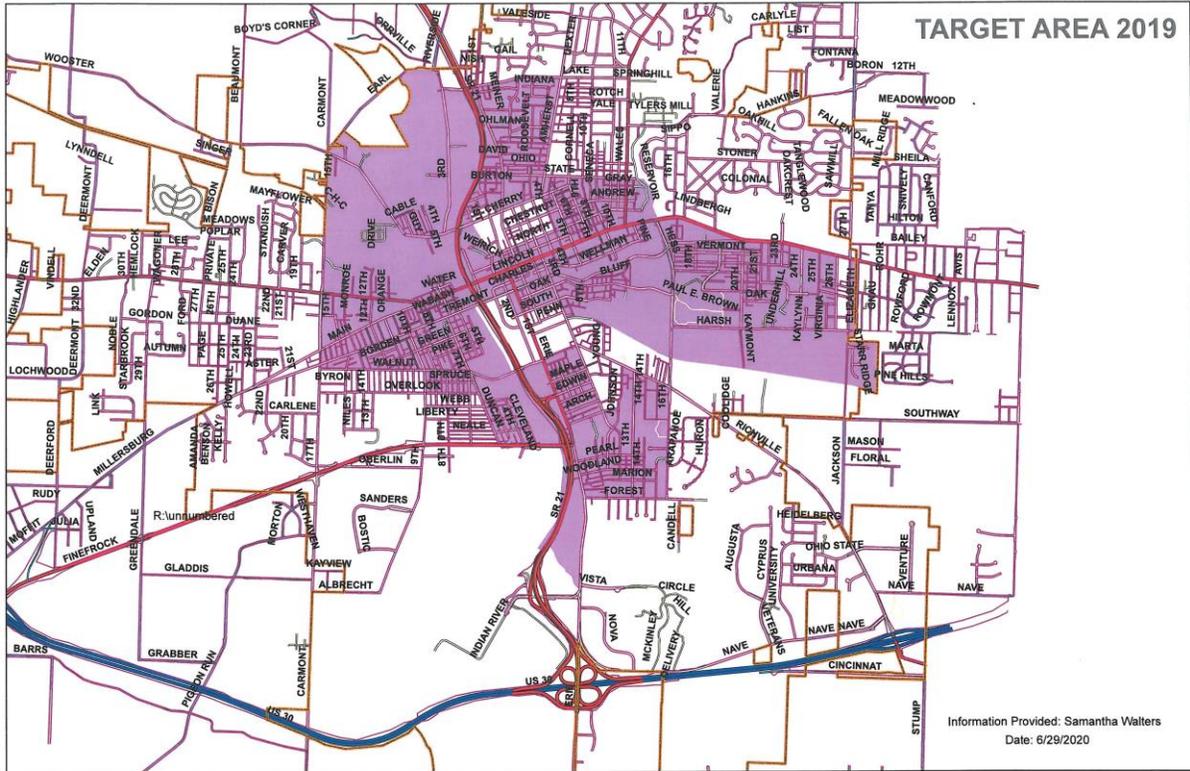
<p>What are the opportunities for improvement in this target area?</p>	<p>The City intends to coordinate funds, such as CDBG and HOME, along with local funds, to maximize impact and improvements. For example, housing rehabilitation, homebuyer assistance, and right-of-way improvements are coordinated in an effort to improve neighborhoods. In addition, many CDBG public service grant recipients will likely reside in the Target Area.</p>
<p>Are there barriers to improvement in this target area?</p>	<p>The greatest barrier to improvement is insufficient funds, both through HUD and local sources, to address all of the target area needs.</p>

General Allocation Priorities

Describe the basis for allocating investments geographically within the state

The City's Target Area is comprised of U.S. Census Block Groups where a majority of residents are identified as low- and moderate-income persons. These areas are Census Tracts 7137 (all block groups), 7141 (all block groups), 7142 (all block groups), 7143.02 (block group 2), 7144 (block group 2), and 1750 (all block groups). The current target area map was created in 2019, based on HUD data, and continues in effect in 2024.

By directing a significant amount of its CDBG funding to these areas, the City of Massillon will help ensure that programs benefit the households most in need of assistance. Other projects, which have a citywide impact, will also benefit residents of these targeted neighborhoods.



City of Massillon - Target Area Map

SP-25 Priority Needs - 91.415, 91.215(a)(2)

Priority Needs

Table 13 – Priority Needs Summary

1	Priority Need Name	Affordable Housing Priorities
	Priority Level	High
	Population	Extremely Low Low Moderate Middle Large Families Families with Children Elderly
	Geographic Areas Affected	City Target Area
	Associated Goals	Affordable Housing Opportunity Planning and Administration
	Description	The City of Massillon will prioritize housing rehabilitation programs for homeowners and homebuyer assistance, which is important for neighborhood stability. Rehabilitation activities ensure that housing is safe, code-compliant, and meets the needs of existing homeowners. In addition, weatherization work is available for income-eligible owners and renters through the State of Ohio's Home Weatherization Assistance Program, which lowers overall housing costs.
	Basis for Relative Priority	A High Level priority was chosen in order to maintain and improve neighborhood stability. Housing and socioeconomic issues are summarized in NA-05 – Needs Assessment Overview and MA-05 – Market Analysis Overview.
	2	Priority Need Name
Priority Level		High
Population		Extremely Low Low Moderate Elderly Frail Elderly Persons with Physical Disabilities

	Geographic Areas Affected	City Target Area
	Associated Goals	Non-Homeless Special Needs Planning and Administration
	Description	The City of Massillon has rated the elderly, frail elderly, and persons with physical disabilities as a priority for housing assistance. The City's housing rehabilitation programs improve the condition and energy efficiency of housing and can include universal design and accessibility improvements. Public services assist persons to remain in an independent living situation.
	Basis for Relative Priority	A High Priority level was chosen because the elderly and persons with physical disabilities are among the most vulnerable segments of the population. The remaining special populations are not checked because programs and services for these groups originate with other public agencies and nonprofit organizations. The City will consider certifications of consistency for applications by other entities for Federal assistance.
3	Priority Need Name	Homelessness
	Priority Level	High
	Population	Chronic Homelessness Individuals Families with Children Mentally Ill Chronic Substance Abuse veterans Persons with HIV/AIDS Victims of Domestic Violence Unaccompanied Youth
	Geographic Areas Affected	City Target Area
	Associated Goals	Homeless Needs Planning and Administration
	Description	Programs to assist homeless persons are administered on a countywide level through the Homeless Continuum of Care of Stark County (HCCSC). The City of Massillon is part of the HCCSC. In addition, the City of Massillon funds public service activities that support the Continuum of Care.

	Basis for Relative Priority	A High Priority level was chosen because persons who are homeless or at-risk of homelessness are among the most vulnerable individuals of the population. The City of Massillon coordinates with the HCCSC and its partner agencies and organizations.
4	Priority Need Name	Non-Housing CD - Neighborhoods
	Priority Level	High
	Population	Non-housing Community Development
	Geographic Areas Affected	City Target Area
	Associated Goals	Neighborhood Improvements Planning and Administration
	Description	As opportunities occur, and funding is available, the City of Massillon has rated public infrastructure needs as a priority for funding. As an older community, Massillon must reinvest in its public infrastructure and facilities such as streets, sidewalks, water and sewer lines, and parks/recreation facilities to improve public safety and public services. Massillon must also offer a desirable environment for business employees, working with businesses to maintain and expand the community's employment base. In addition, the City of Massillon also needs to have the ability to demolish buildings that, through abandonment or deteriorated condition, have a negative impact on a block or neighborhood.
	Basis for Relative Priority	A High Priority level was chosen because public infrastructure and facility improvement projects encourage reinvestment in neighborhoods by property owners. Public improvement projects also assist in the revitalization of commercial areas, which leads to job retention and creation. Demolition of severely deteriorated or abandoned buildings removes a public nuisance and neighborhood safety issue.
5	Priority Need Name	Non-Housing CD - Public Services
	Priority Level	High

	Population	Extremely Low Low Moderate Large Families Families with Children Elderly Elderly Frail Elderly Persons with Mental Disabilities Persons with Physical Disabilities Persons with Developmental Disabilities Persons with Alcohol or Other Addictions Persons with HIV/AIDS and their Families Victims of Domestic Violence
	Geographic Areas Affected	City Target Area
	Associated Goals	Planning and Administration Public Services
	Description	The City of Massillon intends to fund a variety of public services in order to improve the quality of life for residents.
	Basis for Relative Priority	A High Level priority was chosen based upon consultation with local organizations. Socioeconomic issues are summarized in NA-05 – Needs Assessment Overview of this document. See also various sections in the Consolidated Plan prepared by the Stark County Regional Planning Commission.
6	Priority Need Name	Non-Housing CD - Economic Development
	Priority Level	High
	Population	Non-housing Community Development
	Geographic Areas Affected	City Target Area
	Associated Goals	Economic Development Planning and Administration

	Description	The City of Massillon has rated economic development activities as a priority for funding. As an older community, Massillon must reinvest in its commercial and industrial areas. Emphasis will be placed on preservation and revitalization activities to maximize the existing assets of the downtown business district. The City will also work with other economic development organizations to utilize federal, state, and local economic development resources to promote job retention and creation and building reinvestment.
	Basis for Relative Priority	A High Priority level was chosen because economic development activities increase the local tax base through job retention and creation, as well as revitalization of commercial and industrial properties.
7	Priority Need Name	Public Housing
	Priority Level	Low
	Population	Public Housing Residents
	Geographic Areas Affected	City Target Area
	Associated Goals	Affordable Housing Opportunity
	Description	There are six public housing facilities in Massillon. They are administered by the Stark Metropolitan Housing Authority (SMHA). The City of Massillon does not intend to fund activities directly related to these housing units. Massillon residents can be assisted through the countywide public housing system administered by SMHA.
	Basis for Relative Priority	A Low Priority level was chosen because this housing need is addressed by the SMHA on a countywide basis.

Narrative (Optional)

This question intentionally left blank. Please refer to other responses in this section.

SP-35 Anticipated Resources - 91.420(b), 91.215(a)(4), 91.220(c)(1,2)

Introduction

The Five-Year Consolidated Plan for FY 2024-2028 must identify the federal, state, local, and private resources expected to be available to the City of Massillon to address priority needs and specific objectives identified in the Strategic Plan (**Table 14; Table 1 in Section AP-15**). The City of Massillon is a direct entitlement community for the Community Development Block Grant (CDBG) Program. Massillon receives an annual allocation of Federal funding from the U.S. Department of HUD for CDBG.

Massillon is also a member of the Stark County Consortium through which it receives about \$125,000 annual through the HOME Investment Partnerships (HOME) Program. The Consortium members are the Stark County Urban County and the Cities of Alliance and Massillon. Information about the HOME Program, annual funding availability to the Consortium members, and activities to be undertaken by the City of Massillon is contained in the Five-Year Consolidated Plan for FY 2024-2028 prepared by the Stark County Regional Planning Commission.

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	651,742	1,500	23,687	676,929	2,600,000	Overall CDBG funding is steady, with small annual fluctuations based on Congressional appropriations. The City of Massillon is forecasting that funding levels will remain relatively flat during the first year and the remaining years of the 5 Year Consolidated Plan. The City is projecting to receive a total of about \$3,250,000 over the 5 Year Plan period, based on a yearly allocation of \$650,000.

Table 14 - Anticipated Resources

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

The City of Massillon strives to fund programs, such as infrastructure improvement projects, that leverage other funding sources. For example, CDBG funds can be leveraged with local, county, and/or state funds to maximize results.

For the Stark HOME Consortium, HOME projects often have multiple funding sources. For example, a homebuyer assistance project will leverage a first mortgage loan from a private financial institution.

If appropriate, describe publically owned land or property located within the state that may be used to address the needs identified in the plan

The City of Massillon Parks & Recreation maintains park and recreation facilities that may be maintained, repaired, or modernized in order to increase the livability and sustainability of particular neighborhoods.

Publicly owned land (roads, rights-of-way, sidewalks) may be improved above and below the surface to remedy infrastructure priorities and to improve public access, safety, and disability accessibility.

The City of Massillon may acquire property tax delinquent vacant parcels in order to increase the livability and sustainability of particular neighborhoods.

The Stark County Land Reutilization Corporation (Land Bank) may hold vacant parcels and/or vacant buildings in Massillon. Vacant parcels may be sold. Properties with buildings may be rehabilitated or demolished, after a case-by-case analysis, in order to improve the sustainability of housing in particular neighborhoods.

Discussion

Funding Contingency Plan

In the event that there is:

A difference (increase or decrease) between the estimated FY 2024 CDBG allocation amount compared to the final HUD CDBG allocation to be announced in 2024; and/or

A difference in the estimated and actual amount of carryover funds and/or program income from FY 2023 to FY 2024;

The budgets for activities identified in the FY 2024 Annual Action Plan will be increased/decreased proportionally in relation to the overall change in funding.

SP-40 Institutional Delivery Structure - 91.415, 91.215(k)

Explain the institutional structure through which the jurisdiction will carry out its consolidated plan including private industry, non-profit organizations, and public institutions.

Responsible Entity	Responsible Entity Type	Role	Geographic Area Served
City of Massillon	Government	Economic Development Homelessness Non-homeless special needs Ownership Planning Rental neighborhood improvements public facilities public services	Jurisdiction
Homeless Continuum of Care of Stark County	Non-profit organizations	Homelessness	Jurisdiction
Stark County Land Reutilization Corporation	Regional organization	Ownership Planning Rental	Jurisdiction
Stark County Regional Planning Commission	Government	Ownership Planning	Jurisdiction
Stark Metropolitan Housing Authority	PHA	Public Housing	Jurisdiction
lending institutions	Private Industry	Economic Development Ownership Rental	Region
public service providers	Non-profit organizations	Homelessness public services	Region

Table 15 - Institutional Delivery Structure

Assess of Strengths and Gaps in the Institutional Delivery System

As stated in the HUD Desk Guide instructions, the entries in **Table 15** represent the lead agency and other entities that will have a major role in administering funding activities currently and potentially during the next five years, rather than being a list of all potential sub-recipients that might occur over time.

The institutional structure through which the City of Massillon carries out its affordable and supportive housing strategy consists of public sector agencies, non-profit organizations and the private sector.

The City has qualified partners capable of carrying out their activities. There are no major gaps in the institutional delivery system.

Stark County Regional Planning Commission (SCRPC) is the lead jurisdiction in the HOME Consortium that includes Stark County, Massillon, and Alliance. SCRPC has a strong history of administration of the CDBG and HOME Consortium programs, utilizing this agency, as well as other public and private agencies, including Community Housing Development Organizations (CHDO's).

The Homeless Continuum of Care of Stark County has strengths through its Coordinated Entry system, as well as the collaboration among its providers and stakeholders (Stark County FY 2024-28 Five-Year Consolidated Plan).

Availability of services targeted to homeless persons and persons with HIV and mainstream services

Homelessness Prevention Services	Available in the Community	Targeted to Homeless	Targeted to People with HIV
Homelessness Prevention Services			
Counseling/Advocacy	X	X	X
Legal Assistance	X	X	X
Mortgage Assistance	X	X	X
Rental Assistance	X	X	X
Utilities Assistance	X	X	X
Street Outreach Services			
Law Enforcement	X	X	X
Mobile Clinics	X	X	X
Other Street Outreach Services	X	X	X
Supportive Services			
Alcohol & Drug Abuse	X	X	X
Child Care	X	X	X
Education	X	X	X
Employment and Employment Training	X	X	X
Healthcare	X	X	X
HIV/AIDS	X	X	X
Life Skills	X	X	X
Mental Health Counseling	X	X	X
Transportation	X	X	X

Other			

Table 16 - Homeless Prevention Services Summary

Describe how the service delivery system including, but not limited to, the services listed above meet the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth)

In **Table 16**, “Available in the Community,” “Targeted to Homeless,” and “Targeted to People with HIV” have been answered based on a countywide response, rather than a response for a single jurisdiction.

The Homeless Continuum of Care of Stark County serves all communities in Stark County. The CoC coordinates a network of public, private, and non-profit agencies that facilitate and/or provide, either directly or indirectly, assisted housing, health services, and/or social services to persons in Stark County who are homeless or at-risk of homelessness, including chronically homeless individuals and families, families with children, veterans and their families, unaccompanied youth, and persons with HIV.

SCRPC provided additional information in their FY 2024-2028 Five-Year HUD Consolidated Plan concerning the extent of service availability:

Stark County’s CoC provides a full spectrum of housing and services from homeless prevention assistance to rapid rehousing and permanent housing. All CoC partner agencies that provide housing/shelter offer wrap-around services such as case management and linkage with other services including health services, counseling, budgeting assistance, education, life skills training, meals, mainstream services through Job & Family Services, mental health case management, and drug/alcohol abuse treatment. Homeless participants are offered services appropriate to their individual needs and are encouraged to engage in the development of an individualized service plan that is created by the provider and the participant working together. Service plans are modified as needed with input from the participant. The success of the various programs is measured by the participant’s ability to maintain housing, exit to permanent housing, increase employment and non-employment income, increase non-cash benefits, obtain health insurance, and to not return to the homeless system once exited. The CoC supports collaboration with entities, particularly education and children’s service systems, that are most likely to encounter households with children who are homeless or at-risk of homelessness. This collaboration includes educating teachers, homeless liaisons, counselors, and other direct providers in how to recognize indicators of homelessness, how to engage parents, and how to make referrals for assistance to connect families with appropriate services.

Describe the strengths and gaps of the service delivery system for special needs population and persons experiencing homelessness, including, but not limited to, the services listed above

SCRPC provided additional information in their FY 2024-2028 Five-Year HUD Consolidated Plan concerning the strengths and gaps in the service delivery system:

Stark County has many strengths in its service delivery system, such as a coordinated intake process through the Homeless Hotline or Homeless Navigation. The Hotline is managed by the same staff that run the County's HMIS. This direct connection improves data collection and analysis for tracking trends. The Hotline operates 24 hours/day and maintains a current listing of available shelter beds. The Hotline was recently expanded to include an assessment tool in which special service needs are identified, allowing for more appropriate referrals.

Identified gaps include the need for more affordable rental housing, more subsidized housing, more special needs housing, more homeless-related housing (to help reduce the different waiting lists), and mental health services for persons who are not at the more severe levels of dysfunction or who have stabilized and then are graduated out of case management, becoming vulnerable to relapse. The HCCSC is working on a closer relationship with law enforcement, education and employment/employment training programs in order to direct services specifically towards homeless persons. In addition, there is limited services in the following areas, which needs to be increased: healthcare including non-traditional delivery sites, child care that is not restricted to TANF regulations, and greater countywide transportation.

The CoC has determined that there is a need for stronger collaboration with all agencies providing homeless prevention services and their funders. Early identification of root causes of homelessness will help connect clients to all necessary resources and decrease the occurrences of repeat calls for prevention or homeless services assistance shortly after receiving emergency assistance. There is also an identified need to more quickly transition people from PSH to affordable housing as part of a carefully coordinated individualized plan.

Provide a summary of the strategy for overcoming gaps in the institutional structure and service delivery system for carrying out a strategy to address priority needs

SCRPC provided additional information in their FY 2024-2028 Five-Year HUD Consolidated Plan concerning strategies for overcoming gaps in the institutional structure and service delivery system:

To overcome gaps, residents need more knowledge of how to access programs after connecting with homeless navigation. Additional supportive services would be advantageous for individuals and families that are diverted from the homeless system, as well as individuals and families that are prioritized for Permanent Supportive Housing or Rapid Rehousing. Individuals and families could benefit from more support services while searching for housing, and after they are housed, such as alcohol/drug treatment and counseling, mental health case management, education services, employment and retention services, financial literacy and budget counseling, health and medical services, and childcare services. By supporting various public service programs throughout the duration of the Consolidated Plan, the County hopes to close service gaps.

SP-45 Goals - 91.415, 91.215(a)(4)

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Affordable Housing Opportunity	2024	2028	Affordable Housing Non-Homeless Special Needs	City Target Area	Affordable Housing Priorities Public Housing	CDBG: \$1,701,929	Homeowner Housing Rehabilitated: 100 Household Housing Unit
2	Homeless Needs	2024	2028	Homeless	City Target Area	Homelessness	CDBG: \$150,000	Homeless Person Overnight Shelter: 1500 Persons Assisted
3	Neighborhood Improvements	2024	2028	Non-Housing Community Development	City Target Area	Non-Housing CD - Neighborhoods	CDBG: \$625,000	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 1625 Persons Assisted Buildings Demolished: 50 Buildings
4	Non-Homeless Special Needs	2024	2028	Non-Homeless Special Needs	City Target Area	Non-Homeless Persons with Special Needs	CDBG: \$115,000	Public service activities other than Low/Moderate Income Housing Benefit: 1500 Persons Assisted
5	Public Services	2024	2028	Non-Housing Community Development	City Target Area	Non-Housing CD - Public Services	CDBG: \$160,000	Public service activities other than Low/Moderate Income Housing Benefit: 2200 Persons Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
6	Economic Development	2024	2028	Non-Housing Community Development	City Target Area	Non-Housing CD - Economic Development	CDBG: \$75,000	Facade treatment/business building rehabilitation: 30 Business
7	Planning and Administration	2024	2028	Planning and Administration	City Target Area	Affordable Housing Priorities Homelessness Non-Homeless Persons with Special Needs Non-Housing CD - Economic Development Non-Housing CD - Neighborhoods Non-Housing CD - Public Services	CDBG: \$450,000	Other: 5 Other

Table 17 – Goals Summary

Goal Descriptions

1	Goal Name	Affordable Housing Opportunity
	Goal Description	Upgrade the existing housing stock through rehabilitation to meet the needs of existing homeowners. This includes utilizing CDBG and HOME funding for housing rehabilitation. Increase homeownership opportunities by utilizing HOME program funding for homebuyer assistance programs.

2	Goal Name	Homeless Needs
	Goal Description	Assist Massillon residents (individuals and families) experiencing homelessness or at imminent risk of homelessness by funding activities and/or projects that will support the Homeless Continuum of Care of Stark County.
3	Goal Name	Neighborhood Improvements
	Goal Description	<p>Improve the physical condition, health, and safety of residential neighborhoods with projects such as improvements to rights-of-way, sidewalks, water and/or sewer lines, and or/public facilities. Neighborhood improvement activities will be implemented in a coordinated approach, such as housing rehabilitation, homeownership assistance, building demolition, public works, and facilities improvements.</p> <p>Demolition of deteriorated and abandoned buildings, as well as buildings that must be demolished due to emergency situations such as fire damage, will alleviate blighting influences on neighborhoods.</p>
4	Goal Name	Non-Homeless Special Needs
	Goal Description	Utilize CDBG funding to assist programs providing services to non-homeless special needs populations including elderly, frail elderly, and persons with disabilities.
5	Goal Name	Public Services
	Goal Description	Improve the quality of the living environment for low- and moderate-income persons through the provision of public services. Types of public services that may be provided include, but are not limited to, social, recreational, educational, cultural, health, and nutrition.
6	Goal Name	Economic Development
	Goal Description	The City will utilize funds for various economic development activities, such as, but not limited to, a downtown rehabilitation program to offer grant assistance to downtown property owners for the exterior renovation of their buildings, including facade renovation and restoration, window and roof repairs, painting, and awnings. A program of this type is designed to help revitalize the downtown, maximize existing area, and provide a positive and direct incentive for private investment.

7	Goal Name	Planning and Administration
	Goal Description	The City will utilize CDBG funding for administrative activities, including the overall management, coordination, reporting, and record-keeping requirements of the CDBG Program. CDBG funds will also be used for planning activities, such as economic development planning. The City will utilize CDBG funding for the provision of fair housing services and activities to improve and promote housing opportunities in the community, including education, outreach, monitoring and evaluation, as well as activities designed to address identified impediments to fair housing choice.

Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.315(b)(2)

It is estimated that the City of Massillon HOME funds, administered through the Stark Housing Consortium, will assist the following number of extremely low-income, low-income, and/or moderate-income households with the following activities:

Housing rehabilitation: 3 households annually (15 households over five years); and

Homebuyer assistance: 5 households annually (25 households over five years).

SP-65 Lead-based Paint Hazards - 91.415, 91.215(i)

Actions to address LBP hazards and increase access to housing without LBP hazards

The Ohio Department of Health (ODH) is one of the primary points of contact in Massillon for issues concerning lead-based paint hazards. ODH, through the Ohio Healthy Homes and Lead Poisoning Prevention Program, provides public health lead investigations, case management, local program funding, education, and lead data. The program addresses the needs of lead-poisoned children from birth through six years (72 months) of age. The program assists family members, medical care providers and other community members to reduce and prevent lead poisoning. The program is funded by the Centers for Disease Control and Prevention for childhood lead poisoning prevention efforts in Ohio.

How are the actions listed above integrated into housing policies and procedures?

Integrating the lead-based paint issue into housing programs occurs several ways. The ODH lead program has funding to remove lead paint hazards from homes built before 1978. This program is available statewide, with the goal to help protect families with Medicaid eligible children and/or Medicaid eligible pregnant women against the dangers of lead paint hazards.

As part of housing rehabilitation programs, the Stark County Regional Planning Commission (SCRPC) and the City of Massillon comply with HUD's Lead Safe Housing Rule. The City of Massillon and SCRPC utilize the same Housing Rehabilitation Program Guideline Manual for all housing rehabilitation projects using CDBG or HOME funds, including all projects that occur in Massillon. The manual includes a section regarding lead-based paint that requires a visual inspection for lead paint on all homes built prior to 1978. To be eligible for program funding, the property must be brought up to Residential Rehab Standards. Peeling paint must be listed in the work write-up and corrected. The City of Massillon and SCRPC require contractors to be licensed in the State of Ohio to address lead-based paint hazards. Once work is completed, a certified lead inspector tests and analyzes the work area and issues a lead clearance. If a unit does not pass inspection, it must be re-cleaned and re-tested until it does pass. The City of Massillon contracts with the City of Canton Health Department for lead-based paint testing and inspection.

SCRPC also distributes to clients an Environmental Protection Agency brochure on lead-based paint. Created for residents and contractors, the brochure discusses types of lead-based paint hazards and how to improve home safety.

SP-70 Anti-Poverty Strategy - 91.415, 91.215(j)

Jurisdiction Goals, Programs and Policies for reducing the number of Poverty-Level Families

“Poverty level” is defined as an annual income level, adjusted for family size and number of children. In 2024, a 1-person household is considered in poverty if annual income is below \$15,060; a 3-person family is considered in poverty if annual income is below \$25,820 (<https://aspe.hhs.gov/poverty-guidelines>).

With such a low level of income, a primary method to reduce the number of families living below the poverty line is to create additional employment opportunities.

Partnering with other agencies and governments, Massillon has the opportunity to use, or combine, various funding programs for job creation and retention projects, such as CDBG funds from HUD, State of Ohio programs, county funds, private sector financing, and private sector equity. The sources of funds often vary based upon the type, size, and location of the project. Projects can range from large investments with regional impact down to small projects that help revitalize local retail or industrial space and employment in an immediate area.

Education and Training

A prerequisite for a higher paying job to move families above the poverty level is appropriate education and/or job training. Within the Stark County area there are numerous organizations that provide education, vocational training, and job training, such as Goodwill Industries of Greater Cleveland and East Central Ohio, Inc., Ohio Development Services Agency, OhioMeansJobs – Stark and Tuscarawas Counties (OMJ), Ohio Technical Center, and Stark State College.

These entities are described in more detail in MA-45 – Non-Housing Community Development Assets.

The City of Massillon can provide public service agencies with funding to increase education services and job and life skill training programs. Through this funding, the City addresses a priority need to establish a skilled workforce with laborers and technical workers to increase economic opportunity for both workers and business owners.

Financial Literacy

Increasing the ability of low- and moderate-income households to maximize their income is important. A number of local organizations work to improve citizen’s financial literacy and money management skills, as well as inform residents of programs such as the Earned Income Tax Credit, a refundable federal income tax credit for low- to moderate-income working households.

Public Transportation

Massillon and other jurisdictions work with the Stark Area Regional Transit Authority and the Metropolitan Planning Organization (Stark County Area Transportation Study - SCATS) to maintain and increase the supply of convenient, accessible public transportation options essential for people to obtain and retain employment and access educational and training opportunities.

How are the Jurisdiction poverty reducing goals, programs, and policies coordinated with this affordable housing plan

The City of Massillon has the opportunity to use combinations of its HUD-related funding, State of Ohio funding, local public funds and programs, along with philanthropic and private sector dollars, to provide affordable housing programs to reduce housing cost burden, which is frequent among households whose income is near the poverty line. For example, rehabilitation work, weatherization programs, and utility discounts based on household income reduce overall housing costs and results in a household having more money for other necessities or to help pay toward educational programs or training.

Administratively, the City applies federal regulations that create economic opportunity and sustain a living wage, such as Davis-Bacon, minority and women business equal opportunity compliance, and Section 3 of the National Affordable Housing Act. Section 3 sets goals for the participation of qualified low- and moderate-income businesses and workers for HUD-funded construction projects.

More broadly, the City participates in regional efforts that strive to prevent or reduce poverty. For example, the Stark Economic and Development Board (SEDB) represents the cities and townships in Stark County as an economic development advocate, focusing on business expansion and attraction efforts. SEBD efforts include business attraction, business financing, real estate development, zoning and regulatory compliance, funding for environmental remediation, private equity financing, and the administration of the Stark County Port Authority.

SP-80 Monitoring - 91.230

Describe the standards and procedures that the jurisdiction will use to monitor activities carried out in furtherance of the plan and will use to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements

The City of Massillon's Monitoring Plan is a mechanism to review performance over time and evaluate compliance of sub-recipients receiving CDBG funds with applicable laws and regulations.

Programs and projects have direct oversight by the City of Massillon. Compliance with federal guidelines, achievement of goals and objectives, and data collection is the responsibility of the Department of Community Development. Sub-recipients and the City of Massillon sign contracts concerning the implementation of activities, and the document specifies the responsibilities of all parties.

To ensure funds are expended in a timely manner for the CDBG program, the City 1) considers sub-recipient capacity relative to the proposed activity to assess timely activity completion; 2) Incorporates project mile stones and drawdown schedules into sub-recipient contracts; and 3) works with sub-recipients to take corrective measures if activities are not being implemented in a timely manner.

Activities are monitored on an ongoing basis. Sub-recipients report regularly how CDBG funds were expended and how many clients benefited from the use of the funds. The Department of Community Development releases funding after verification that the expenditure meets CDBG program and sub-recipient contract requirements. Informal and formal monitoring visits are conducted by the Department of Community Development. Performance of all funded agencies is reviewed on an annual basis.

The Monitoring Plan also allows the Department of Community Development to provide technical assistance to help sub-recipients comply with applicable laws and regulations, improve technical skills, and remain current on relevant CDBG regulations. Additionally, monitoring helps to highlight accomplishments and best practices.

During the course of a program year, citizens are provided the opportunity to comment on the proposed activity and project budgets in the Annual Action Plan, as well as the actual activity and project results in the Comprehensive Annual Performance and Evaluation Report (CAPER).

In terms of minority business outreach, Massillon has equal opportunity programs in place related to both public purchasing and contracts. In addition, Massillon encourages minority-owned businesses to become registered contractors and seeks qualified minority-owned businesses as applicants for various programs.

In terms of ongoing comprehensive planning, Massillon is a member of the HOME Program consortium that also includes Stark County and Alliance. The Stark County Regional Planning Commission (SCRPC) is the fiscal agent for HUD HOME Program funds spent on projects in Massillon.

Massillon can work with agencies such as SCRPC, Stark County Land Reutilization Corporation, and the Stark Economic Development Board for research on community development needs and issues, as well as development of data reports.

Expected Resources

AP-15 Expected Resources - 91.420(b), 91.220(c)(1,2)

Introduction

The Five-Year Consolidated Plan for FY 2024-2028 must identify the federal, state, local, and private resources expected to be available to the City of Massillon to address priority needs and specific objectives identified in the Strategic Plan **(Table 14; Table 1 in Section AP-15)**. The City of Massillon is a direct entitlement community for the Community Development Block Grant (CDBG) Program. Massillon receives an annual allocation of Federal funding from the U.S. Department of HUD for CDBG.

Massillon is also a member of the Stark County Consortium through which it receives about \$125,000 annual through the HOME Investment Partnerships (HOME) Program. The Consortium members are the Stark County Urban County and the Cities of Alliance and Massillon. Information about the HOME Program, annual funding availability to the Consortium members, and activities to be undertaken by the City of Massillon is contained in the Five-Year Consolidated Plan for FY 2024-2028 prepared by the Stark County Regional Planning Commission.

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	651,742	1,500	23,687	676,929	2,600,000	Overall CDBG funding is steady, with small annual fluctuations based on Congressional appropriations. The City of Massillon is forecasting that funding levels will remain relatively flat during the first year and the remaining years of the 5 Year Consolidated Plan. The City is projecting to receive a total of about \$3,250,000 over the 5 Year Plan period, based on a yearly allocation of \$650,000.

Table 18 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

The City of Massillon strives to fund programs, such as infrastructure improvement projects, that leverage other funding sources. For example, CDBG funds can be leveraged with local, county, and/or state funds to maximize results.

For the Stark HOME Consortium, HOME projects often have multiple funding sources. For example, a homebuyer assistance project will leverage a first mortgage loan from a private financial institution.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

The City of Massillon Parks & Recreation maintains park and recreation facilities that may be maintained, repaired, or modernized in order to increase the livability and sustainability of particular neighborhoods.

Publicly owned land (roads, rights-of-way, sidewalks) may be improved above and below the surface to remedy infrastructure priorities and to improve public access, safety, and disability accessibility.

The City of Massillon may acquire property tax delinquent vacant parcels in order to increase the livability and sustainability of particular neighborhoods.

The Stark County Land Reutilization Corporation (Land Bank) may hold vacant parcels and/or vacant buildings in Massillon. Vacant parcels may be sold. Properties with buildings may be rehabilitated or demolished, after a case-by-case analysis, in order to improve the sustainability of housing in particular neighborhoods.

Discussion

Funding Contingency Plan

In the event that there is:

A difference (increase or decrease) between the estimated FY 2024 CDBG allocation amount compared to the final HUD CDBG allocation to be announced in 2024; and/or

A difference in the estimated and actual amount of carryover funds and/or program income from FY 2023 to FY 2024;

The budgets for activities identified in the FY 2024 Annual Action Plan will be increased/decreased proportionally in relation to the overall change in funding.

Annual Goals and Objectives

AP-20 Annual Goals and Objectives - 91.420, 91.220(c)(3)&(e)

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Affordable Housing Opportunity	2014	2018	Affordable Housing Non-Homeless Special Needs	City Target Area	Affordable Housing Priorities	CDBG: \$363,129	Homeowner Housing Rehabilitated: 20 Household Housing Unit
2	Homeless Needs	2014	2018	Homeless	City Target Area	Homelessness	CDBG: \$29,900	Homeless Person Overnight Shelter: 300 Persons Assisted
3	Neighborhood Improvements	2024	2028	Non-Housing Community Development	City Target Area	Non-Housing CD - Neighborhoods	CDBG: \$124,500	Buildings Demolished: 10 Buildings
4	Non-Homeless Special Needs	2014	2018	Non-Homeless Special Needs	City Target Area	Non-Homeless Persons with Special Needs	CDBG: \$22,900	Public service activities other than Low/Moderate Income Housing Benefit: 300 Persons Assisted
5	Public Services	2014	2018	Non-Housing Community Development	City Target Area	Non-Housing CD - Public Services	CDBG: \$31,900	Public service activities other than Low/Moderate Income Housing Benefit: 440 Persons Assisted
6	Economic Development	2014	2018	Non-Housing Community Development	City Target Area	Non-Housing CD - Economic Development	CDBG: \$14,900	Facade treatment/business building rehabilitation: 6 Business

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
7	Planning and Administration	2014	2018	Planning and Administration	City Target Area	Affordable Housing Priorities Homelessness Non-Homeless Persons with Special Needs Non-Housing CD - Economic Development Non-Housing CD - Neighborhoods Non-Housing CD - Public Services	CDBG: \$89,700	Other: 1 Other

Table 19 – Goals Summary

Goal Descriptions

1	Goal Name	Affordable Housing Opportunity
	Goal Description	The City of Massillon funds affordable housing activities through several housing rehabilitation and repair programs for homeowners, plus a homebuyer assistance program.

2	Goal Name	Homeless Needs
	Goal Description	The City of Massillon directs funds for public service activities related to homelessness to agencies and organizations that support the Homeless Continuum of Care of Stark County.
3	Goal Name	Neighborhood Improvements
	Goal Description	The City of Massillon will fund activities to improve the physical condition, health, and safety of residential neighborhoods with projects such as improvements to rights-of-way, water and/or sewer lines, and or/public facilities. Neighborhood improvement activities will be implemented in a coordinated approach, such as housing rehabilitation, code enforcement, building demolition, public works and facilities improvements, and assistance to neighborhood organizations. Demolition of deteriorated and abandoned buildings, as well as buildings that must be demolished due to emergency situations such as fire damage, will alleviate blighting influences on neighborhoods.
4	Goal Name	Non-Homeless Special Needs
	Goal Description	The City of Massillon funds public service activities for persons with special needs such as the elderly, frail elderly, persons with disabilities, and domestic violence survivors through programs such as, but not limited to shelter, in-home care, and nutrition.
5	Goal Name	Public Services
	Goal Description	The City of Massillon funds public service activities that broadly address the needs of low- and moderate-income households and families, such as, but not limited to social, recreational, educational, cultural, health, and nutrition.
6	Goal Name	Economic Development
	Goal Description	The City of Massillon funds economic development activities such as a program for building and facade improvements in the City's Central Business District.
7	Goal Name	Planning and Administration
	Goal Description	This section includes the City of Massillon's administration of its CDBG program, plus Fair Housing activities.

AP-35 Projects - 91.420, 91.220(d)

Introduction

Under its FY 2024 Action Plan, the City of Massillon will undertake a variety of projects designed to meet under-served housing needs and address affordable housing issues.

First, the City will administer three housing rehabilitation programs for low- and moderate-income homeowners. The Full Rehabilitation program offers deferred payment loans. The Code Enforcement Violation program will correct violations issued by City code enforcement staff to address various exterior repair issues. The Emergency Home Repair Program will correct one emergency housing problem, such as electrical, heating, or plumbing.

The City will also initiate a program to demolish vacant, blighted housing units.

The City will continue to work with Massillon Main Street for an exterior renovation/facade improvement program for downtown commercial buildings.

In the area of public services, the City will provide funding to nine organizations or agencies for various services related to persons who are homeless or at-risk of homelessness, domestic violence survivors, youth, and the elderly. One organization will receive funding to provide basic home furnishings. One organization will receive funding to lower the cost of access to exercise, aquatics, sports, and health activities.

#	Project Name
1	City Housing Program
2	City Demolition Program
3	Massillon Main Street
4	CDBG Administration and Fair Housing
5	CommQuest Services
6	Domestic Violence Project
7	Faith In Action
8	The Legacy Project of Stark
9	Make-A-Way
10	Stark Fresh
11	Salvation Army of Massillon
12	Stark County Mental Health & Addiction Recovery
13	Habitat for Humanity East Central Ohio
14	Vantage Aging
15	YMCA of Western Stark County

Table 20 – Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved

needs

CDBG program funding decisions made by the City of Massillon as part of Annual Action Plans coordinate with the priorities and needs identified in the Five-Year Consolidated Plan.

On an annual basis, CDBG allocations related to program areas such as housing and program administration are prepared by City staff.

On an annual basis, CDBG public service allocations are awarded on a competitive basis following an application process. CDBG applications are reviewed, scored, and ranked by a committee of City staff to determine funding recipients.

The entire proposed budget plan is presented to the City of Massillon City Council for discussion at work sessions and during Council meeting. The City Council makes the final decisions concerning project budget allocations. Roughly concurrently with City Council review, a 30-day public comment period, including a public meeting, is held to solicit comments from the community.

Current HUD funding is inadequate to meet community needs, and HUD, through annual Congressional appropriations, is the most significant source of funds to address those needs. No other federal agency directs significant amounts of funding toward low- and moderate-income persons and neighborhoods. Any potential reduction in HUD funding represents the greatest obstacle in meeting community needs.

AP-38 Project Summary

Project Summary Information

1	Project Name	City Housing Program
	Target Area	City Target Area
	Goals Supported	Affordable Housing Opportunity
	Needs Addressed	Affordable Housing Priorities
	Funding	CDBG: \$363,115
	Description	The City of Massillon will fund three housing rehabilitation programs for homeowners. (All maximum dollar amounts noted represent materials and labor combined).The Full Rehabilitation program offers deferred payment rehabilitation loans (maximum \$25,000).The Code Enforcement Violation Program corrects exterior violations issued by City code enforcement staff. Eligible repairs include repair/replacement of porches, railings, and/or steps; siding; fascia; soffit; and gutters and/or downspouts.The Emergency Repair program corrects one emergency housing issue, such as electrical, heating, or plumbing (maximum \$7,500).
	Target Date	6/30/2025
	Estimate the number and type of families that will benefit from the proposed activities	This project is estimated to serve 20 low- and moderate-income households throughout the City.
	Location Description	Citywide
	Planned Activities	The affordable housing rehabilitation programs will assist low- and moderate-income homeowners to make housing repairs.
2	Project Name	City Demolition Program
	Target Area	City Target Area

	Goals Supported	Affordable Housing Opportunity
	Needs Addressed	Affordable Housing Priorities
	Funding	CDBG: \$124,531
	Description	Demolition of deteriorated and abandoned buildings, as well as buildings that must be demolished due to emergency situations such as fire damage, will alleviate blighting influences on neighborhoods.
	Target Date	6/30/2025
	Estimate the number and type of families that will benefit from the proposed activities	This project is estimated to demolish 10 housing units.
	Location Description	Citywide
	Planned Activities	The program will demolish deteriorated and abandoned buildings.
3	Project Name	Massillon Main Street
	Target Area	City Target Area
	Goals Supported	Economic Development
	Needs Addressed	Non-Housing CD - Economic Development
	Funding	CDBG: \$14,944
	Description	The City of Massillon will provide CDBG funding to Massillon Main Street, a downtown improvement organization, which operates a rehabilitation program offering matching grants for the exterior improvements to buildings. The core area of the Business District has previously been addressed by the City as a slum and blight area.
	Target Date	6/30/2025
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that this project will serve 6 businesses, plus benefit persons Citywide.

	Location Description	Downtown Business District
	Planned Activities	Improvements may include, but are not limited to, exterior painting of previously painted surface; façade repair; and window, entry door, awning and signage repair/replacement.
4	Project Name	CDBG Administration and Fair Housing
	Target Area	City Target Area
	Goals Supported	Affordable Housing Opportunity Homeless Needs Non-Homeless Special Needs Public Services Economic Development Planning and Administration
	Needs Addressed	Affordable Housing Priorities Non-Homeless Persons with Special Needs Homelessness Non-Housing CD - Neighborhoods Non-Housing CD - Public Services Non-Housing CD - Economic Development
	Funding	CDBG: \$89,662
	Description	The City of Massillon will utilize CDBG funding for the overall management, coordination, administration and evaluation of its CDBG program, along with undertaking fair housing activities.
	Target Date	6/30/2025
	Estimate the number and type of families that will benefit from the proposed activities	n/a
	Location Description	Citywide

	Planned Activities	The City of Massillon will utilize CDBG funding for the overall management, coordination, administration and evaluation of its CDBG program, along with undertaking fair housing activities.
5	Project Name	CommQuest Services
	Target Area	City Target Area
	Goals Supported	Homeless Needs
	Needs Addressed	Homelessness
	Funding	CDBG: \$9,962
	Description	The Homeless Family Living Shelter provides emergency shelter and basic immediate needs and programs for persons who are homeless.
	Target Date	6/30/2025
	Estimate the number and type of families that will benefit from the proposed activities	This project is estimated to serve 100 persons within the City.
	Location Description	Citywide.
	Planned Activities	Funding will be provided to assist in the operation of the Family Living Homeless Shelter, which provides temporary shelter to homeless families for up to 90 days.
6	Project Name	Domestic Violence Project
	Target Area	City Target Area
	Goals Supported	Non-Homeless Special Needs
	Needs Addressed	Non-Homeless Persons with Special Needs
	Funding	CDBG: \$9,962
	Description	The Domestic Violence Project provides shelter, safety, and services for survivors of domestic violence and their children.

	Target Date	6/30/2025
	Estimate the number and type of families that will benefit from the proposed activities	This project is estimated to serve 100 persons within the City.
	Location Description	Citywide
	Planned Activities	Funding will be provided to assist in the operation of a domestic violence shelter providing short-term emergency housing and support services to survivors of domestic violence.
7	Project Name	Faith In Action
	Target Area	City Target Area
	Goals Supported	Non-Homeless Special Needs
	Needs Addressed	Non-Homeless Persons with Special Needs
	Funding	CDBG: \$7,970
	Description	Faith in Action provides free transportation to medical appointments and personal errands such as shopping, banking, and respite services. The program also provides assistance with small household projects for elderly/frail elderly residents. An annual health fair is held to provide free health screenings.
	Target Date	6/30/2025
	Estimate the number and type of families that will benefit from the proposed activities	This project is estimated to serve 100 low- to moderate-income persons throughout the City.
	Location Description	Citywide
	Planned Activities	Funding will be provided for caregiver assistance to elderly, frail elderly, disabled and/or isolated persons. The program goal is to assist persons to continue to live independently in their homes.
	Project Name	The Legacy Project of Stark

8	Target Area	City Target Area
	Goals Supported	Public Services
	Needs Addressed	Non-Housing CD - Public Services
	Funding	CDBG: \$9,962
	Description	Legacy Project of Stark County operates the imPACT and REMIX youth mentoring programs. impact is small group mentoring that occurs on-site at the child's school during the school day. REMIX is a mentoring program for 4th through 8th grade students to learn skills and connect to resources to help them bring about positive change in their personal lives, schools, and neighborhoods.
	Target Date	6/30/2025
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that this project will serve 100 low- to moderate-income youth throughout the City.
	Location Description	Citywide
	Planned Activities	Funding will partially support the salary of the mentoring coordinator. The mentoring coordinator is responsible for contracting services with the schools and planning the curriculum for the 4th-8th grade students.
9	Project Name	Make-A-Way
	Target Area	City Target Area
	Goals Supported	Public Services
	Needs Addressed	Non-Housing CD - Public Services
	Funding	CDBG: \$4,981

	Description	Make-A-Way's Program assists persons who have mental health issues, physical disabilities, and/or developmental disabilities with activities that educate and assist through self-help group meetings, social/recreational excursions, computer access and training for job skills. The program provides assistance for persons to learn about recovery, access resources, develop self- esteem, and build leadership skills.
	Target Date	6/30/2025
	Estimate the number and type of families that will benefit from the proposed activities	This project is estimated to serve 100 low- to moderate-income persons throughout the City.
	Location Description	Citywide
	Planned Activities	Funding will provide program support to the organization.
10	Project Name	Stark Fresh
	Target Area	City Target Area
	Goals Supported	Public Services
	Needs Addressed	Non-Housing CD - Public Services
	Funding	CDBG: \$4,981
	Description	Stark Fresh operates an online grocery store to deliver fresh, affordable groceries to persons with mobility challenges.
	Target Date	6/30/2025
	Estimate the number and type of families that will benefit from the proposed activities	This project is estimated to serve 100 low- to moderate-income persons from throughout the City.
	Location Description	Citywide
	Planned Activities	Funding will partially support the home delivery grocery program.

11	Project Name	Salvation Army of Massillon
	Target Area	City Target Area
	Goals Supported	Homeless Needs
	Needs Addressed	Homelessness
	Funding	CDBG: \$9,962
	Description	The program will partially support an emergency temporary shelter for the homeless. The program also completes intake assessments and develops individual service plans for families and individuals being evicted through the Massillon Municipal Courts and refers them to appropriate agencies providing credit counseling, money management, mediation services, and other resources designed to support permanent housing.
	Target Date	6/30/2025
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that this project will serve 100 low- to moderate-income persons Citywide.
	Location Description	Citywide
	Planned Activities	Funding will partially support the salary of a staff person in the Emergency Shelter Services Program.
12	Project Name	Stark County Mental Health & Addiction Recovery
	Target Area	City Target Area
	Goals Supported	Homeless Needs
	Needs Addressed	Homelessness
	Funding	CDBG: \$9,962
	Description	The Homeless Hotline serves as the Homeless Continuum of Care of Stark County's Centralized Intake and Coordinated Assessment point for persons seeking assistance with housing and social service needs.

	Target Date	6/30/2025
	Estimate the number and type of families that will benefit from the proposed activities	This project is estimated to serve 100 low- and moderate-income persons from throughout the City.
	Location Description	Citywide
	Planned Activities	Funding will partially support the operation of the Centralized Intake and Coordinated Assessment process of the Homeless Continuum of Care of Stark County.
13	Project Name	Habitat for Humanity East Central Ohio
	Target Area	City Target Area
	Goals Supported	Public Services
	Needs Addressed	Non-Housing CD - Public Services
	Funding	CDBG: \$5,977
	Description	Habitat for Humanity East Central Ohio operates the Hope ReStored program, which provides vouchers for individuals and households to shop at Habitat's Canton ReStore location and obtain home furnishings.
	Target Date	6/30/2025
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that this project will serve 40 low- to moderate-income persons throughout the City.
	Location Description	Citywide
	Planned Activities	The program provides vouchers to persons and households to obtain home furnishings at Habitat's ReStore location in Canton.
14	Project Name	Vantage Aging
	Target Area	City Target Area

	Goals Supported	Public Services
	Needs Addressed	Non-Housing CD - Public Services
	Funding	CDBG: \$4,981
	Description	Vantage Aging provides programs to support older adults wishing to age in place and live independently. The Home Wellness Solutions and Meals on Wheels programs help homebound persons and persons with disabilities remain at home by providing home-delivered meals, wellness checks, and assistance with personal and household needs.
	Target Date	6/30/2025
	Estimate the number and type of families that will benefit from the proposed activities	This project is estimated to serve 100 low- and moderate-income persons from throughout the City.
	Location Description	Citywide
	Planned Activities	Funding will be used to partially support a home-delivered meal program.
15	Project Name	YMCA of Western Stark County
	Target Area	City Target Area
	Goals Supported	Public Services
	Needs Addressed	Non-Housing CD - Public Services
	Funding	CDBG: \$5,977
	Description	The YMCA provides a variety of programs, including a fitness center, aquatics, sports, exercise classes, and health and wellness classes.
	Target Date	6/30/2025
	Estimate the number and type of families that will benefit from the proposed activities	This project is estimated to serve 100 low- and moderate-income persons from throughout the City.

	Location Description	Citywide
	Planned Activities	Funding will be used to partially support a program to subsidize membership cost.

AP-50 Geographic Distribution - 91.420, 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

Program assistance will be available communitywide for persons and households qualifying as low- to moderate-income, but priority will be given to the Target Area identified in this section.

Geographic Distribution

Target Area	Percentage of Funds
City Target Area	76

Table 21 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

Based on HUD data, 42.58% of Massillon residents are low- and moderate-income. The City's Target Area is comprised of U.S. Census Block Groups where a majority of person (50% or more) are identified as low- and moderate-income. The City of Massillon prioritizes CDBG-funded programs to the Target Area, such as housing rehabilitation and street improvements, in order to improve the quality of life and safety of residents.

Discussion

Census Block Groups that are part of the Target Area:

Census Tract 7135.02, Block Group 1

Census Tract 7137, Block Groups 1 and 2

Census Tract 7139, Block Groups 1 and 2

Census Tract 7141, Block Groups 1 and 3

Census Tract 7142, Block Groups 1, 2, 3 and 4

Census Tract 7143.02 Block Group 2

Census Tract 7150, Block Groups 1 and 2

AP-85 Other Actions - 91.420, 91.220(k)

Introduction

This question intentionally left blank.

Actions planned to address obstacles to meeting underserved needs

The City of Massillon has many activities and projects planned for the upcoming year that will address underserved needs, however the most persistent obstacle to meeting underserved needs is adequate funding through HUD's CDBG program. Over time, there has been an overall decrease in CDBG funding through Congressional appropriations. The City will continue to work with federal, state, and local agencies and elected officials, as well as foundations and other non-public sources, to leverage funds to better serve the community.

Actions planned to foster and maintain affordable housing

The City of Massillon has three programs as part of its housing rehabilitation assistance efforts for low- and moderate-income homeowners. The dollar amounts listed are maximums for materials and labor per household.

The Full Rehabilitation program offers deferred payment loans to homeowners (maximum \$25,000).

The Code Enforcement Violation program will correct violations issued by City code enforcement staff. Eligible repairs include repair/replacement of porches, railings, and/or steps; siding; fascia; soffit; and gutters and/or downspouts (maximum \$10,000).

The Emergency Home Repair Program will correct one emergency housing problem, such as electrical, heating, or plumbing (maximum \$7,500).

Using HUD HOME Program funds allocated to the Stark Housing Consortium, the City of Massillon administers a homebuyer downpayment assistance program, enabling households to lower the cost of buying a house.

Actions planned to reduce lead-based paint hazards

As part of assessing the repair needs of a dwelling through the City's housing rehabilitation programs, lead-based paint issues are identified. Remediating lead-based paint issues can be part of the scope of work of a rehabilitation project, and the City will work to address lead-based paint issues whenever

possible.

To meet HUD's lead-based paint regulations, the City of Massillon, in conjunction with Stark County and the Stark County Regional Planning Commission, has adopted policies for addressing lead-based paint issues in housing programs. City Housing Department staff provides brochures regarding lead-based paint concerns to all housing rehabilitation participants and rehabilitation projects are tested for lead-based paint clearance to ensure compliance.

Actions planned to reduce the number of poverty-level families

The City of Massillon will continue to utilize federal resources to implement programs, such as rehabilitation assistance, which enable homeowners to remain in their homes and keep these dwellings in decent, safe, and sanitary condition. Depending on the scope of work, rehabilitation projects also improve the efficiency of plumbing, electrical, and HVAC systems, which can reduce household energy costs.

The City will also continue to work with the Stark County HOME Consortium and other area agencies and organizations to implement anti-poverty strategies, including job training, education, and self-sufficiency programs.

Actions planned to develop institutional structure

Through its participation in the Stark County HOME Consortium, the City of Massillon works closely with the Cities of Alliance and Canton, as well as Stark County, to provide an areawide approach to housing and community development issues.

For example, the City participates in both the Homeless Continuum of Care of Stark County (HCCSC) and the Western Stark County Homeless Task Force (WSCHTF). The WSCHTF is a collaborative effort that involves leaders from the Massillon Area Clergy Association, City officials, and social service organizations working together to identify needs, address issues, and assist persons who are homeless and persons at-risk of homelessness.

Actions planned to enhance coordination between public and private housing and social service agencies

The City of Massillon works to enhance the coordination between public and private housing and service agencies whenever possible.

Homeless needs are addressed through the HCCSC, which is comprised of public and private housing and social service agencies, including the City of Massillon. Through its CDBG allocation, the City of Massillon also provides funding to several social service agencies and organizations to partially fund key

aspects of the Continuum of Care’s operations and programs.

Further coordination is the Stark County HOME Consortium, a partnership of the Cities of Massillon and Alliance, plus the Stark County Regional Planning Commission (SCRPC) on behalf of Stark County. The Consortium coordinates the expenditure of HUD HOME Investments Partnership Program funds within Stark County. In addition, the City of Massillon has a contractual relationship with SCRPC, with SCRPC staff assisting with inspections of Massillon’s CDBG-funded housing rehabilitation projects.

Discussion

Fair Housing

The City will utilize CDBG funding for the provision of fair housing services and activities to improve and promote housing opportunities in the community, including education, outreach, monitoring and evaluation, as well as activities designed to address identified impediments to fair housing.

Program Specific Requirements

AP-90 Program Specific Requirements - 91.420, 91.220(I)(1,2,4)

Introduction

This question intentionally left blank.

Community Development Block Grant Program (CDBG)

Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	1,500
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	1,500

Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	76.00%

Discussion

The City of Massillon's Housing Department and Community Development Department uses the one-year period standard to provide overall benefits to persons of low- and moderate-income. The City of Massillon has estimated that 76.00% of CDBG funds for Program Year 2024 will benefit persons of low and moderate incomes. The City of Massillon strives to provide a better quality of life and improve the safety, health, and welfare of all residents. The City is strongly committed to meeting the CDBG program's National Objectives.

Attachments

Citizen Participation Comments

He declined.
 "I didn't know anything about homelessness," he said. "I didn't think I had a chance."

Four big issues: Hunger,

and did a lot of learning, listening and speaking about the mission.

"We had four big issues," he said. "Hunger, homelessness, addiction, and unemployment."

Wykoff credits the mission's Devel

to the current

"Duane is Lord," said the staff in 2 press his lot in need. He world, and y embrace ove about servi people. We's last 15 years, us to econo

Refuge of by a group of mer nightel Street and 4 the mission' formed into more people Even wit grew out of i

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Jeff: The mission's dir Wykoff a Clc

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Kristle W rector of our Wykoff for G on the comm

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**THE CITY OF MASSILLON INVITES YOU TO ATTEND:
 FY 2024 COMMUNITY DEVELOPMENT BLOCK GRANT
 APPLICATION WORKSHOP**

Thursday, January 18th, 2024 at 10am

Interested parties may participate in the live workshop
 online at:
<https://us05web.zoom.us/j/82038189031?pwd=WMcxOjBDSGxBxgfPRnQ96ed8PvNDPH7.1>
 Meeting ID: 820 3818 9031

Those without access to a computer or internet may
 participate via phone by calling 1 6469313860

We believe attending this workshop will help you in
 submitting a complete and correct application for funding.
 All workshop documents will be available for viewing and
 download on our website prior to the workshop:
<https://massillonohio.gov/development-2/community-development/>.

Applications for this year's grant will be accepted from
 January 18th, 2024 through February 16th, 2024.

All applications are due by February 16th, 2024 at 4:00pm.

Contact Ted Hercane or Anna Jordan at (330)830-1721
 prior to the January 18th workshop with any questions.
 Please remember: Attendance is not mandatory, but is
 highly encouraged.

Those interested in participating in this virtual hearing but
 in need of translation services or special accommodations
 must contact the Department 72 hours in advance for
 arrangements to be made.

Jamie Stutz, Mayor, City of Massillon
Published in the Canton Repository



THE CITY OF MASSILLON

INVITES YOU TO ATTEND: FY 2024 COMMUNITY DEVELOPMENT BLOCK GRANT APPLICATION WORKSHOP

Thursday, January 18th 2024 - 10:00a.m.

**Interested parties may participate in the live workshop
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[https://us05web.zoom.us/j/82038189031?
pwd=wMCxOs3DSGBxgfPRnQ96ed8PyNDPH7.1](https://us05web.zoom.us/j/82038189031?pwd=wMCxOs3DSGBxgfPRnQ96ed8PyNDPH7.1)

Meeting ID: 820 3818 9031 **Passcode:** 2024

Or Join via phone by calling +1 646 931 3860

Discussion at the workshop will include:

- Explanation of the application form and process
 - HUD Requirements and Priorities
 - Application ranking and review process
 - Important dates and details

Attending this workshop will help you in submitting a complete and correct application for funding. All workshop documents will be available for viewing and download on our website prior to the workshop: massillonohio.gov/development-2/community-development/

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Jamie Slutz, Mayor
Massillon
City of Champions



Jamie Stirtz, Mayor



FY 2024 Community Development Block Grant Application Workshop

*January 18th, 2024
10:00 am
Via Zoom*

AGENDA

- Opening Remarks and Introductions
- About Our Program
- Entitlement Grant
- National Objectives
- Grant History and HUD Expenditure Requirements
- CDBG Activities
- Project/Budget Approval Process
- Review Application and Scoring
- Requisitioning Funds/Monitoring
- Important Dates
- Questions
- Thank you!

ELIGIBLE CDBG ACTIVITIES

Each eligible activity/project must serve, at least, 1 of the following 3 National Objectives:

- *Benefit low-to-moderate income persons*
- *Aid in the prevention/elimination of slum and/or blighting conditions*
- *Meet an urgent need in the community*

1. **Acquisition** – Of real property by purchase, long-term lease, or donation.
2. **Disposition** – Of real property through sale, lease, or donation.
3. **Public Facilities Improvements** – Including acquisition, construction, reconstruction, rehabilitation, or installation of public facilities and improvements. Examples: Storm sewers, waterlines, sanitary sewers, sidewalks, streets, etc. Also includes the acquisition, construction, or rehabilitation of neighborhood facilities or facilities for persons with special needs. Examples: homeless shelters, group homes, halfway houses, etc.
4. **Clearance Activities** – Clearance, demolition and removal of buildings, including the movement of structures to other sites.
5. **Public Service Activities** – Provision of public services including: employment, crime prevention, child care, health, drug abuse education, fair housing counseling, energy conservation, welfare reform mitigation, homebuyers downpayment assistance counseling, or recreational needs. This includes funding the administration of the activity including needed labor, supplies, and materials. (Only up to 15% of CDBG funding can be allocated on this activity annually.)
6. **Interim Assistance** – Temporary repair of infrastructure, debris removal, neighborhood cleanups, or alleviate emergency conditions threatening the public health and safety, etc.
7. **Relocation** – Payment to temporarily or permanently relocate people, businesses, non-profit organizations, and farm operations. This includes the payment to housing owners for the loss of rental income incurred in holding, for temporary periods, housing units to be used for needed relocation.
8. **Privately Owned Utilities** – Acquire, construct, reconstruct, rehabilitate, or install distribution lines and facilities of privately-owned utilities.
9. **Construction of Housing** – Construction of new units of housing for low-to-moderate income persons.

ELIGIBLE CDBG ACTIVITIES (con't)

10. **Homeownership Assistance** – Provision of direct homeownership support to low-to-moderate income households in the form of downpayment assistance, interest subsidies, etc.
11. **Economic Development** – Provision of assistance to non-profit or for-profit businesses/micro-businesses by providing grants, loans, loan guarantees, as well as, technical support, training, etc.
12. **Technical Assistance** – To public or non-profit entities to increase the capacity of these entities to carry-out neighborhood revitalization or economic development.
13. **Rehabilitation** – To single-family homeowners, low-income public housing, some limited businesses and non-profit owned nonresidential buildings, etc. This includes funding the needed labor and rehab materials to carryout and complete a project.
14. **Creation of ADA Accessibility** – Construction, reconstruction, or rehabilitation/renovation of all or part of a public or private, non-profit or for-profit building for handicap accessibility. This includes the removal of architectural barriers.
15. **Community Based Development Organizations** – To carry out neighborhood revitalization, community economic development or energy conservation projects.
16. **Code Enforcement** – In deteriorated areas, if accompanied by public or private improvements or services.
17. **Historic Preservation** – Rehabilitation/renovation of public or private historic properties as defined by the State Historic Preservation Office liaison.
18. **Renovation of Closed Buildings** - When renovation will redevelop a building that will serve an eligible CDBG objective. This includes lead-based paint testing and abatement activities.

INELIGIBLE CDBG ACTIVITIES

*(Generally these types of projects are **not** eligible to receive CDBG funding)*

1. **Governmental Buildings** – Renovation, rehabilitation, or new construction of buildings primarily used for governmental purposes. Exception – creation of ADA accessibility in a governmental building.
2. **General Government Expenses**
3. **Political Activities**
4. **Purchase of Equipment** – Purchases are generally ineligible unless an equipment purchase is essential to the completion of an eligible project.
5. **Construction Equipment** – Purchases are generally ineligible. Exception – compensation for leasing and depreciation, or use allowances. Purchase of construction equipment for use as part of a solid waste disposal facility.
6. **Fire Protection Equipment** – Purchases are generally ineligible. Exception – purchase is an integral part of an eligible public facility project.
7. **Furnishings and Personal Property**
8. **Operating and Maintenance Expenses**
9. **Activities in Support of the Development of New Housing Construction**
10. **Income Payments** – Payment of a series of subsistence-type payments made to an individual/family for items such as food, clothing, rent/mortgage, or utilities. Exception – emergency grant payments for up to three consecutive months to the provider of such items or services on behalf of the individual/family.
11. **Religious Activities** - Exception – Funding of public service activities for a religious-based group for the purpose of the serving an eligible public need. Funded groups cannot mandate religious beliefs, teachings, and/or interest when serving the public.
12. **Religious Property** – Acquire, construct, or rehabilitate properties used primarily for religious purposes or to promote religious interest regardless of the use of the property.

Community Development Block Grant Workshop

City of Massillon, Ohio

2024 Program Year

July 1, 2024 - June 30, 2025



About our Program



Title I of the Housing and Community Development Act of 1974:

- The Community Development Block Grant (CDBG) Entitlement Program provides annual grants on a formula basis to entitled cities and counties to develop viable urban communities by providing decent housing and a suitable living environment and expanding economic opportunities, primarily for persons of low to moderate income.

National Objectives

To be eligible for CDBG funding, an activity must meet one of the three national objectives:

- Benefiting low and moderate income persons
- Preventing or eliminating slum and blight
- Meeting other Community Development needs having a particular urgency

1. Benefiting Low and Moderate Income Persons

- L/M Income Area Benefit
 - L/M Income Limited Clientele
 - L/M Income Housing
 - L/M Income Jobs
-
- *Annually, HUD publishes income guidelines for eligibility based on family size
 - *Equal to or less than Section 8 Housing Limits

2. Prevention of Slum and Blight

- Can be eligible on Area or Spot Basis
 - Area must be officially designated by the grantee and meet the definition of a slum, blighted, deteriorated or deteriorating area
 - Spot basis allows grantee to eliminate conditions of blight or physical decay not located in a designated slum or blighted area

3. Urgent Need

- This is commonly referred to as the “Act of God” clause
- Activities designed to address immediate health/welfare threats of recent origin (18 months or less) that the grantee is unable to finance on its own
- Examples include earthquakes, hurricanes, tornadoes, natural disasters, etc.

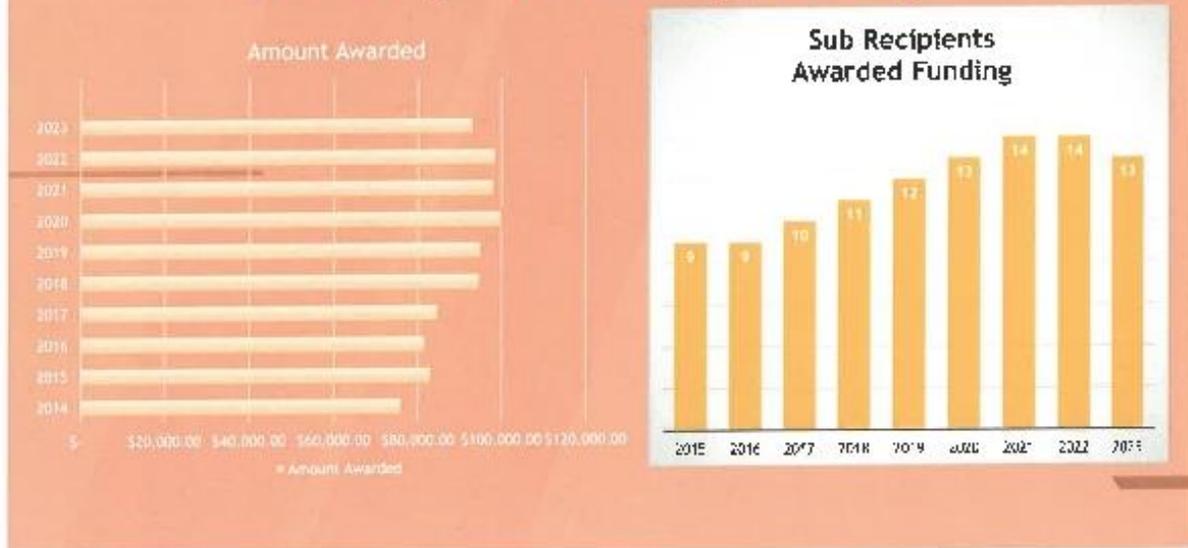
GRANT HISTORY

The following charts depict the CDBG dollars awarded to the City of Massillon for the last ten years.

CDBG AWARD	
2014	\$611,732
2015	\$606,577
2016	\$604,797
2017	\$597,181
2018	\$650,955
2019	\$638,441
2020	\$665,656
2021	\$668,216
2022	\$665,007
2023	\$663,912



Sub Recipient Funding History



HUD Expenditure Requirements for the City

The City has limits on its spending priorities for each program year:

1. **Must spend at least 70%, less planning and administrative costs, for activities that benefit low to moderate income persons.**
2. **Cannot spend more than 20% for administration activities, including Fair Housing.**
3. **Cannot spend more than 15% for public service activities.**
 - Note: The final maximum allowed amount for Public service activities in FY 2023 was \$99,586.95, of which 93.39% was awarded to local agencies.



Expenditure/Budget Approval Process

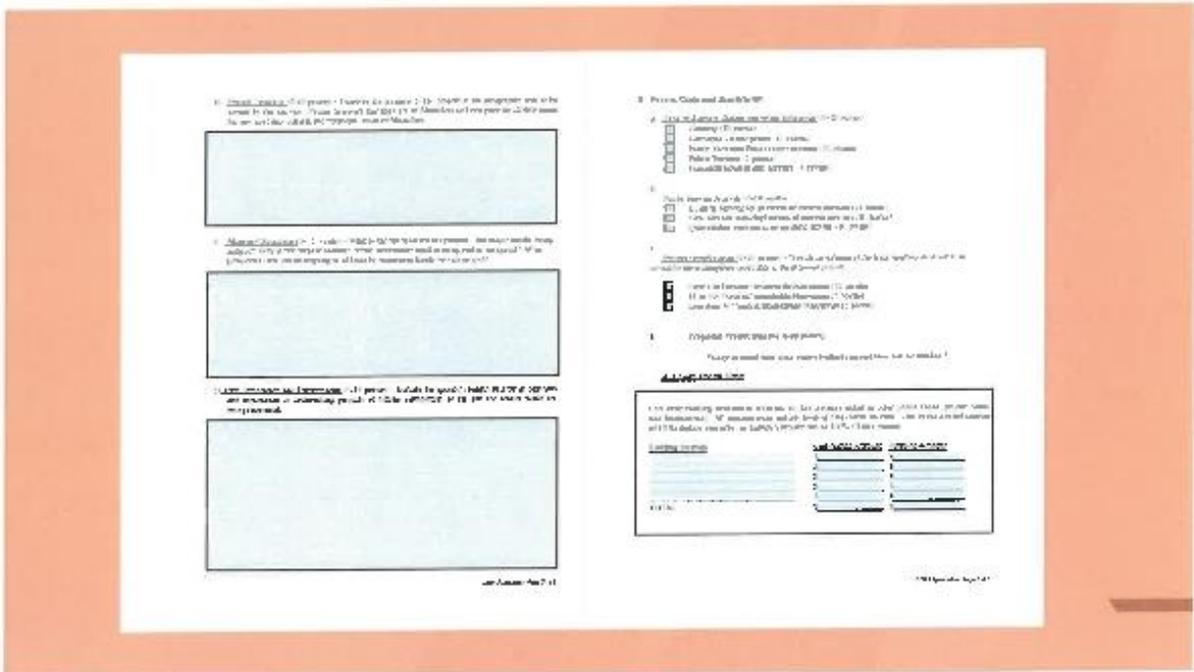
- The Annual Action Plan must be submitted to HUD in May.
- Before the plan is submitted City Council must approve the proposed budget.
- Citizen's Participation Plan

City of Massillon CDBG Activities

- Housing Rehabilitation: Emergency and Minor Repair Programs
- Code Enforcement
- Target Street Improvements
- Downtown Street Improvements
- Clearance/Demolition/Improvements of Buildings
- Fair Housing
- Business Facade Repair Program
- Planning and Program Administration
- Public Services



Application Review and Scoring



Requisitioning Funds, Monitoring & Reporting

- If you are awarded funding through the Community Development Block Grant Program It is important to remember that funds provided are paid out on a reimbursement basis only.
- CDBG dollars provided by the City of Massillon to Sub Recipients must be used specifically for Massillon residents.
- Request for funds can be submitted at any time throughout the program year. Many of our sub-recipients submit requests quarterly, while a few do request the entire amount at one time. There are no restrictions/requirements by the City on frequency of draws at this time.
- Supporting documentation must be included with each request. Funding requisitions will no longer be processed until all supporting documentation is received.

CITY OF MASSILLON, OHIO
COMMUNITY DEVELOPMENT BLOCK GRANT PROGRAM
REGISTRATION FOR ETCDS - SUBRECIPIENT PROGRAM

Date: _____ Registration No: _____
Agency Name: _____
Agency Address: _____
City of Massillon Compliance Program: _____

REGISTRATION SUMMARY

Amount of 2020 Disbursement	
Total LBA Payment to Date	
Amount of Program 2020	
Balance of Current Disbursement	

Total Amount Being Disbursed to Date: \$ 0.00

REGISTRATION ATTACHMENTS TO FOLLOW

1. Agency Registration Information Form (Agency Registration Form) - 2020

2. Agency Registration Information Form (Agency Registration Form) - 2021

3. Agency Registration Information Form (Agency Registration Form) - 2022

4. Agency Registration Information Form (Agency Registration Form) - 2023

5. Agency Registration Information Form (Agency Registration Form) - 2024

6. Agency Registration Information Form (Agency Registration Form) - 2025

7. Agency Registration Information Form (Agency Registration Form) - 2026

8. Agency Registration Information Form (Agency Registration Form) - 2027

9. Agency Registration Information Form (Agency Registration Form) - 2028

10. Agency Registration Information Form (Agency Registration Form) - 2029

11. Agency Registration Information Form (Agency Registration Form) - 2030

12. Agency Registration Information Form (Agency Registration Form) - 2031

13. Agency Registration Information Form (Agency Registration Form) - 2032

14. Agency Registration Information Form (Agency Registration Form) - 2033

15. Agency Registration Information Form (Agency Registration Form) - 2034

16. Agency Registration Information Form (Agency Registration Form) - 2035

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20. Agency Registration Information Form (Agency Registration Form) - 2039

21. Agency Registration Information Form (Agency Registration Form) - 2040

22. Agency Registration Information Form (Agency Registration Form) - 2041

23. Agency Registration Information Form (Agency Registration Form) - 2042

24. Agency Registration Information Form (Agency Registration Form) - 2043

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42. Agency Registration Information Form (Agency Registration Form) - 2061

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44. Agency Registration Information Form (Agency Registration Form) - 2063

45. Agency Registration Information Form (Agency Registration Form) - 2064

46. Agency Registration Information Form (Agency Registration Form) - 2065

47. Agency Registration Information Form (Agency Registration Form) - 2066

48. Agency Registration Information Form (Agency Registration Form) - 2067

Massillon

FINANCIAL REPORTING INFORMATION

I. General Information

City: _____
 Location: _____
 Fiscal Year: _____
 Reporting Period: _____

II. Financial Reporting Information

1. Balance Sheet

Account	Balance	Change
Assets		
Liabilities		
Net Position		

2. Income Statement

Account	Amount	Change
Revenue		
Expenses		
Net Income		

3. Statement of Financial Position

Account	Amount	Change
Assets		
Liabilities		
Net Position		

4. Statement of Financial Position

Account	Amount	Change
Assets		
Liabilities		
Net Position		

FINANCIAL STATEMENT

Account	2020	2019	2018	2017	2016	2015	2014
Assets							
Liabilities							
Net Position							

5. Cash Flow Statement

Account	Amount	Change
Operating Activities		
Investing Activities		
Financing Activities		
Net Change in Cash		

6. Notes to Financial Statements

Approved: _____ Date: _____

Important Dates:

- February 16th, 2024 Applications due to CD Director by 4p.m.
- March 31st, 2024 Application review by City has been completed
- April 1st - April 30th 30 day comment period
- May 15th, 2024 Annual Action Plan due to HUD
- July 1st, 2024 Begin 2024 CDBG Program
- June 30, 2025 Deadline to submit request for funds

Questions





THANK YOU!

Ted Herncane
Anna Jordan

Phone
330-830-1721

Email
therncane@massillonohio.gov
ajordan@massillonohio.gov

**NOTICE OF PUBLIC COMMENT PERIOD
TO RECEIVE CITIZEN COMMENTS ON
DRAFT FY 2024-29 CONSOLIDATED PLAN & DRAFT FY 2024 ANNUAL ACTION PLAN AND BUDGET
CITY OF MASSILLON**

CITIZEN COMMENT PERIOD

The City of Massillon will receive comments on the DRAFT FY 2024-2029 CONSOLIDATED PLAN & DRAFT FY 2024 ANNUAL ACTION PLAN AND BUDGET for a period of 30 days during regular office hours from 8:30am - 4:30pm. Written Comments on the DRAFT FY 2024-2029 CONSOLIDATED PLAN & DRAFT FY 2024 ANNUAL ACTION PLAN AND BUDGET should be directed by mail or text to the address listed below.

City of Massillon
Community Development Department
Massillon Government Annex
151 Lincoln Way East
Massillon, OH 44846
Telephone: 330-832-1721
Email: thomcfa@massillonohio.gov

PUBLIC REVIEW

The City of Massillon's DRAFT FY 2024-2029 CONSOLIDATED PLAN & DRAFT FY 2024 ANNUAL ACTION PLAN AND BUDGET will be available for public review at the following locations, from April 2, 2024 to May 2, 2024:

City of Massillon Community Development
151 Lincoln Way East
Massillon, Ohio 44846

Massillon Public Library
208 Lincoln Way East
Massillon, Ohio 44846

A Public Hearing will be held on:

MONDAY APRIL 29, 2024, 6:00PM
MASSILLON CITY COUNCIL CHAMBERS
MASSILLON MUNICIPAL GOVERNMENT CENTER
ONE JAMES DUNCAN PLAZA
MASSILLON, OHIO 44846

Jamie Sautz, Mayor
Published in The Canton Repository, April 1, 2024

00 202404



Community Development

Ted Herncane

Development Director

Phone – 330.830.1721 | Fax – 330.830.1778

151 Lincoln Way East
Massillon, Ohio 44646



With over ten years of experience in public and private sector economic development, Ted Hemoane has a track record of success. He has served Massillon as community development director, president of the Massillon WestStark Chamber of Commerce, and served two terms on Massillon City Council chairing the Economic Development Committee. As director of development, Ted is responsible for overseeing the City's economic and community development activities. He also works with local businesses on expansion projects and provides support to new businesses seeking to relocate to Massillon.

The Community Development Department manages the City's Community Development Block Grant (CDBG) funds. Massillon receives this funding as an entitlement community through the U.S. Department of Housing and Urban Development (HUD). Being an entitlement community means rather than having to apply to receive CDBG funding, the City is automatically awarded funds through a formula allocation. Each activity that we undertake using CDBG dollars must meet one of the three National objectives outlined by HUD. The three national objectives are as follows:

1. Benefit to low- and moderate-income (LMI) persons;
 2. Aid in the prevention or elimination of slums or blight; and
 3. Meet a special need of a particular person (or group of persons) in urgent need.
-

Consortium member. For more information on the City's HOME funded programs visit the Housing Department page:
<https://massillonohio.gov/housing/>.

COMMUNITY DEVELOPMENT DOCUMENTS

– FY 2024 Documents

FY2024 Workshop Documents:

- FY 2024 Community Development Block Grant Application Workshop Invitation
- 2024 Community Development Block Grant Workshop Agenda
- How to Strengthen a Community Development Block Grant Application
- FY 2024 Community Development Block Grant Application
- Community Development Block Grant - Eligible Activities
- Community Development Block Grant - Ineligible Activities
- CDBG Survey

+ FY 2023 Documents

+ FY 2022 Documents

+ FY 2021 Documents

+ Annual Action Plans

+ Citizens Participation Plan

+ Consolidated Annual Performance Evaluation Report (CAPER)

+ Target Area Map

COMMUNITY DEVELOPMENT PROGRAMS

— **Historic Preservation Commission**

We've moved! Historic Preservation now has it's own page:

<https://massillonohio.gov/historic-preservation-commission/>

+ **Housing Market Reinvestment Program (HMRP)**

+ **Properties for Sale**

LINKS

- [HUD Rent Relief](#) | [HUD Exchange](#)
- [CDBG Entitlement Program Information](#)
- [Playing by the Rules: A Handbook for CDBG Subrecipients](#)

Home » [Businesses](#) » [Community Development](#)

Contact Us

City of Massillon
 151 Lincoln Way East, Massillon, Ohio 44846
 336-830-1700



Quick Links

- [Construction Project Updates](#)
- [Fire Department](#)
- [Health Department](#)
- [Housing](#)
- [Jobs](#)
- [Payment Center](#)
- [Police Department](#)
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CITIZEN PARTICIPATION PLAN

The City of Massillon shall provide citizens with an adequate opportunity to participate in the development of the application and in implementation, monitoring, and evaluation of the Community Development Block Grant (CDBG) Program and other Federal and State housing and community development programs, including the Section 108 Loan Guarantee Program, especially those who are low and moderate income and/or are residents of slum or blighted areas. The City shall provide adequate information to citizens, hold public hearings to obtain the views of citizens, and provide citizens an opportunity to comment on the various programs being carried out by the City. The City shall provide information regarding Assessment of Fair Housing (AFH) to all residents and organizations of the community.

CDBG Application

Prior to submission to the U.S. Department of Housing and Urban Development (HUD) for its annual entitlement under the CDBG Program, or for an application for guaranteed loan funds under the Section 108 Program, the City shall comply with the following:

1. The City shall furnish residents with information concerning:
 - a. The amount of CDBG funds, or guaranteed loan funds, expected to be available during the program year.
 - b. The range of activities that may be undertaken with CDBG funds, or guaranteed loan funds, in accordance with Federal regulations.
 - c. The estimated amount of those funds proposed to be used for activities that will benefit low and moderate income (very low and low) income persons.

Public Awareness/Citizen Participation

1. The City shall hold public meetings as part of its CDBG application process to obtain the views of residents on the City's housing and community development needs. As part of these meetings, the City will provide assistance to individuals, groups, or organizations representing low and moderate (very low and low) income persons in the development of project proposals. These hearings will address the City's housing and community development needs, the development of proposed activities, and a review of project performance.

2. The City shall publish community-wide its proposed Statement of Community Development Objectives and Projected Use of Funds (or One-Year Action Plan), and/or its Section 108 Loan Guarantee Application, to afford affected citizens a minimum time period of at least thirty (30) days to examine the Statements contents, and to provide comments on the proposed Statement and/or Loan Guarantee Application, and on the City's community development performance. This Statement or Action Plan shall include the proposed amount of CDBG funds, and/or Loan Guarantee Funds, to be used for activities benefiting low and moderate income persons. The 30-day period may be expedited under urgent circumstances, such as declared disasters or emergencies, but never less than a 5-day period.

3. The City shall consider any such citizen comments and views received, and if deemed appropriate, modify the proposed Statement or Action Plan. The City shall make the final statement available to the public.

4. The City shall publish notices for public hearings and other required notices in the non-legal section of the local newspaper of general circulation, the city's website www.massillonohio.gov, the Massillon Public Library, and access to records at the Community Development Office. The City shall provide a minimum of fourteen (14) days' notice regarding such public hearings. The notification period may be expedited under urgent circumstances, such as declared disasters or emergencies, but never less than a 5-day period. Notifications sent during this expedited 5-day period will be via the website only at www.massillonohio.gov.

5. The City shall encourage residents to participate in the development and process of Assessment of Fair Housing especially persons living in areas designated as a revitalization area and areas designated as a slum and blighted area.

6. The City shall provide technical assistance to persons and/or groups representative of persons of low and moderate income that request such assistance in commencing on the AFH and in developing proposals for funding assistance under any of the programs covered by the Consolidated Plan, with the level and type of assistance as determined by the City.

7. In the event of a declared disaster or emergency the Community Development Department will operate using virtual hearings. If virtual hearings are used, real-time responses and accommodation for persons with disabilities and/or with limited English proficiency will be made available to the greatest extent possible. A virtual hearing method will only be used in lieu of in-person hearings under urgent circumstances, such as declared disasters or emergencies.

Submission and Evaluation of Project Proposals

Project proposals for the CDBG Program and/or the Section 108 Loan Guarantee Program will be accepted by the City any time after October 1 prior to the start of the City's next program year. Proposals will be handled in the following manner:

1. Proposals for funding must be submitted in writing to either the Mayor's Office or the Community Development Department. The City has application forms for this purpose. All

applications must be complete and shall contain a brief description of the project, the purpose of the project and if applicable, its intended beneficiaries, the amount of funding being requested, and the name and address of the agency which will be responsible for undertaking the project. The Development Committee will score every application received. CDBG funding is then allocated to projects receiving the highest scores. It must be kept in mind that even though a public services project may score very high, the City may only allocate up to fifteen percent (15%) of its CDBG funds to these types of activities and therefore they may not receive funding.

2. The Development Committee shall review all project proposals for eligibility under the CDBG or applicable program regulations. All proposals will be reviewed by the Mayor. The Development Committee will prepare a proposed budget for submission to City Council.

3. Prior to formal adoption of the proposed Statement of Action Plan, City Council shall hold a public hearing, with notice given as previously described in the preceding section. At this hearing, City Council will receive public comments, either verbal or written, concerning the activities proposed to be funded and/or undertaken by the City.

4. City Council will adopt the proposed Statement of Action Plan after review of any comments received after publication of the proposed Statement and after the final public hearing has been held.

Program Amendments Citizen Participation

The City may, from time to time, elect to amend its Final Statement or Action Plan by revising the amount projected in the Final Statement to be expended for an activity by more than fifty percent (50%), by changing the location of any activity, or by adding an activity not described. In the case of substantive program amendments, the City shall meet the following citizen participation requirements:

1. The City shall provide residents with a thirty (30) day notice, to be published in the local newspaper of general circulation, of such a proposed change in the use of its CDBG funds in order to provide residents with an opportunity to comment on the proposed change. The notification period may be expedited under urgent circumstances, such as declared disasters or emergencies, but never less than a 5-day period.

2. The City shall hold one public hearing, where practical or deemed appropriate, in order to receive residents' comments on the proposed amendment. The City shall consider any such citizen comments, and if deemed appropriate, shall modify the proposed change.

3. The City shall make the modified Final Statement or Action Plan available to the public as previously described in the preceding sections and shall submit a copy of the modification or amendment to HUD.

Limited English Proficiency Residents

1. The City of Massillon will undertake reasonable actions to facilitate the participation of persons with Limited English Proficiency in the community development process. Such actions may include the provision of an interpreter and/or the provision of materials in the appropriate language or format for persons with Limited English Proficiency.

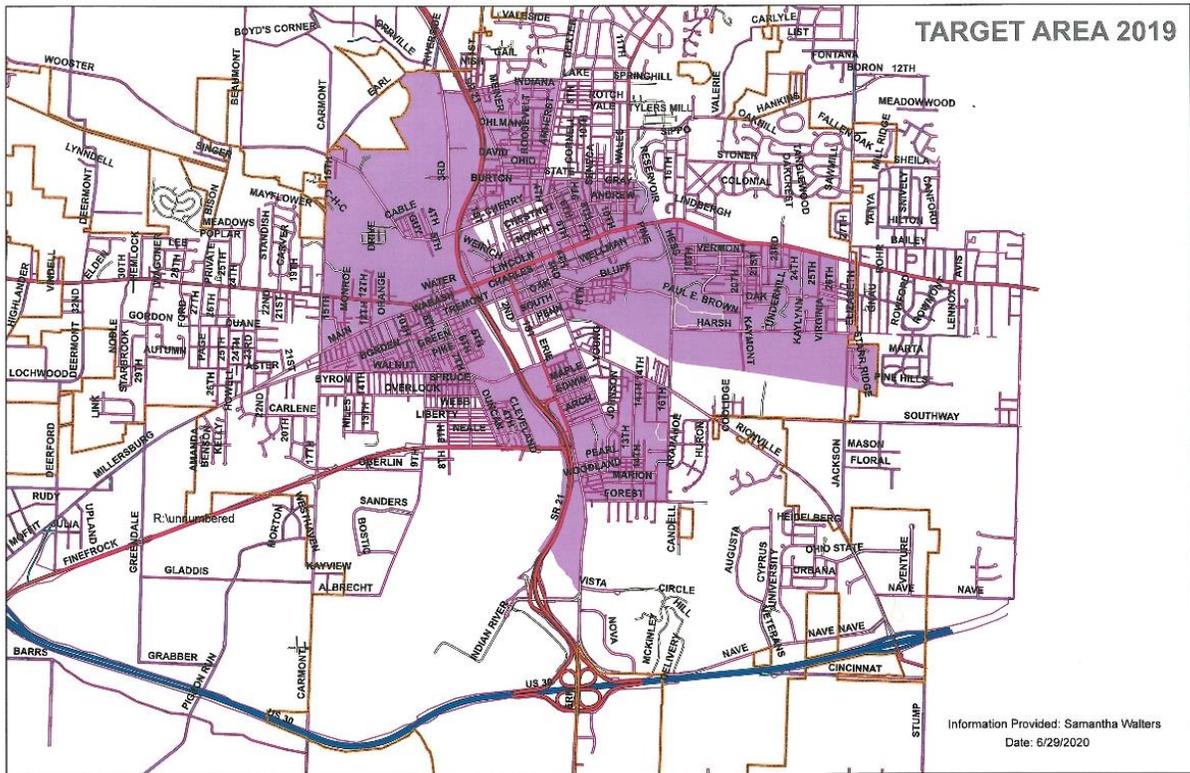
Other Citizen Participation Requirements

1. In the planning and implementation of CDBG and/or Loan Guarantee projects that will affect low and moderate (very low and low) income persons residing within a particular designated target area neighborhood, the City will hold public informational meetings to explain the program activity as well as provide a forum for resident's comments, questions, or views concerning the proposed activity. Community Development Department will respond to any and all questions within 15 business days.

2. Any comments or views of residents of the City received in writing or orally shall be attached to the final AFA or the final Consolidated Plan or Action Plan (as applicable). Direct questions, concerns, or comments to:

Ted Herricane
Director of Development
City of Massillon
151 Lincoln Way East
Massillon OH 44646
330.830.1721
therrcane@massillonohio.gov

Grantee Unique Appendices



Grantee SF-424's and Certification(s)

OMB Number: 4040-0034
Expiration Date: 11/30/2025

Application for Federal Assistance SF-424		
1. Type of Submission: <input type="checkbox"/> Pre-application <input checked="" type="checkbox"/> Application <input type="checkbox"/> Changed/Corrected Application		2. Type of Application: <input checked="" type="checkbox"/> New <input type="checkbox"/> Continuation <input type="checkbox"/> Revision
3. Date Received 05/28/2024		4. Applicant Identifier: [Empty Field]
5a. Federal Entity Identifier: [Empty Field]		5b. Federal Award Identifier: [Empty Field]
State Use Only: 6. Date Received by State: [Empty Field] 7. State Applicant Identifier: [Empty Field]		
8. APPLICANT INFORMATION:		
a. Legal Name: <u>City of Massillon</u>		
b. Employer/employer identification Number (EIN/FEIN): 14-8001029		c. UEI: TR20200719 065
d. Address:		
* Street: <u>151 Lincoln way East</u> Suite: [Empty Field]		
* City: <u>Massillon</u>		
County/Parish: [Empty Field]		
* State: <u>OH: Ohio</u>		
Province: [Empty Field]		
* Country: <u>USA, UNITED STATES</u>		
* Zip/Postal Code: <u>44846 6615</u>		
a. Organizational Unit:		
Department Name: [Empty Field]		Division Name: [Empty Field]
f. Name and contact information of person to be contacted on matters involving this application:		
Prefix: [Empty Field] * First Name: [Empty Field] Last Name: [Empty Field]		
Middle Name: [Empty Field]		
* Full Name: <u>Esther Lee</u>		
Suffix: [Empty Field]		
Title: <u>Director of Development</u>		
Organizational Affiliation: [Empty Field]		
* Telephone Number: <u>(330) 836-1122</u>		Fax Number: [Empty Field]
* Email: <u>thomas@massillonohio.gov</u>		

Application for Federal Assistance SF-424	
* 9. Type of Applicant 1: Select Applicant Type: <input type="text" value="City or Township Government"/> Type of Applicant 2: Select Applicant Type: <input type="text"/> Type of Applicant 3: Select Applicant Type: <input type="text"/> Other (specify): <input type="text"/>	
* 10. Name of Federal Agency: <input type="text" value="United States Department of Housing and Urban Development"/>	
11. Catalog of Federal Domestic Assistance Number: <input type="text"/> CFFA Title: <input type="text"/>	
* 12. Funding Opportunity Number: <input type="text" value="14.213"/> Title: <input type="text" value="Community Development Block Grant FY2021"/>	
13. Competition Identification Number: <input type="text"/> Title: <input type="text"/>	
14. Areas Affected by Project (Cities, Counties, States, etc.): <input type="text"/> <input type="button" value="Add Attachment"/> <input type="button" value="Delete Attachment"/> <input type="button" value="View Attachment"/>	
* 15. Descriptive Title of Applicant's Project: <input type="text" value="FY 2024 Funding for the CDBG Program. Activities will include administration, planning, service activities, housing rehabilitation, community development, fair housing, and infrastructure improvement."/>	
Attach governing documents as specified in agency instructions. <input type="button" value="Add Attachments"/> <input type="button" value="Delete Attachments"/> <input type="button" value="View Attachments"/>	

Application for Federal Assistance SF-424

16. Congressional Districts Of:

* a. Applicant: * b. Program/Project:

Attach an additional list of Program/Project Congressional Districts if needed.

17. Proposed Project:

* a. Start Date: * b. End Date:

18. Estimated Funding (\$):

* a. Federal	651,742.00
* b. Applicant	
* c. State	
* d. Local	
* e. Other	24,000.00
* f. Program Income	1,500.00
* g. TOTAL	676,925.00

* 19. Is Application Subject to Review By State Under Executive Order 12372 Process?

a. This application was made available to the State under the Executive Order 12372 Process for review on .

b. Program is subject to E.O. 12372 but has not been selected by the State for review.

c. Program is not covered by E.O. 12372.

* 20. Is the Applicant Delinquent On Any Federal Debt? (If "Yes," provide explanation in attachment.)

Yes No

If "Yes", provide explanation and attach

21. *By signing this application, I certify (1) the statements contained in the list of certifications* and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances* and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 18, Section 1001)

I AGREE

* The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the preawardment or agency specific instructions.

Authorized Representative:

Prefix: * First Name: Middle Name: * Last Name: Suffix:

* Title:

* Telephone Number: Fax Number:

* Email:

* Signature of Authorized Representative:  * Date Signed:

CERTIFICATIONS

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the jurisdiction certifies that:

Affirmatively Further Fair Housing –The jurisdiction will affirmatively further fair housing.

Uniform Relocation Act and Anti-displacement and Relocation Plan – It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, (42 U.S.C. 4601-4655) and implementing regulations at 49 CFR Part 24. It has in effect and is following a residential anti-displacement and relocation assistance plan required under 24 CFR Part 42 in connection with any activity assisted with funding under the Community Development Block Grant or HOME programs.

Anti-Lobbying –To the best of the jurisdiction's knowledge and belief:

1. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement:

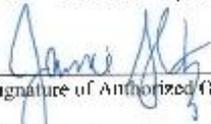
2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions; and

3. It will require that the language of paragraph 1 and 2 of this anti-lobbying certification be included in the award documents for all subawards at all tiers (including subcontractors, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

Authority of Jurisdiction –The consolidated plan is authorized under State and local law (as applicable) and the jurisdiction possesses the legal authority to carry out the programs for which it is seeking funding, in accordance with applicable HUD regulations.

Consistency with plan –The housing activities to be undertaken with Community Development Block Grant, HOME, Emergency Solutions Grant, and Housing Opportunities for Persons With AIDS funds are consistent with the strategic plan in the jurisdiction's consolidated plan.

Section 3 -- It will comply with section 3 of the Housing and Urban Development Act of 1968 (12 U.S.C. 1701n) and implementing regulations at 24 CFR Part 75.



Signature of Authorized Official

05-13-2024

Date

Mayor

Title

Specific Community Development Block Grant Certifications

The Entitlement Community certifies that:

Citizen Participation -- It is in full compliance and following a detailed citizen participation plan that satisfies the requirements of 24 CFR 91.105.

Community Development Plan -- Its consolidated plan identifies community development and housing needs and specifies both short-term and long-term community development objectives that have been developed in accordance with the primary objective of the CDBG program (i.e., the development of viable urban communities, by providing decent housing and expanding economic opportunities, primarily for persons of low and moderate income) and requirements of 24 CFR Parts 91 and 570.

Following a Plan -- It is following a current consolidated plan that has been approved by HUD.

Use of Funds -- It has complied with the following criteria:

1. **Maximum Feasible Priority.** With respect to activities expected to be assisted with CDBG funds, it has developed its Action Plan so as to give maximum feasible priority to activities which benefit low- and moderate-income families or aid in the prevention or elimination of slums or blight. The Action Plan may also include CDBG-assisted activities which the grantee certifies are designed to meet other community development needs having particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community, and other financial resources are not available (see Optional CDBG Certification).

2. **Overall Benefit.** The aggregate use of CDBG funds, including Section 108 guaranteed loans, during program year(s) 2022-_____ [a period specified by the grantee of one, two, or three specific consecutive program years], shall principally benefit persons of low and moderate income in a manner that ensures that at least 70 percent of the amount is expended for activities that benefit such persons during the designated period.

3. **Special Assessments.** It will not attempt to recover any capital costs of public improvements assisted with CDBG funds, including Section 108 loan guaranteed funds, by assessing any amount against properties owned and occupied by persons of low and moderate income, including any fee charged or assessment made as a condition of obtaining access to such public improvements.

However, if CDBG funds are used to pay the proportion of a fee or assessment that relates to the capital costs of public improvements (assisted in part with CDBG funds) financed from other revenue sources, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds.

In addition, in the case of properties owned and occupied by moderate-income (not low-income) families, an assessment or charge may be made against the property for public improvements financed by a source other than CDBG funds if the jurisdiction certifies that it lacks CDBG funds to cover the assessment.

Excessive Force -- It has adopted and is enforcing:

1. A policy prohibiting the use of excessive force by law enforcement agencies within its jurisdiction against any individuals engaged in non-violent civil rights demonstrations; and

2. A policy of enforcing applicable State and local laws against physically barring entrance to or exit from a facility or location which is the subject of such non-violent civil rights demonstrations within its jurisdiction.

Compliance with Anti-discrimination laws – The grant will be conducted and administered in conformity with title VI of the Civil Rights Act of 1964 (42 U.S.C. 2000d) and the Fair Housing Act (42 U.S.C. 3601-3619) and implementing regulations

Lead-Based Paint – Its activities concerning lead-based paint will comply with the requirements of 24 CFR Part 35, Subparts A, B, J, K and R.

Compliance with Laws -- It will comply with applicable laws.



Signature of Authorized Official

05-13-2024

Date

Mayor

Title

Specific HOME Certifications

The HOME participating jurisdiction certifies that:

Tenant Based Rental Assistance – If it plans to provide tenant-based rental assistance, the tenant-based rental assistance is an essential element of its consolidated plan.

Eligible Activities and Costs – It is using and will use HOME funds for eligible activities and costs, as described in 24 CFR §§92.205 through 92.209 and that it is not using and will not use HOME funds for prohibited activities, as described in §92.214.

Subsidy layering -- Before committing any funds to a project, it will evaluate the project in accordance with the guidelines that it adopts for this purpose and will not invest any more HOME funds in combination with other Federal assistance than is necessary to provide affordable housing.



Signature of Authorized Official

05-13-2024
Date

Mayor

Title

APPENDIX TO CERTIFICATIONS

INSTRUCTIONS CONCERNING LOBBYING CERTIFICATION:

Lobbying Certification

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

Appendix - Alternate/Local Data Sources

1	Data Source Name	MA-45 ED Market Analysis - Business Activity table
	List the name of the organization or individual who originated the data set.	U.S. Census Bureau
	Provide a brief summary of the data set.	2016-2020 ACS (Workers), 2020 Longitudinal Employer-Household Dynamics (Jobs)
	What was the purpose for developing this data set?	required HUD table was blank in IDIS.
	How comprehensive is the coverage of this administrative data? Is data collection concentrated in one geographic area or among a certain population?	2016-2020 ACS (Workers), 2020 Longitudinal Employer-Household Dynamics (Jobs)
	What time period (provide the year, and optionally month, or month and day) is covered by this data set?	2016-2020 ACS (Workers), 2020 Longitudinal Employer-Household Dynamics (Jobs)
	What is the status of the data set (complete, in progress, or planned)?	2016-2020 ACS (Workers), 2020 Longitudinal Employer-Household Dynamics (Jobs)
	2	Data Source Name
List the name of the organization or individual who originated the data set.		U.S. Census Bureau
Provide a brief summary of the data set.		2016-2020 ACS
What was the purpose for developing this data set?		Obtain date for blank HUD table in IDIS
How comprehensive is the coverage of this administrative data? Is data collection concentrated in one geographic area or among a certain population?		2016-2020 ACS
What time period (provide the year, and optionally month, or month and day) is covered by this data set?		2016-2020 ACS
What is the status of the data set (complete, in progress, or planned)?		2016-2020 ACS

3	Data Source Name MA-45 ED Market Activity - Travel Time table
	List the name of the organization or individual who originated the data set. U.S. Census Bureau
	Provide a brief summary of the data set. 2016-2020 ACS
	What was the purpose for developing this data set? Provide data for blank HUD table in IDIS.
	Provide the year (and optionally month, or month and day) for when the data was collected. 2016-2020 ACS
	Briefly describe the methodology for the data collection. 2016-2020 ACS
	Describe the total population from which the sample was taken. 2016-2020 ACS
	Describe the demographics of the respondents or characteristics of the unit of measure, and the number of respondents or units surveyed. 2016-2020 ACS
	Data Source Name MA-45 ED Market Activity - Educ x Status table
List the name of the organization or individual who originated the data set. U.S. Census Bureau	
Provide a brief summary of the data set. 2016-2020 ACS	
What was the purpose for developing this data set? Provide data for blank HUD table in IDIS	
How comprehensive is the coverage of this administrative data? Is data collection concentrated in one geographic area or among a certain population? 2016-2020 ACS	
What time period (provide the year, and optionally month, or month and day) is covered by this data set? 2016-2020 ACS	
What is the status of the data set (complete, in progress, or planned)? 2016-2020 ACS	

5	Data Source Name MA-45 ED Market Activity - Ed Attain x med earning
	List the name of the organization or individual who originated the data set. U.S. Census Bureau
	Provide a brief summary of the data set. 2016-2020 ACS
	What was the purpose for developing this data set? Provide data for blank HUD table in IDIS.
	How comprehensive is the coverage of this administrative data? Is data collection concentrated in one geographic area or among a certain population? 2016-2020 ACS
	What time period (provide the year, and optionally month, or month and day) is covered by this data set? 2016-2020 ACS
	What is the status of the data set (complete, in progress, or planned)? 2016-2020 ACS