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CR-05 - Goals and Outcomes

Progress the jurisdiction has made in carrying out its strategic plan and its action plan. 91.520(a)

This could be an overview that includes major initiatives and highlights that were proposed and executed throughout the program year.

The City of Massillon, Ohio is an entitlement community under the U.S. Department of Housing and Urban Development (HUD) Community Development Block Grant program (CDBG). The City of Massillon has also joined with the City of Alliance and Stark County to form the Stark County HOME Consortium. As a member of the Consortium, the City has worked closely with these other local governments in the preparation of a Consolidated Plan for the City of Massillon. This plan provides a comprehensive overview of the area, identifying housing, homeless, and community development needs. As an entitlement community, the City of Massillon is also responsible for preparing, submitting, and administering its CDBG entitlement funds which it receives directly from HUD.

The City of Massillon continues to proudly utilize CDBG funds to assist HUD with its mission to create strong, sustainable, inclusive communities and quality affordable housing, while ensuring that all projects/activities funded must comply with one of the three national objectives – Benefit low/moderate income persons; Assist in the prevention or elimination of slums or blight; or Meet an urgent need.

The City of Massillon has worked diligently and is confident that this program year of 2024 federal funded projects/activities have met and exceeded the goals and objectives of the City's Consolidated Plan and Annual Action Plan.

This Consolidated Annual Performance and Evaluation Report (CAPER) provided by the City of Massillon is intended to give necessary information to the citizens of Massillon, as well as the U. S. Department of Housing and Urban Development (HUD) and local area leaders, to meet the requirements and compliance with all applicable rules and regulations. This CAPER also provides information and public awareness regarding the accomplishments in meeting the goals and objectives of the Community's CDBG program for the betterment of persons in need in the Massillon City limits. The City of Massillon's 2024 CDBG Activities, their purpose, and their accomplishments are detailed below. The City of Massillon's Housing Rehabilitation Program is detailed and included in Stark County's 2024 CAPER.

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Comparison of the proposed versus actual outcomes for each outcome measure submitted with the consolidated plan and explain, if applicable, why progress was not made toward meeting goals and objectives. 91.520(g)

Categories, priority levels, funding sources and amounts, outcomes/objectives, goal outcome indicators, units of measure, targets, actual outcomes/outputs, and percentage completed for each of the grantee's program year goals.

Goal	Category	Source / Amount	Indicator	Unit of Measure	Expected – Strategic Plan	Actual – Strategic Plan	Percent Complete	Expected – Program Year	Actual – Program Year	Percent Complete
Affordable Housing Opportunity	Affordable Housing Non-Homeless Special Needs	CDBG: \$	Homeowner Housing Rehabilitated	Household Housing Unit	100	32	32.00%	20	18	90.00%
Economic Development	Non-Housing Community Development	CDBG: \$	Facade treatment/business building rehabilitation	Business	30	10	33.33%	6	6	100.00%
Homeless Needs	Homeless	CDBG: \$	Homeless Person Overnight Shelter	Persons Assisted	1500	1525	101.67%	300	738	246.00%
Neighborhood Improvements	Non-Housing Community Development	CDBG: \$	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	1625	0	0.00%			
Neighborhood Improvements	Non-Housing Community Development	CDBG: \$	Buildings Demolished	Buildings	50	6	12.00%	10	0	0.00%
Non-Homeless Special Needs	Non-Homeless Special Needs	CDBG: \$	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	1500	448	29.87%	300	172	57.33%

Planning and Administration	Planning and Administration	CDBG: \$	Other	Other	5	6	120.00%	1	1	100.00%
Public Services	Non-Housing Community Development	CDBG: \$	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	2200	938	42.64%	440	440	100.00%

Table 1 - Accomplishments – Program Year & Strategic Plan to Date

Assess how the jurisdiction’s use of funds, particularly CDBG, addresses the priorities and specific objectives identified in the plan, giving special attention to the highest priority activities identified.

AFFORDABLE HOUSING: The City of Massillon utilized CDBG entitlement funds for costs of administration, staffing, & planning of the City's Housing Rehabilitation programs and the home buyer assistance program. These programs include CDBG funds & the City's part of the Stark County HOME consortium funds. The City awarded CDBG funds to Habitat for Humanity East Central Ohio for acquisition and rehabilitation of housing units for low income families.

ECONOMIC DEVELOPMENT:

- **Massillon Main Street** used funds for facade repairs/improvements to commercial buildings in the downtown business district.

HOMELESS NEEDS AND PUBLIC SERVICES:

- **CommQuest's Family Living Center Homeless Shelter** used funds to assist in the operation of the shelter providing temporary shelter to homeless persons/families. This program also provided other basic immediate needs and works to break the cycle of homelessness.
- **Domestic Violence Shelter** provided emergency protective housing to victims of domestic violence. Shelter residents had access to

supportive services including counseling, therapy, alcohol & drug treatment programming, case management & legal advocacy services.

- **Stark MHAR** The Homeless Hotline serves as the Stark County Continuum of Care, centralized point of entry for persons seeking assistance with housing and social service needs.

NEIGHBORHOOD IMPROVEMENTS:

- **Code Enforcement Repair Program** has proven successful in the improvement of the quality, safety, & health in the City of Massillon.

PUBLIC SERVICES AND NON-HOUSING:

- **Legacy Project** Legacy Project of Stark County operates the imPACT and REMIX youth mentoring programs.
- **Faith in Action** provided transportation services to the LMI Elderly to remain in their homes & assist them with Medical appointments and personal errands.
- **Habitat for Humanity ReStored** provided funding for Hope ReStored vouchers, where residents transitioning from shelter to permanent housing can purchase new and gently used household goods.
- **Make A Way** Staff provide educational and peer support programs for members with mental illness, physical disabilities, and/or developmental disabilities.
- **Salvation Army** The coordinator of housing services provides better flow for those in need of housing that need to access services that our immediate community may not supply. Providing Stark County with the only 24 hour on call housing specialist, who is able to place the homeless in area motels until space is available in local shelters. Working with community leaders to transform the Massillon Community. The services helped those facing foreclosure or eviction, as well as provided education to alleviate these issues
- **Stark Fresh** provided a mobile grocery market in LMI areas that may not otherwise have access to fresh produce.
- **YMCA of Massillon** received CDBG funding to provide scholarship memberships to low-to-moderate income families living in the City of Massillon.
- **Housing Rehab:** Providing LMI homeowners with rehabilliton assistance . In addition to the 18 projects indicated, we have numerous in progress as well.

2024 Demolitions

As indicated we have not completed demolitions, but have four projects currently underway. These projects will utilize 2024 CDBG funds allocated for demolitions.

CR-10 - Racial and Ethnic composition of families assisted

Describe the families assisted (including the racial and ethnic status of families assisted).

91.520(a)

	CDBG
White	978
Black or African American	444
Asian	7
American Indian or American Native	0
Native Hawaiian or Other Pacific Islander	0
Total	1,429
Hispanic	63
Not Hispanic	1,366

Table 2 – Table of assistance to racial and ethnic populations by source of funds

Narrative

The City of Massillon strives and is successful in reaching out and connecting with all persons of our city. The Community Development Department collects and maintains data to the extent of all racial and ethnic status. The City collects the data from all CDBG and HOME participants. The data is reported in the CR-10 chart above; persons assisted for CDBG. Stark County reports the data for HOME persons assisted.

The above table excludes individuals that identified as a race not listed above. City of Massillon's CDBG program also assisted a large number of persons who were; Black or African American and White, American Indian/Alaskan Native and White, American Indian/Alaskan Native and Black, and other multi-racial persons.

CR-15 - Resources and Investments 91.520(a)

Identify the resources made available

Source of Funds	Source	Resources Made Available	Amount Expended During Program Year
CDBG	public - federal	651,742	414,457

Table 3 - Resources Made Available

Narrative

In carrying out its housing and community development strategy, the City of Massillon utilizes CDBG entitlement funds which it received directly from HUD, and HOME funding which it receives through its participation in the Stark County Consortium. Although not all CDBG funds were expended during the Program Year , a large number of persons in need were able to benefit from the assistance made available through the various projects and activities. CDBG funds that were not expended during the Program Year 2024 have been applied to the Program Year 2025 Action Plan projects and activities.

As a member of the Stark County HOME Consortium with Stark County and the City of Alliance, the City of Massillon received \$139,677.33 in HOME funding. All funds were designated for single-family homeowner rehabilitation projects.. The City of Massillon is finding it difficult to award HOME funds because the costs to bring a home up to code often exceeds the \$25,000 maximum expenditure threshold. Current construction costs have increased to the point where it is difficult for the City to award funding to projects that need financial support. \$25,000.00 prior year funding was used to provide a full rehabilitation to one homeowner.

Identify the geographic distribution and location of investments

Target Area	Planned Percentage of Allocation	Actual Percentage of Allocation	Narrative Description
City Target Area	76		

Table 4 – Identify the geographic distribution and location of investments

Narrative

The City of Massillon aids all persons, in need, City Wide. Funds were strategically allocated to ensure that investments achieve the strategic goals of this plan and meet CDBG national objectives and other programmatic requirements. Most of the projects and activities from Program Year 2024 reached out to all persons.

Leveraging

Explain how federal funds leveraged additional resources (private, state and local funds), including a description of how matching requirements were satisfied, as well as how any publicly owned land or property located within the jurisdiction that were used to address the needs identified in the plan.

In operating its housing rehabilitation programs, the City of Massillon leverages private funding, particularly from investor owners.

Public housing agencies, local non-profit organizations, and other service providers also utilize a variety of Federal, state, and local funding in carrying out their activities.

Many of the 2024 sub recipients leveraged funds through private, state, and local resources for their public service activities.

CR-20 - Affordable Housing 91.520(b)

Evaluation of the jurisdiction's progress in providing affordable housing, including the number and types of families served, the number of extremely low-income, low-income, moderate-income, and middle-income persons served.

	One-Year Goal	Actual
Number of Homeless households to be provided affordable housing units	0	0
Number of Non-Homeless households to be provided affordable housing units	0	0
Number of Special-Needs households to be provided affordable housing units	0	0
Total	0	0

Table 5 – Number of Households

	One-Year Goal	Actual
Number of households supported through Rental Assistance	0	0
Number of households supported through The Production of New Units	0	0
Number of households supported through Rehab of Existing Units	17	0
Number of households supported through Acquisition of Existing Units	0	0
Total	17	0

Table 6 – Number of Households Supported

Discuss the difference between goals and outcomes and problems encountered in meeting these goals.

For FY 2024, the goal of the Housing Rehabilitation Program was to provide emergency and minor repair housing rehabilitation assistance to 20 low to moderate income households. The outcomes included emergency/minor repair assistance for..... roofs,electrical systems, , and furnance replacements. The 17 housing rehabilitation projects falls one shy of the City's goal of 20 for the program year but shows a good faith effort on behalf of the City towards meeting its stated objectives.

Discuss how these outcomes will impact future annual action plans.

The outcomes show that the City of Massillon is fairly accurate in its efforts to achieve its goals and objectives as set forth in the Annual Action Plan. One obstacle in serving as many residents as we would like, however, is the rising costs of emergency repairs, specifically roofs. As costs increase, the City is not able to serve as many residents as in prior years given the funding awarded.

Include the number of extremely low-income, low-income, and moderate-income persons served by each activity where information on income by family size is required to determine the eligibility of the activity.

Number of Households Served	CDBG Actual	HOME Actual
Extremely Low-income	0	0
Low-income	2	0
Moderate-income	0	0
Total	2	0

Table 7 – Number of Households Served

Narrative Information

The City of Massillon works diligently to ensure that all emergency and minor repair housing rehabilitation projects are completed to minimum code standards and that all contracted work is awarded through a competitive procurement process, and is carried out by certified contractors and subcontractors in adherence to all regulations, rules, and procedures including following lead-based safety procedures. The City of Massillon's Housing Department has continued to utilize CDBG funds to provide housing rehabilitation assistance for low to moderate income owner-occupied households in need, and subsequently aiding in the reduction and prevention of slum and blight in the city's neighborhood.

CR-25 - Homeless and Other Special Needs 91.220(d, e); 91.320(d, e); 91.520(c)

Evaluate the jurisdiction's progress in meeting its specific objectives for reducing and ending homelessness through:

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The City of Massillon provides CDBG funding for activities to assist the homeless. There are four subrecipient agencies that meet the goals and objectives for the City's homelessness: Domestic Violence Project shelter, CommQuest Services homeless family living center, the Salvation Army of Massillon emergency shelter services program, and Stark County Mental Health and Addiction Recovery (Stark MHAR) centralized intake and coordinated assessment program.

Domestic Violence Project, Inc. served 54 persons in the City of Massillon between 7/1/2024 to 6/30/2025 by providing emergency protective housing and supportive services. Shelter residents had access to a broad offering of supportive services which include: counseling, therapy, alcohol and drug treatment, case management, and legal advocacy services. By providing multiple nights of housing, the shelter can reduce the possible housing displacement of many individuals.

CommQuest Inc. provided nights of shelter to persons through the Family Living Center. The Family Living Center is "temporary housing" and the maximum length of stay is 90 days. The goal of the Center is that persons only use the number of nights they need in order to obtain permanent housing. The Family Living Center program also provides other basic immediate needs to strengthen individual and family life providing a safe and caring environment aimed at breaking the cycle of homelessness. This Center is the only shelter in western Stark County that serves entire families by providing emergency shelter and supportive services.

The Salvation Army of Massillon provided services to Massillon residents. Providing Stark county with the only 24 hour on call housing specialist, who is able to place the homeless in area motels until space is available in local shelters. Working with community leaders to transform the Massillon Community. The services helped those facing foreclosure or eviction, as well as provided education to alleviate these issues.

Stark MHAR was able to aid Massillon residents with there coordinated entry services. Assisting callers or households with completion of Homeless Hotline Pre-Screens, and enter new households into HMIS through Coordinated Entry module, completing all HUD Universal Data Elements. Additionally, all households referred to PATH, Homeless Prevention, Emergency Shelter, Rapid Re-housing and Permanent Supportive Housing were also assessed using the SPDAT. Coordinated Entry staff work with all housing projects and many case managers to ensure information is up-to-date for all participants and that the participants are apprised of all programs that might benefit them.

Addressing the emergency shelter and transitional housing needs of homeless persons

The City of Massillon remains actively involved with the Homeless Continuum of Care of Stark County (HCCSC). HCCSC is a coalition of various health and human service nonprofit organizations, government entities, and community leaders committed to addressing homelessness in Stark County, Ohio. All partner agencies share a vested interest in preventing and ending homelessness given its prevalence among and impact on their respective client populations.

HCCSC signifies our community's belief that services to those who are experiencing homelessness or other housing crisis requires collaboration and shared responsibility. HCCSC's function as a neutral and inclusive convener to address homelessness is critical and more important than ever as the national movement to end homelessness calls for even greater collaboration among various systems of care.

HCCSC represents Stark County's effort to achieve and maintain compliance with HUD regulations. By forming a local CoC, Stark County became eligible to apply for crucial state and federal funds to prevent and end homelessness.

HCCSC began as the Stark County Interagency Council on Homelessness when HUD began requiring that any community seeking federal funding have a local independent entity review its application. Since then, it has changed to adapt to new HUD regulations and guidance. However, led and managed by volunteers, its structure was not sustainable.

Now, HCCSC is managed by an independent nonprofit "backbone" organization called Stark Housing Network Inc. The Network was formed in 2017 and aims to manage HCCSC's work for many years to come.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: likely to become homeless after being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); and, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs

The City of Massillon Community Development Block Grant funds were awarded to agencies who were able to aid low-income individuals and families who were either homeless or at risk of becoming homeless. CommQuest's Family Living Center helps and assists homeless persons with the following services: Crisis Intervention Program, Case Management Services, Advocacy and Education focused on self-sufficiency and independent living.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to

permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

Funding was provided to several local non-profit agencies listed below. Each agency has a case worker working with families to find permanent affordable housing.

CommQuest's Family Living Center operates as a homeless shelter serving entire families with education and supportive services to enable residents to make the transition from homelessness to independent living.

Domestic Violence Project, Inc. provides emergency protective housing and supportive services.

Salvation Army of Massillon provides a 24-hour homeless hotline.

Stark MHAR assists callers with completion of the homeless hotline pre-screen, entering them into a database for resources available.

The City of Massillon is also active with Stark County's Homeless Continuum of Care of Stark County (HCCSC) which provides extensive support and assistance County wide for ending homelessness.

CR-30 - Public Housing 91.220(h); 91.320(j)

Actions taken to address the needs of public housing

The Stark Metropolitan Housing Authority (SMHA) owns and manages more than 2,500 PHA housing units in Stark County. SMHA is responsible for the administration and operations of public housing programs for low-income persons in the City of Massillon. SMHA also provides more than 1,500 Section 8 rental subsidies to qualifying low-to-moderate income individuals and families. With a long waiting list for both PHA and Section 8, there is a high need for additional resources for both public housing and Section 8 assistance.

Actions taken to encourage public housing residents to become more involved in management and participate in homeownership

The City of Massillon works with Stark Metropolitan Housing Authority (SMHA) to address the needs for public housing for low-income persons. The City actively advertises our down payment assistance program to residents and households in the City of Massillon. The City will continue to work with Stark Metropolitan Housing Authority to assure public housing needs are taken care of for those in need in the City of Massillon.

SMHA provides eligible residents of Stark County with quality affordable housing in decent, safe, and nourishing neighborhoods. By working in partnership with the public and private sectors, SMHA provides families with housing choice and the opportunity to achieve self-sufficiency.

The Housing Authority offers homeownership opportunities to SMHA residents through its Section 8 Voucher Choice and Section 8 Tenant Based Lease Purchase Programs and post purchase counseling to homeowners in Stark County to that meet program guidelines.

Actions taken to provide assistance to troubled PHAs

Stark Metropolitan Housing Authority (SMHA) has not been designated as a troubled PHA and therefore no action was necessary.

CR-35 - Other Actions 91.220(j)-(k); 91.320(i)-(j)

Actions taken to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment. 91.220 (j); 91.320 (i)

The City of Massillon is focused on housing accessibility and affordability. The City of Massillon operates our own Fair Housing program which is designed to improve and promote housing opportunities in the community, including education and outreach, monitoring and evaluation and administration of fair housing laws. The City also addresses tenant/landlord issues, and when needed, conducts counseling services between the tenant and the landlord. Housing Department staff participates in HUD training for fair housing and other housing-related issues.

Actions taken to address obstacles to meeting underserved needs. 91.220(k); 91.320(j)

The City of Massillon developed objectives and goals in the Consolidated Plan and the Annual Action Plan to meet the underserved needs. The City's objectives and goals are to provide a better quality of life for low to moderate income persons through the City's investments and the CDBG funding, as well as working towards the prevention and/or elimination of slum and blight. CDBG funding provided by HUD has increased our ability to provide activities that have greatly assisted the underserved.

Our emergency rehabilitation program helps homeowners to be able to continue to live in their homes, and provides safe and sustainable living environments. Funding to Habitat for Humanity, the Commquest Homeless Shelter, Domestic Violence shelter, Faith In Action, Make-A-Way, Stark Fresh, Salvation Army, and the YMCA of Massillon all support the underserved population.

The City of Massillon has greatly improved focus with its code enforcement capacity to ensure that property owners are aware of the city ordinances, codes and requirements for maintenance of their properties to protect the health, safety, welfare, and protection of all persons in the CDBG target areas. Properties not maintained and in code violation will fall into disrepair, deteriorate, devalue neighborhoods, and become an encouragement to crime, unsafe conditions, and lead to slums and blight. During the 2024 Program Year, the City of Massillon Community Development and Housing Departments have continued to increased public awareness of the CDBG programs available to assist the underserved. We have continued to focus on community outreach. The City's website contains a page dedicated to Housing/Fair Housing, where we post many resources from HUD and individual brochures created in our department. We have flyers available in several different locations. The Community Development and Housing Departments have continued to distribute Stark County Help Guides, which was produced by several of our local non-profit agencies. The Help Guide includes resources for housing/subsidized housing/shelters, employment, senior citizens, food resources, mental health resources, legal assistance, etc.

Actions taken to reduce lead-based paint hazards. 91.220(k); 91.320(j)

The City of Massillon is focused on lead-based paint hazards. All housing rehabilitation projects for 2024 program year were reviewed and addressed for individual safety and risk of lead-based paint. The City works with the Stark County Regional Planning Commission for the inspections and evaluations for lead and all the rehab work is required to be carried out in a lead safe manner by licensed contractors. The City's Housing Director performs all work, education, and documentation regarding the lead issues. The Director gives all persons receiving services the EPA brochure on lead hazards. All rehab work is tested for lead when the project is completed and if they do not pass inspections, they must be re-cleaned and re-tested until they pass the lead tests.

Actions taken to reduce the number of poverty-level families. 91.220(k); 91.320(j)

Through its citizens participation process, and through its cooperation with other local governments in the Stark County HOME Consortium, the City of Massillon has worked to reduce the number of poverty-level families in several ways. The City carries out a comprehensive program of activities and programs designed to address these poverty issues:

- 1.) Housing rehabilitation and homeownership assistance programs to provide affordable housing and improve housing opportunities.
- 2.) Public facility and public improvement projects, along with housing Code Enforcement, to improve low income neighborhoods and agencies serving low income residents in these areas.
- 3.) Public service activities to meet the social, economic, health, and educational needs of low-income persons, including the homeless and those threatened with homelessness.

In addition, the City of Massillon works with many organizations and nonprofits in the City to provide economic anti-poverty strategies such as working to assist with employment for poverty-level persons through an annual job fair in collaboration with Ohio Means Jobs. The City of Massillon operated its own Fair Housing program for the 2024 Program Year for persons and families of Massillon.

Actions taken to develop institutional structure. 91.220(k); 91.320(j)

The City of Massillon works with the Stark County Regional Planning Commission and the City of Alliance in a countywide HOME Consortium to provide an area wide approach to housing and community development. This partnership structure provides a leveraging of funds and gives our communities support for housing needs and it strengthens all three agencies to better secure and manage our own CDBG funding. The City also participates in a Homeless Continuum of Care to provide another example of a structured approach to homelessness. Also, within the City of Massillon, we participate in the local Western Stark Homeless Committee/Task Force. This group has been in existence since 2006. It is a group that pulls together a number of people – the local emergency shelter, domestic violence shelter,

the Salvation Army Outreach Coordinator, the local clergy, city officials, and volunteers. This task group is chaired by our local judge who brings the local justice system to address homeless issues. These institutional and structured approaches help improve the community needs and increase resources to make a bigger impact and a more collective identity and existence. The City of Massillon also participates in the Stark County Local Emergency Food & Shelter Program, which provides emergency food and shelter programs in Stark County.

Actions taken to enhance coordination between public and private housing and social service agencies. 91.220(k); 91.320(j)

The City of Massillon continues to coordinate with local agencies, nonprofits, and social service agencies to be of assistance and services to citizens of our community in need. These agencies include, but not limited to, the City of Massillon local government and Massillon Health Department, Stark County Regional Planning Commission, Stark Metropolitan Housing, ICAN, OHIO MEANS JOBS, Homeless Continuum of Care, Western Stark Homeless Committee/Task Force, and Stark County Local Emergency Food & Shelter Program. The mayor of Massillon and the Massillon Community Development Director are available and open to meeting and having discussions with any group or organization to address community development, housing needs, and other social services.

Identify actions taken to overcome the effects of any impediments identified in the jurisdictions analysis of impediments to fair housing choice. 91.520(a)

The City of Massillon operates its own Fair Housing program which is designed to improve and promote housing opportunities in the community, including education and outreach, monitoring and evaluation, and administration of fair housing laws. New Fair Housing brochures were downloaded and printed from the HUD Exchange. Fair Housing brochures have been distributed and circulated throughout the City. All brochures are on our website, handed out to all nonprofits in the City, at the Massillon Public Library, and Stark Metropolitan Housing office. The City's website contains a page dedicated to Housing/Fair Housing, where we post many resources from HUD and individual brochures created in our department. Fair Housing staff have booths at numerous public community events to share information with the public throughout the year. The City continues to review and implement suggestions and findings from the 2019 Stark County HOME Consortium's Analysis of Impediments to Fair Housing Choice.

CR-40 - Monitoring 91.220 and 91.230

Describe the standards and procedures used to monitor activities carried out in furtherance of the plan and used to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements

The review, monitoring, and performance evaluations of CDBG programs and projects is the direct responsibility of the City of Massillon Community Development Department. Compliance with Federal guidelines, fulfillment of goals and objectives, and the collection of data is completed by this office. Program objectives are reviewed during the year to determine whether these objectives are being adequately addressed by the Action Plan.

A comprehensive annual formal on-site monitoring visit is typically performed at each subrecipient's physical location. Using a monitoring checklist, incorporating HUD Guidelines, a review of files and procedures monitored and documented at each sub-recipient location. Informal monitoring visits may be conducted to ensure compliance with program requirements throughout the program year. When submitting a request for reimbursement from the City, all subrecipients are required to submit a progress report including documentation for funds requested and a HUD Required Performance Output Indicators sheet signed by the agency official responsible for CDBG funds. The City allows CDBG subrecipients to request reimbursement on a monthly, quarterly, or one-time basis.

The City of Massillon performs quarterly reconciliation with internal financial records and the City Auditor via the PR 29 quarterly financial report to HUD. Internally, the Director of Development performs monthly reconciliation of department financial records with the City Auditor and internally monitors the status of all CDBG projects and activities to ensure their timely expenditure of funds.

Citizen Participation Plan 91.105(d); 91.115(d)

Describe the efforts to provide citizens with reasonable notice and an opportunity to comment on performance reports.

A newsletter summarizing Community Development activities was formulated to give citizens a brief overview of the accomplishments made during the 2024 program year. The newsletter and draft of the CAPER were made available to residents beginning August 27th, 2025. Copies of the CAPER were placed

at the Massillon Public Library and in the Community Development Department lobby at City Hall. The primary means of seeking public participation and notifying the public of upcoming plans and activities is through the City's website, <https://massillonohio.gov/businesses/community-development/>.

Advertisement for the CAPER review meeting was published online on August 27th, 2025, and was also placed in the local newspaper, the Independent on August 27th, 2025, and A public hearing was held regarding the CAPER on September 18th, 2025. No community members were in attendance. During the comment period no comments were received.

CR-45 - CDBG 91.520(c)

Specify the nature of, and reasons for, any changes in the jurisdiction's program objectives and indications of how the jurisdiction would change its programs as a result of its experiences.

There wer no changes in the jurisdiction program objectives this year.

Does this Jurisdiction have any open Brownfields Economic Development Initiative (BEDI) grants?

No

[BEDI grantees] Describe accomplishments and program outcomes during the last year.

CR-45 - CDBG 91.520(c)

Specify the nature of, and reasons for, any changes in the jurisdiction's program objectives and indications of how the jurisdiction would change its programs as a result of its experiences.

There wer no changes in the jurisdiction program objectives this year.

Does this Jurisdiction have any open Brownfields Economic Development Initiative (BEDI) grants?

No

[BEDI grantees] Describe accomplishments and program outcomes during the last year.

CR-58 – Section 3

Identify the number of individuals assisted and the types of assistance provided

Total Labor Hours	CDBG	HOME	ESG	HOPWA	HTF
Total Number of Activities	0	0	0	0	0
Total Labor Hours	0				
Total Section 3 Worker Hours	0				
Total Targeted Section 3 Worker Hours	0				

Table 8 – Total Labor Hours

Qualitative Efforts - Number of Activities by Program	CDBG	HOME	ESG	HOPWA	HTF
Outreach efforts to generate job applicants who are Public Housing Targeted Workers					
Outreach efforts to generate job applicants who are Other Funding Targeted Workers.					
Direct, on-the job training (including apprenticeships).					
Indirect training such as arranging for, contracting for, or paying tuition for, off-site training.					
Technical assistance to help Section 3 workers compete for jobs (e.g., resume assistance, coaching).					
Outreach efforts to identify and secure bids from Section 3 business concerns.					
Technical assistance to help Section 3 business concerns understand and bid on contracts.					
Division of contracts into smaller jobs to facilitate participation by Section 3 business concerns.					
Provided or connected residents with assistance in seeking employment including: drafting resumes, preparing for interviews, finding job opportunities, connecting residents to job placement services.					
Held one or more job fairs.					
Provided or connected residents with supportive services that can provide direct services or referrals.					
Provided or connected residents with supportive services that provide one or more of the following: work readiness health screenings, interview clothing, uniforms, test fees, transportation.					
Assisted residents with finding child care.					
Assisted residents to apply for, or attend community college or a four year educational institution.					
Assisted residents to apply for, or attend vocational/technical training.					
Assisted residents to obtain financial literacy training and/or coaching.					
Bonding assistance, guaranties, or other efforts to support viable bids from Section 3 business concerns.					
Provided or connected residents with training on computer use or online technologies.					
Promoting the use of a business registry designed to create opportunities for disadvantaged and small businesses.					
Outreach, engagement, or referrals with the state one-stop system, as designed in Section 121(e)(2) of the Workforce Innovation and Opportunity Act.					

Other.					
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Table 9 – Qualitative Efforts - Number of Activities by Program

Narrative

The City of Massillon had no Section 3-covered projects during the program year. The City continues to educate contractors and provide information on the benefits and economic opportunities of employing low- and very low-income persons.

Attachment

Citizens Participation Plan 2024

City of Massillon, Ohio
Citizens Participation Information

Citizens Participation Plan



CITIZEN PARTICIPATION PLAN

The City of Massillon shall provide citizens with an adequate opportunity to participate in the development of the application and in implementation, monitoring, and evaluation of the Community Development Block Grant (CDBG) Program and other Federal and State housing and community development programs, including the Section 108 Loan Guarantee Program, especially those who are low and moderate income and/or are residents of slum or blighted areas. The City shall provide adequate information to citizens, hold public hearings to obtain the views of citizens, and provide citizens an opportunity to comment on the various programs being carried out by the City. The City shall provide information regarding Assessment of Fair Housing (AFH) to all residents and organizations of the community.

CDBG Application

Prior to submission to the U.S. Department of Housing and Urban Development (HUD) for its annual entitlement under the CDBG Program, or for an application for guaranteed loan funds under the Section 108 Program, the City shall comply with the following:

1. The City shall furnish residents with information concerning:
 - a. The amount of CDBG funds, or guaranteed loan funds, expected to be available during the program year.
 - b. The range of activities that may be undertaken with CDBG funds, or guaranteed loan funds, in accordance with Federal regulations.
 - c. The estimated amount of those funds proposed to be used for activities that will benefit low and moderate income (very low and low) income persons.

Public Awareness/Citizen Participation

1. The City shall hold public meetings as part of its CDBG application process to obtain the views of residents on the City's housing and community development needs. As part of these meetings, the City will provide assistance to individuals, groups, or organizations representing low and moderate (very low and low) income persons in the development of project proposals. These hearings will address the City's housing and community development needs, the development of proposed activities, and a review of project performance.

2. The City shall publish community-wide its proposed Statement of Community Development Objectives and Projected Use of Funds (or One-Year Action Plan), and/or its Section 108 Loan Guarantee Application, to afford affected citizens a minimum time period of at least thirty (30) days to examine the Statements contents, and to provide comments on the proposed Statement and/or Loan Guarantee Application, and on the City's community development performance. This Statement or Action Plan shall include the proposed amount of CDBG funds, and/or Loan Guarantee Funds, to be used for activities benefiting low and moderate income persons. The 30-day period may be expedited under urgent circumstances, such as declared disasters or emergencies, but never less than a 5-day period.

3. The City shall consider any such citizen comments and views received, and if deemed appropriate, modify the proposed Statement or Action Plan. The City shall make the final statement available to the public.

4. The City shall publish notices for public hearings and other required notices in the non-legal section of the local newspaper of general circulation, the city's website www.massillonohio.gov, the Massillon Public Library, and access to records at the Community Development Office. The City shall provide a minimum of fourteen (14) days' notice regarding such public hearings. The notification period may be expedited under urgent circumstances, such as declared disasters or emergencies, but never less than a 5-day period. Notifications sent during this expedited 5-day period will be via the website only at www.massillonohio.gov.

5. The City shall encourage residents to participate in the development and process of Assessment of Fair Housing especially persons living in areas designated as a revitalization area and areas designated as a slum and blighted area.

6. The City shall provide technical assistance to persons and/or groups representative of persons of low and moderate income that request such assistance in commenting on the AFH and in developing proposals for funding assistance under any of the programs covered by the Consolidated Plan, with the level and type of assistance as determined by the City.

7. In the event of a declared disaster or emergency the Community Development Department will operate using virtual hearings. If virtual hearings are used, real-time responses and accommodation for persons with disabilities and/or with limited English proficiency will be made available to the greatest extent possible. A virtual hearing method will only be used in lieu of in-person hearings under urgent circumstances, such as declared disasters or emergencies.

Submission and Evaluation of Project Proposals

Project proposals for the CDBG Program and/or the Section 108 Loan Guarantee Program will be accepted by the City any time after October 1 prior to the start of the City's next program year. Proposals will be handled in the following manner:

1. Proposals for funding must be submitted in writing to either the Mayor's Office or the Community Development Department. The City has application forms for this purpose. All

applications must be complete and shall contain a brief description of the project, the purpose of the project and if applicable, its intended beneficiaries, the amount of funding being requested, and the name and address of the agency which will be responsible for undertaking the project. The Development Committee will score every application received. CDBG funding is then allocated to projects receiving the highest scores. It must be kept in mind that even though a public services project may score very high, the City may only allocate up to fifteen percent (15%) of its CDBG funds to these types of activities and therefore they may not receive funding.

2. The Development Committee shall review all project proposals for eligibility under the CDBG or applicable program regulations. All proposals will be reviewed by the Mayor. The Development Committee will prepare a proposed budget for submission to City Council.

3. Prior to formal adoption of the proposed Statement of Action Plan, City Council shall hold a public hearing, with notice given as previously described in the preceding section. At this hearing, City Council will receive public comments, either verbal or written, concerning the activities proposed to be funded and/or undertaken by the City.

4. City Council will adopt the proposed Statement or Action Plan after review of any comments received after publication of the proposed Statement and after the final public hearing has been held.

Program Amendments – Citizen Participation

The City may, from time to time, elect to amend its Final Statement or Action Plan by revising the amount projected in the Final Statement to be expended for an activity by more than fifty percent (50%), by changing the location of any activity, or by adding an activity not described. In the case of substantive program amendments, the City shall meet the following citizen participation requirements:

1. The City shall provide residents with a thirty (30) day notice, to be published in the local newspaper of general circulation, of such a proposed change in the use of its CDBG funds in order to provide residents with an opportunity to comment on the proposed change. The notification period may be expedited under urgent circumstances, such as declared disasters or emergencies, but never less than a 5-day period.

2. The City shall hold one public hearing, where practical or deemed appropriate, in order to receive residents' comments on the proposed amendment. The City shall consider any such citizen comments, and if deemed appropriate, shall modify the proposed change.

3. The City shall make the modified Final Statement or Action Plan available to the public as previously described in the preceding sections and shall submit a copy of the modification or amendment to HUD.

Limited English Proficiency Residents

1. The City of Massillon will undertake reasonable actions to facilitate the participation of persons with Limited English Proficiency in the community development process. Such actions may include the provision of an interpreter and/or the provision of materials in the appropriate language or format for persons with Limited English Proficiency.

Other Citizen Participation Requirements

1. In the planning and implementation of CDBG and/or Loan Guarantee projects that will affect low and moderate (very low and low) income persons residing within a particular designated target area neighborhood, the City will hold public informational meetings to explain the program activity as well as provide a forum for resident's comments, questions, or views concerning the proposed activity. Community Development Department will respond to any and all questions within 15 business days.

2. Any comments or views of residents of the City received in writing or orally shall be attached to the final AFA or the final Consolidated Plan or Action Plan (as applicable). Direct questions, concerns, or comments to:

Ted Hermene
Director of Development
City of Massillon
151 Lincoln Way East
Massillon OH 44646
330.830.1721
thermene@massillonohio.gov

He declined.
 "I didn't know anything about homelessness," he said. "I didn't think I had a chance."

Four big issues: Hunger,

and did a lot of learning, listening and speaking about the mission.

"We had four big issues," he said. "Hunger, homelessness, addiction, and unemployment."

Wykoff credits the mission's devel-

to the current

"Duane is Lord," said the staff in 2 press his kn in need. He would, and I embrace ev about servi people. We't last 15 years, us to accep Refuge of by a group of met nightl Street and V the mission' formed into more people Even wit grew out of:

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**THE CITY OF MASSILLON INVITES YOU TO ATTEND:
 FY 2024 COMMUNITY DEVELOPMENT BLOCK GRANT
 APPLICATION WORKSHOP**

Thursday, January 18th, 2024 at 10am

Interested parties may participate in the live workshop
 online at:

<https://us05web.zoom.us/j/82038189031?pwd=WMGXOs3DSGBxgiPRnQ96ed8PvNDPH7.1>

Meeting ID: 820 3818 9031

Those without access to a computer or internet may
 participate via phone by calling 1 8469313660

We believe attending this workshop will help you in
 submitting a complete and correct application for funding.
 All workshop documents will be available for viewing and
 download on our website prior to the workshop:

<https://massillonohio.gov/development-2/community-development/>.

Applications for this year's grant will be accepted from
 January 18th, 2024 through February 16th, 2024.

All applications are due by February 16th, 2024 at 4:00pm.

Contact Ted Herncane or Anna Jordan at (330)830-1721
 prior to the January 18th workshop with any questions.
 Please remember: Attendance is not mandatory, but is
 highly encouraged.

Those interested in participating in this virtual hearing but
 in need of translation services or special accommodations
 must contact the Department 72 hours in advance for
 arrangements to be made.

Jamie Slutz, Mayor, City of Massillon
Published in the Canton Repository

BECAUSE YOU
BASEMENT

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*Jamie Stutz, Mayor, City of Massillon
Published in The Independent*

THE CITY OF MASSILLON

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[https://us05web.zoom.us/j/82038189031?
pwd=wMCxOs3DSGBxgfPRnQ96ed8PyNDPH7.1](https://us05web.zoom.us/j/82038189031?pwd=wMCxOs3DSGBxgfPRnQ96ed8PyNDPH7.1)

Meeting ID: 820 3818 9031 Passcode: 2024

Or Join via phone by calling +1 646 931 3860

Discussion at the workshop will include:

- Explanation of the application form and process
 - HUD Requirements and Priorities
 - Application ranking and review process
 - Important dates and details

Attending this workshop will help you in submitting a complete and correct application for funding. All workshop documents will be available for viewing and download on our website prior to the workshop: massillonohio.gov/development-2/community-development/

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Jamie Slutz, Mayor
Massillon
City of Champions



Jamie Sliutz, Mayor



FY 2024 Community Development Block Grant Application Workshop

*January 18th, 2024
10:00 am
Via Zoom*

AGENDA

- Opening Remarks and Introductions
- About Our Program
- Entitlement Grant
- National Objectives
- Grant History and HUD Expenditure Requirements
- CDBG Activities
- Project/Budget Approval Process
- Review Application and Scoring
- Requisitioning Funds/Monitoring
- Important Dates
- Questions
- Thank you!

ELIGIBLE CDBG ACTIVITIES

Each eligible activity/project must serve, at least, 1 of the following 3 National Objectives:

- *Benefit low-to-moderate income persons*
- *Aid in the prevention/elimination of slum and/or blighting conditions*
- *Meet an urgent need in the community*

1. **Acquisition** – Of real property by purchase, long-term lease, or donation.
2. **Disposition** – Of real property through sale, lease, or donation.
3. **Public Facilities Improvements** – Including acquisition, construction, reconstruction, rehabilitation, or installation of public facilities and improvements. Examples: Storm sewers, waterlines, sanitary sewers, sidewalks, streets, etc. Also includes the acquisition, construction, or rehabilitation of neighborhood facilities or facilities for persons with special needs. Examples: homeless shelters, group homes, halfway houses, etc.
4. **Clearance Activities** – Clearance, demolition and removal of buildings, including the movement of structures to other sites.
5. **Public Service Activities** – Provision of public services including: employment, crime prevention, child care, health, drug abuse education, fair housing counseling, energy conservation, welfare reform mitigation, homebuyers downpayment assistance counseling, or recreational needs. This includes funding the administration of the activity including needed labor, supplies, and materials. (Only up to 15% of CDBG funding can be allocated on this activity annually.)
6. **Interim Assistance** – Temporary repair of infrastructure, debris removal, neighborhood cleanups, or alleviate emergency conditions threatening the public health and safety, etc.
7. **Relocation** – Payment to temporarily or permanently relocate people, businesses, non-profit organizations, and farm operations. This includes the payment to housing owners for the loss of rental income incurred in holding, for temporary periods, housing units to be used for needed relocation.
8. **Privately Owned Utilities** – Acquire, construct, reconstruct, rehabilitate, or install distribution lines and facilities of privately-owned utilities.
9. **Construction of Housing** – Construction of new units of housing for low-to-moderate income persons.

ELIGIBLE CDBG ACTIVITIES (cont)

10. Homeownership Assistance – Provision of direct homeownership support to low-to-moderate income households in the form of downpayment assistance, interest subsidies, etc.
11. Economic Development – Provision of assistance to non-profit or for-profit businesses/micro-businesses by providing grants, loans, loan guarantees, as well as, technical support, training, etc.
12. Technical Assistance – To public or non-profit entities to increase the capacity of these entities to carry-out neighborhood revitalization or economic development.
13. Rehabilitation – To single-family homeowners, low-income public housing, some limited businesses and non-profit owned nonresidential buildings, etc. This includes funding the needed labor and rehab materials to carryout and complete a project.
14. Creation of ADA Accessibility – Construction, reconstruction, or rehabilitation/renovation of all or part of a public or private, non-profit or for-profit building for handicap accessibility. This includes the removal of architectural barriers.
15. Community Based Development Organizations – To carry out neighborhood revitalization, community economic development or energy conservation projects.
16. Code Enforcement – In deteriorated areas, if accompanied by public or private improvements or services.
17. Historic Preservation – Rehabilitation/renovation of public or private historic properties as defined by the State Historic Preservation Office (SHPO).
18. Renovation of Closed Buildings - When renovation will redevelop a building that will serve an eligible CDBG objective. This includes lead-based paint testing and abatement activities.

INELIGIBLE CDBG ACTIVITIES

(Generally these types of projects are not eligible to receive CDBG funding)

1. Governmental Buildings – Renovation, rehabilitation, or new construction of buildings primarily used for governmental purposes. Exception – creation of ADA accessibility in a governmental building.
2. General Government Expenses
3. Political Activities
4. Purchase of Equipment – Purchases are generally ineligible unless an equipment purchase is essential to the completion of an eligible project.
5. Construction Equipment – Purchases are generally ineligible. Exception – compensation for leasing and depreciation, or use allowances. Purchase of construction equipment for use as part of a solid waste disposal facility.
6. Fire Protection Equipment – Purchases are generally ineligible. Exception – purchase is an integral part of an eligible public facility project.
7. Furnishings and Personal Property
8. Operating and Maintenance Expenses
9. Activities in Support of the Development of New Housing Construction
10. Income Payments – Payment of a series of subsistence-type payments made to an individual/family for items such as food, clothing, rent/mortgage, or utilities. Exception – emergency grant payments for up to three consecutive months to the provider of such items or services on behalf of the individual/family.
11. Religious Activities - Exception – Funding of public service activities for a religious-based group for the purpose of the serving an eligible public need. Funded groups cannot mandate religious beliefs, teachings, and/or interest when serving the public.
12. Religious Property – Acquire, construct, or rehabilitate properties used primarily for religious purposes or to promote religious interest regardless of the use of the property.



PY 2024 CDBG SUB RECIPIENT INTAKE SHEET

I. General Information

Date: _____
 Gender: Male ☐ Female ☐
 Female Head of Household? ☐
 Number of Persons in Household: _____
 Total Annual Household Income: \$ _____

II. Racial Characteristics (Must Select One)

Single Race

- ☐ White
☐ Black
☐ Asian
☐ Amer. Indian/Alaskan Native

Multi Race

- ☐ American Indian/Alaskan Native & White
☐ Asian & White
☐ Black/African American & White
☐ Amer. Indian/Alaskan Native & Black/African Amer.

☐ Also Hispanic? (NOTE: Per HUD, if you do not identify your racial background as belonging to any of the race groups above, check "White" and indicate here also if you are of Hispanic Ethnic background.)

III. Household Income

Based on the household annual income and number of persons in the household information you provided above, circle one from the current income limits below that is the closest to your income, yet above your income, with the household size that matches yours.

CIRCLE ONE

Household Size/ Income Group	1	2	3	4	5	6	7	8
30%	18,000	20,550	23,100	25,650	27,750	29,800	31,850	33,900
Low	20,950	34,200	38,500	42,750	46,200	49,600	53,050	56,450
60%	35,940	41,040	46,200	51,300	55,440	59,520	63,660	67,740
Moderate	47,900	54,750	61,600	68,400	73,900	79,350	84,850	90,300

IV. Certification

Applicant Self-Certify

I, _____, hereby certify that the information provided above is accurate and true to the best of my knowledge. I understand that I will be held accountable for providing false information.

Applicant Signature _____

Date _____

Agency Certify

I, _____, hereby certify that I have verified the household information above and that the applicant is eligible for services. I understand that I will be held accountable for providing false information.

Agency Signature _____

Date _____

Community Development Block Grant Workshop

City of Massillon, Ohio

2024 Program Year

July 1, 2024 - June 30, 2025



About our Program



Title I of the Housing and Community Development Act of 1974:

- The Community Development Block Grant (CDBG) Entitlement Program provides annual grants on a formula basis to entitled cities and counties to develop viable urban communities by providing decent housing and a suitable living environment and expanding economic opportunities, primarily for persons of low to moderate income.

National Objectives

To be eligible for CDBG funding, an activity must meet one of the three national objectives:

- Benefiting low and moderate income persons
- Preventing or eliminating slum and blight
- Meeting other Community Development needs having a particular urgency

1. Benefiting Low and Moderate Income Persons

- L/M Income Area Benefit
 - L/M Income Limited Clientele
 - L/M Income Housing
 - L/M Income Jobs
-
- *Annually, HUD publishes income guidelines for eligibility based on family size
 - *Equal to or less than Section 8 Housing Limits

2. Prevention of Slum and Blight

- Can be eligible on Area or Spot Basis
 - Area must be officially designated by the grantee and meet the definition of a slum, blighted, deteriorated or deteriorating area
 - Spot basis allows grantee to eliminate conditions of blight or physical decay not located in a designated slum or blighted area

3. Urgent Need

- This is commonly referred to as the “Act of God” clause
- Activities designed to address immediate health/welfare threats of recent origin (18 months or less) that the grantee is unable to finance on its own
- Examples include earthquakes, hurricanes, tornadoes, natural disasters, etc.

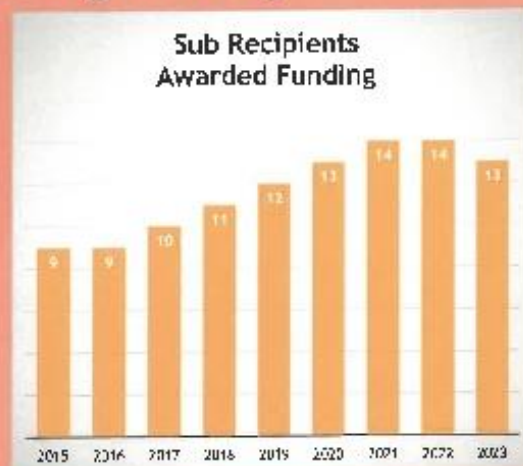
GRANT HISTORY

CDBG AWARD	
2014	\$611,732
2015	\$606,577
2016	\$604,797
2017	\$597,181
2018	\$650,955
2019	\$638,441
2020	\$666,656
2021	\$668,216
2022	\$665,007
2023	\$663,912

The following charts depict the CDBG dollars awarded to the City of Massillon for the last ten years.



Sub Recipient Funding History



HUD Expenditure Requirements for the City

The City has limits on its spending priorities for each program year:

1. **Must spend at least 70%, less planning and administrative costs, for activities that benefit low to moderate income persons.**
2. **Cannot spend more than 20% for administration activities, including Fair Housing.**
3. **Cannot spend more than 15% for public service activities.**
 - Note: The final maximum allowed amount for Public service activities in FY 2023 was \$99,586.95, of which 93.39% was awarded to local agencies.



Expenditure/Budget Approval Process

- The Annual Action Plan must be submitted to HUD in May.
- Before the plan is submitted City Council must approve the proposed budget.
- Citizen's Participation Plan

City of Massillon CDBG Activities

- Housing Rehabilitation: Emergency and Minor Repair Programs
- Code Enforcement
- Target Street Improvements
- Downtown Street Improvements
- Clearance/Demolition/Improvements of Buildings
- Fair Housing
- Business Facade Repair Program
- Planning and Program Administration
- Public Services



Application Review and Scoring

Requisitioning Funds, Monitoring & Reporting

- If you are awarded funding through the Community Development Block Grant Program it is important to remember that funds provided are paid out on a reimbursement basis only.
- CDBG dollars provided by the City of Massillon to Sub Recipients must be used specifically for Massillon residents.
- Request for funds can be submitted at any time throughout the program year. Many of our sub-recipients submit requests quarterly, while a few do request the entire amount at one time. There are no restrictions/requirements by the City on frequency of draws at this time.
- Supporting documentation must be included with each request. Funding requisitions will no longer be processed until all supporting documentation is received.

Date: _____ Department: _____
Type of Vehicle: _____
Agency Address: _____

DECLASSIFICATION AUTHORITY

Arbeitsplatz
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Total amount being reported is at This Time: \$0.00

PLEASE CHECK THE FOLLOWING ITEMS:

- [illegible]

TABLE 11.1. UNIFORMITY REPORT (continued)

Program for the following level: _____

Please provide a plain language explanation of the research mission and purpose of the proposed data collection project to the community in a format appropriate to the project's audience. Provide a plain language explanation of:



FEDERAL COMMUNITY DEVELOPMENT BANK
 Self-Inspection Report: Three Year Period

Inspection Period: _____
 Agency Name: _____
 Agency Address: _____
 Contact Person (Name Title): _____

Signature: _____ Date: _____

THE PERFORMANCE OF THE COMMUNITY DEVELOPMENT BANK
 FOR THE YEAR OF PERFORMANCE OF THE BANK

Account of the Bank's Performance of the Community Development Bank	Account
1. Total Assets (Assets)	
2. Total Liabilities (Liabilities)	
3. Total Assets (Assets)	0.000
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Signature: _____ Date: _____

Important Dates:

- | | |
|--|---|
| • February 16 th , 2024 | Applications due to CD Director by 4p.m. |
| • March 31 st , 2024 | Application review by City has been completed |
| • April 1 st - April 30 th | 30 day comment period |
| • May 15 th , 2024 | Annual Action Plan due to HUD |
| • July 1 st , 2024 | Begin 2024 CDBG Program |
| • June 30, 2025 | Deadline to submit request for funds |

Questions





THANK YOU!

Ted Herncane
Anna Jordan

Phone
330-830-1721

Email
therncane@massillonohio.gov
ajordan@massillonohio.gov



Community Development

Ted Herncane

Development Director

Phone – 330.830.1721 | Fax – 330.830.1778

**151 Lincoln Way East
Massillon, Ohio 44646**



With over ten years of experience in public and private sector economic development, Ted Horncane has a track record of success. He has served Massillon as community development director, president of the Massillon WestStark Chamber of Commerce, and served two terms on Massillon City Council chairing the Economic Development Committee. As director of development, Ted is responsible for overseeing the City's economic and community development activities. He also works with local businesses on expansion projects and provides support to new businesses seeking to relocate to Massillon.

The Community Development Department manages the City's Community Development Block Grant (CDBG) funds. Massillon receives this funding as an entitlement Community through the U.S. Department of Housing and Urban Development (HUD). Being an entitlement community means rather than having to apply to receive CDBG funding, the City is automatically awarded funds through a formula allocation. Each activity that we undertake using CDBG dollars must meet one of the three National objectives outlined by HUD. The three national objectives are as follows:

1. Benefit to low- and moderate- income (LMI) persons;
2. Aid in the prevention or elimination of slums or blight; and
3. Meet a need having a particular urgency (referred to as urgent need).

In addition to the CDBG funding, the City receives HOME Investment Partnership funds as a Stark County HOME Consortium member. For more information on the City's HOME funded programs visit the Housing Department page: <https://massillonohio.gov/housing/>.

COMMUNITY DEVELOPMENT DOCUMENTS

+ FY 2025 Documents

- FY 2024 Documents

- 2024 Annual Action Plan
- 2024 28 5-Yr Consolidated Plan

FY2024 Workshop Documents:

- FY 2024 Community Development Block Grant Application Workshop Invitation
- 2024 Community Development Block Grant Workshop Agenda
- How to Strengthen a Community Development Block Grant Application
- FY 2024 Community Development Block Grant Application
- Community Development Block Grant - Eligible Activities
- Community Development Block Grant - Ineligible Activities
- CDBG Survey

- + **FY 2023 Documents**
- + **FY 2022 Documents**
- + **FY 2021 Documents**
- + **Annual Action Plans**
- + **Citizens Participation Plan**
- + **Consolidated Annual Performance Evaluation Report (CAPER)**
- + **Target Area Map**

COMMUNITY DEVELOPMENT PROGRAMS

— Historic Preservation Commission

We've moved! Historic Preservation now has it's own page:

<https://massillonohio.gov/historic-preservation-commission/>

+ Housing Market Reinvestment Program (HMRP)

+ Properties for Sale

LINKS

[HUD Rent Relief](#) | [HUD Exchange](#)

[CDBG Entitlement Program Information](#)

[Playing by the Rules: A Handbook for CDBG Subrecipients](#)

[Home](#) » [Businesses](#) » [Community Development](#)

Contact Us

City of Massillon

151 Lincoln Way East Massillon, Ohio 44646

<https://massillonohio.gov/13168896/community-development/>

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[Jobs](#)
[Payment Center](#)
[Police Department](#)
[Street Concern Form](#)
[Trash & Recycling](#)
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A LaBella Creative Design

24

few public outings since her relationship with Justin Baldoni, her director and co-star on "It Ends with Us," soured and turned into multiple competing court battles.

Though "It Ends with Us" premiered in August 2024, that was only the beginning for all the headlines that emerged about a reported rift among the cast. With several lawsuits in the mix, the proceedings have been consolidated into one federal case in the Southern District of New York. The two are scheduled to head to trial in March 2026.

Singer, guitarist Wiggins dies at 64 after bladder cancer battle

Grammy-nominated singer and guitarist D'Wayne Wiggins, a founding member of the seminal R&B group Tony! Toni! Toné!, has died, the group announced Friday on social media. He was

group's social media channels Friday.

"Over the past year, he has been privately and courageously battling bladder cancer," the statement said. "Through this fight, he remained committed and present for his family, his music, his fans and his community."

The announcement came two days after the Wiggins family shared the singer was experiencing "medical complications."

The group — comprising Wiggins, brother Raphael Saadiq and their cousin Timonthy Christian Riley — had a performance in Northern California later this month that was canceled "due to illness."

Aside from Tony! Toni! Toné! and his solo career, which resulted in the 2000 album "Iyes Never Lie," Wiggins also worked as a producer for the likes of Destiny's Child, Alicia Keys and Keyshia Cole early in their careers.

From wire reports

CITIZENS INPUT PUBLIC HEARING NOTICE

The City of Massillon is currently preparing a community development document that involves funding the City receives from the U.S. Department of Housing and Urban Development (HUD).

The Annual Action Plan (July 1, 2025 through June 30, 2026) describes the specific activities the City will undertake during the year to spend CDBG funds. A Public Hearing will be held on:

MONDAY MARCH 17, 2025, 6:00 P.M.
MASSILLON CITY COUNCIL CHAMBERS MASSILLON
MUNICIPAL GOVERNMENT CENTER ONE JAMES
DUNCAN PLAZA MASSILLON OHIO 44646

The purpose of the public meeting is to invite comments on the goals, priorities, strategies, and activities for the Annual Action Plan.

Jamie Slutz, Mayor, City of Massillon
Published in the Independent March 10, 2025

**CITY OF MASSILLON
COMMUNITY DEVELOPMENT BLOCK GRANT PROGRAM
CONSOLIDATED ANNUAL PERFORMANCE & EVALUATION REPORT**

Notice is hereby given to all interested citizens, groups, and organizations that the City of Massillon's Consolidated Annual Performance and Evaluation Report (CAPER) for the FY 2024 Community Development Block Grant Program Year is available for examination and public comment at the following locations:

Community Development Department
Municipal Government Annex
151 Lincoln Way East
Massillon, OH 44646

Massillon Public Library
Reference Department
208 Lincoln Way East
Massillon, OH 44646

The CAPER will also be available online at the City's website:
<https://massillon.ohio.gov/businesses/community-development/>

Written comments on the City's FY 2024 CAPER will be received by the City of Massillon, at the above address, until September 27, 2025 at 4:30pm. The finalized CAPER will be submitted to the U.S. Department of Housing & Urban Development (HUD) upon conclusion of the comment period. A copy of the performance information made available to HUD, including the summary of public comments received, will be made available for examination by the public upon request. Persons with disabilities who require special accommodations should contact the Department of Community Development at (330) 830-1721.

A Citizens Review Hearing is scheduled for September 18, 2025 at 2:00pm via Zoom at the link below:

<https://us05web.zoom.us/j/85746573176?pwd=WjgDVm6P4UHmAbjW1iMiVhZGQVTEb77U.1>

Meeting ID: 857 4657 3176
Passcode: 2024

Dial by your location:

- +1 312 626 6799 US (Chicago)
- +1 646 931 3860 US
- +1 929 205 6090 US (New York)
- +1 301 715 8592 US (Washington DC)

*Jamie Shetz, Mayor, City of Massillon
Published in The Independent August 27th, 2025*

PR Financial Summary Report

	Office of Community Planning and Development	DATE: 09-26-25
	U.S. Department of Housing and Urban Development	TIME: 12:02
	Integrated Disbursement and Information System	PAGE: 1
	PR - Local Financial Summary Report	

Program Year: 2024
MASELLON, UM

PART I: SUMMARY OF CDBG RESOURCES		
01 UNREVENUED CDBG FUNDS AT END OF PREVIOUS PROGRAM YEAR		0.00
02 PAYMENT GRANT		651,742.00
03 SUBSIDIZED RENTALS		0.00
04 SECTION 108 GUARANTEED LOAN FUND		0.00
05 CURRENT YEAR PROGRAM INCOME		1,690.90
06 CURRENT YEAR SECTION 108 PROGRAM INCOME (MULTIPLIER)		0.00
07 FUNDS RETAINED TO THE LINE-OF-CREDIT		0.00
08 FUNDS RETAINED TO THE LOCAL CDBG ACCOUNT		0.00
09 ADJUSTMENT TO COMPUTE TOTAL AVAILABLE		0.00
10 TOTAL AVAILABLE (SUM, LINES 01-09)		653,432.90
PART II: SUMMARY OF CDBG EXPENDITURES		
11 DISBURSEMENTS OTHER THAN SECTION 108 REPAYMENTS AND PLANNING/ADMINISTRATION		414,456.00
12 ADJUSTMENT TO COMPUTE TOTAL AMOUNT SUBJECT TO LOW/MOD BENEFIT		0.00
13 AMOUNT SUBJECT TO LOW/MOD BENEFIT (SUM OF LINES 11 + 12)		414,456.00
14 DISBURSED IN THIS FOR PLANNING/ADMINISTRATION		98,116.90
15 DISBURSED IN THIS FOR SECTION 108 REPAYMENTS		0.00
16 ADJUSTMENT TO COMPUTE TOTAL EXPENDITURES		0.00
17 TOTAL EXPENDITURES (SUM, LINES 11-16)		414,456.00
18 UNEXPENDED AVAILABLE (LINE 10 - LINE 17)		238,976.90
PART III: LOW/MOD BENEFIT THIS REPORTING PERIOD		
19 EXPENDED FOR LOW/MOD HOUSING IN SPECIAL AREAS		0.00
20 EXPENDED FOR LOW/MOD MULTI-FAMILY HOUSING		0.00
21 DISBURSED FOR OTHER LOW/MOD ACTIVITIES		414,456.00
22 ADJUSTMENT TO COMPUTE TOTAL LOW/MOD CREDIT		0.00
23 TOTAL LOW/MOD CREDIT (SUM, LINES 19-22)		414,456.00
24 PERCENT LOW/MOD CREDIT (LINE 23/LINE 10)		63.43%
LOW/MOD BENEFIT FOR MULTI-YEAR CERTIFICATIONS		
25 PROGRAM YEAR(S) COVERED IS CERTIFICATION		
26 CUMULATIVE ALL FUNDING SUBJECT TO LOW/MOD BENEFIT CALCULATION		0.00
27 CUMULATIVE EXPENDITURES BENEFITING LOW/MOD PERSONS		0.00
28 PERCENT BENEFIT TO LOW/MOD PERSONS (LINE 27/LINE 26)		0.00%
PART IV: PUBLIC SERVICE (PS) CAP CALCULATIONS		
29 DISBURSED IN THIS FOR PUBLIC SERVICES		98,062.00
30 PS UNLIQUIDATED OBLIGATIONS AT END OF CURRENT PROGRAM YEAR		0.00
31 PS UNLIQUIDATED OBLIGATIONS AT END OF PREVIOUS PROGRAM YEAR		0.00
32 ADJUSTMENT TO COMPUTE TOTAL PS OBLIGATIONS		0.00
33 TOTAL PS OBLIGATIONS (LINE 29 + LINE 30 - LINE 31 + LINE 32)		98,062.00
34 ENTITLEMENT GRANT		651,742.00
35 PROGRAM YEAR PROGRAM INCOME		1,690.90
36 ADJUSTMENT TO COMPUTE TOTAL SUBJECT TO PS CAP		0.00
37 TOTAL SUBJECT TO PS CAP (SUM, LINES 33 + 36)		98,062.00
38 PERCENT UNLIQUIDATED FOR PS ACTIVITIES (LINE 37/LINE 34)		15.01%
PART V: PLANNING AND ADMINISTRATION (PA) CAP		
39 DISBURSED IN THIS FOR PLANNING/ADMINISTRATION		98,116.90
40 PA UNLIQUIDATED OBLIGATIONS AT END OF CURRENT PROGRAM YEAR		0.00
41 PA UNLIQUIDATED OBLIGATIONS AT END OF PREVIOUS PROGRAM YEAR		0.00
42 ADJUSTMENT TO COMPUTE TOTAL PA OBLIGATIONS		0.00
43 TOTAL PA OBLIGATIONS (LINE 39 + LINE 40 - LINE 41 + LINE 42)		98,116.90
44 ENTITLEMENT GRANT		651,742.00
45 CURRENT YEAR PROGRAM INCOME		1,690.90
46 ADJUSTMENT TO COMPUTE TOTAL SUBJECT TO PA CAP		0.00
47 TOTAL SUBJECT TO PA CAP (SUM, LINES 43 + 46)		98,116.90
48 PERCENT UNLIQUIDATED FOR PA ACTIVITIES (LINE 47/LINE 44)		15.05%



No data returned for this view. This might be because the applied filter excludes all data.

LINE 30 DETAIL: ACTIVITIES INCLUDED IN THE COMPUTATION OF LINE 19

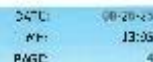
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Plan Year	Block Project	IDIS Activity	Voucher Number	Activity Name	Matrix Code	National Objective	Drawn Amount
					14H	Matrix Code	\$14,940.00
2023	1	1368	8906134	Housing Relat. and Administration (2023)	14H	14H	\$3,317.10
2023	1	1368	8948975	Housing Relat. and Administration (2023)	14H	14H	\$5,196.65
2024	1	1368	8951500	Housing Relat. Administration (2024)	14H	14H	\$6,365.00
2024	1	1368	8958333	Housing Relat. Administration (2024)	14H	14H	\$4,770.00
2024	1	1368	8962192	Housing Relat. Administration (2024)	14H	14H	\$3,290.25
2024	1	1368	8966170	Housing Relat. Administration (2024)	14H	14H	\$6,702.30
2024	1	1368	8971117	Housing Relat. Administration (2024)	14H	14H	\$5,785.12
2024	1	1368	8975100	Housing Relat. Administration (2024)	14H	14H	\$6,267.24
2024	1	1368	8978125	Housing Relat. Administration (2024)	14H	14H	\$4,120.46
2024	1	1368	8981377	Housing Relat. Administration (2024)	14H	14H	\$1,048.48
2024	1	1368	8983122	Housing Relat. Administration (2024)	14H	14H	\$11,795.14
2024	1	1368	8986715	Housing Relat. Administration (2024)	14H	14H	\$6,414.35
2024	1	1368	7501181	Housing Relat. Administration (2024)	14H	14H	\$5,311.26
2024	1	1368	7507130	Housing Relat. Administration (2024)	14H	14H	\$6,395.05
2024	1	1368	7511143	Housing Relat. Administration (2024)	14H	14H	\$3,160.25
2024	1	1368	7516106	Housing Relat. Administration (2024)	14H	14H	\$7,210.15
2024	1	1368	7521101	Housing Relat. Administration (2024)	14H	14H	\$5,121.63
2024	1	1368	7526132	Housing Relat. Administration (2024)	14H	14H	\$1,161.48
2024	1	1368	7531183	Housing Relat. Administration (2024)	14H	14H	\$5,121.64
2024	1	1368	7536118	Housing Relat. Administration (2024)	14H	14H	\$5,755.06
2024	1	1368	7541582	Housing Relat. Administration (2024)	14H	14H	\$3,891.63
2024	1	1368	7546123	Housing Relat. Administration (2024)	14H	14H	\$8,313.72
2024	1	1368	7551750	Housing Relat. Administration (2024)	14H	14H	\$3,891.63
2024	1	1368	7556180	Housing Relat. Administration (2024)	14H	14H	\$8,946.30
2024	1	1368	7561106	Housing Relat. Administration (2024)	14H	14H	\$6,158.04
					14H	Matrix Code	\$152,472.37
Total							\$434,498.81

LINE 27 DETAIL: ACTIVITIES INCLUDED IN THE COMPUTATION OF LINE 27

Plan Year	Block Project	IDIS Activity	Voucher Number	Activity to prevent, prepare for, and respond to Coronavirus	Activity Name	Grant Number	Fund Type	Matrix Code	National Objective	Drawn Amount
2023	1	1443	8916331	Yes	Community Services (2023)	B24MC230020	EN	14H	LYC	\$5,310.00
2023	13	1447	8916331	Yes	Suburban Area of Houston (2023)	B24MC230020	EN	14H	LYC	\$10,920.00
2024	1	1473	8985722	Yes	Community Services (2024)	B24MC230020	EN	13H	LYC	\$4,340.00
2024	1	1474	7014223	Yes	Community Services (2024)	B24MC230020	EN	13H	LYC	\$4,340.00
2024	13	1475	7050106	No	Suburban Area of Houston (2024)	B24MC230020	EN	13H	LYC	\$3,940.00
2024	13	1476	8962192	No	Stark MHAR (2024)	B24MC230020	EN	13H	LYC	\$5,985.11
2024	13	1477	8971117	No	Stark MHAR (2024)	B24MC230020	EN	13H	LYC	\$3,940.00
2024	13	1478	8981377	No	Stark MHAR (2024)	B24MC230020	EN	13H	LYC	\$684.28
2024	13	1479	8986715	No	Stark MHAR (2024)	B24MC230020	EN	13H	LYC	\$5,111.21
2024	13	1480	7007130	No	Stark MHAR (2024)	B24MC230020	EN	13H	LYC	\$574.92
2024	13	1481	7016126	No	Stark MHAR (2024)	B24MC230020	EN	13H	LYC	\$547.82
2024	13	1482	7026152	No	Stark MHAR (2024)	B24MC230020	EN	13H	LYC	\$798.76
2024	13	1483	7040352	No	Stark MHAR (2024)	B24MC230020	EN	13H	LYC	\$195.74
2024	13	1484	7049750	No	Stark MHAR (2024)	B24MC230020	EN	13H	LYC	\$398.72
										\$44,380.00
2024	1	1574	8985722	No	Food in Action (2024)	B24MC230020	EN	15A	LYC	\$7,505.00
2024	15	1581	7054048	No	Vantage Aging (2024)	B24MC230020	EN	15A	LYC	\$4,580.00
										\$12,948.00
2024	10	1175	7011015	No	Make-A-Wish (2024)	B24MC230020	EN	10H	LYC	\$4,500.00
2024	9	1177	7021451	No	Legacy Fund (2024)	B24MC230020	EN	10H	LYC	\$4,500.00
2024	10	1182	8958333	No	YMCA, All America (2024)	B24MC230020	EN	10H	LYC	\$5,570.00
										\$15,970.00
2024	1	1173	7051859	No	Domestic Violence Project (2024)	B24MC230020	EN	10H	LYC	\$3,980.00
2024	13	1177	8986715	No	Stark Fresh Produce Grocer (2024)	B24MC230020	EN	10H	LYC	\$4,880.00
										\$4,980.00
2023	17	1180	7054048	No	Habitat for Humanity Hope Rebuilt (2021)	B24MC230020	EN	10H	LYC	\$1,875.00
										\$5,975.00
Total					Activity to prevent, prepare for, and respond to Coronavirus					\$59,860.00

LINE 37 DETAIL: ACTIVITIES INCLUDED IN THE COMPUTATION OF LINE 37



local