

Executive Summary

AP-05 Executive Summary - 91.200(c), 91.220(b)

1. Introduction

The enclosed City of Massillon One Year Action Plan is a summary of the City of Massillon CDBG and HOME funding programs for the coming year. The City of Massillon Community Development Department is responsible for the planning, administration, and execution of CDBG activities under this Action Plan. In addition, Massillon is a member in the Stark County HOME Consortium and the lead is Stark County Regional Planning Commission (the HOME PJ) in the administration and management of HOME funded activities which are conducted in Massillon. The City of Massillon is a member of the Consortium as is the City of Alliance.

This Action Plan for both the City of Massillon CDBG funds and the Stark County Consortium HOME funds are in the second year of a five-year Consolidated Plan. The Consolidated Plan for Massillon's CDBG funds was created by City staff in partnership with Placemark Collaborative consulting firm. The Consolidated Plan for the Stark County Consortium HOME program was developed by the Stark County Regional Planning Commission (SCRPC) staff as the lead agency with assistance from the City of Alliance and Massillon staffs.

The City of Massillon's housing and community development strategy includes an assessment of the City's housing and homeless needs, public facilities, infrastructure improvements, public services, accessibility, historic preservation, economic development, and planning needs. The City's strategy was developed through a two-pronged approach. First, a city-wide planning approach, with citizen participation effort that solicited proposals from local groups and citizens and then work with the City Council in the development of its Non-Housing Community Development Needs. Second, the HOME strategy was a County-wide regional planning approach, in which the City worked with Alliance and Stark County in the study and analysis of housing needs, goals, and objectives on an area-wide basis. Other local agencies and service providers were contacted and participated in this process.

2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

In preparing the City of Massillon's One-Year Action Plan, the City addressed those needs that met one of the three statutory objectives of the CDBG program: benefit low-and-moderate-income persons,

elimination of slum and blighting conditions, or an urgent community development need. And the Action Plan further targeted specific goals which were raised and identified during the creation of the five-year Consolidated Plan. Specific goals, objectives and outcomes include: local support for housing rehabilitation, targeted street improvements in low-and-moderate-income neighborhoods, and moderate-income neighborhoods, and provide public services for low-and-moderate-income income persons.

The HOME funding has specific goals of preservation of affordable housing; funding to improvements for storm sewers; targeted public services for low- and moderate-income persons; rental assistance to increase affordability to low- and moderate-income persons and funding for housing rehab.

3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

The City of Massillon has used its Federal entitlement funds to productively respond to the community needs of residents, businesses, and other community stakeholders. In addition, the City has developed relationships with community-based organizations, which are essential in addressing neighborhood needs and strengthening the community as a whole.

The City of Massillon will continue to program its Community Development Block Grant and HOME funds for activities to address neighborhood and community issues. For example, housing rehabilitation eliminates significant health and safety deficiencies; neighborhood level needs are addressed with infrastructure improvements, public facilities upgrades, and demolition of abandoned, deteriorated buildings; economic development efforts create or retain jobs; and public service activities focus on maintaining and improving household stability.

4. Summary of Citizen Participation Process and consultation process

Summary from citizen participation section of plan.

The City of Massillon utilizes its Citizen Participation Plan, which outlines the procedures and processes to solicit citizen input in the development and reporting of HUD-funded activities.

During the development of the FY 2025 Annual Action Plan, the City of Massillon utilized notices in a newspaper of general circulation, public meetings, and internet outreach to solicit public comment. During the 30-day comment period, hard copies of the documents were available in City Hall and the public library.

Massillon City Council discussed the FY 2025 CDBG allocations and the FY 2025 Annual Action Plan at regularly scheduled public meetings.

For more specific details about the citizen participation process, please refer to section **AP-12 Participation**.

The City of Massillon is active throughout the year in monitoring its subrecipients and consulting with nonprofit organizations and public agencies to gain input and feedback. For more specific details about the consultation process, please refer to section **AP-10 Consultation**.

Regarding HOME program funding, the City of Massillon participated in the planning and development of the FY 2024-2025 Five-Year Consolidated Plan and FY 2025 Annual Action Plan for the Stark County HOME Consortium, prepared by the Stark County Regional Planning Commission (SCRPC). More information on the citizen participation and consultation process is available in the SCRPC document.

5. Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

To be completed after the end of the 30-day public comment period.

6. Summary of comments or views not accepted and the reasons for not accepting them

This question intentionally left blank. Please refer to the other questions in this section.

7. Summary

This question intentionally left blank. Please refer to the other questions in this section.

PR-05 Lead & Responsible Agencies - 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

The following are the agencies/entities responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
Lead Agency	MASSILLON	
CDBG Administrator	MASSILLON	Community Development Department
HOPWA Administrator		
HOME Administrator		Stark County Regional Planning Commission
HOPWA-C Administrator		

Table 1 – Responsible Agencies

Narrative

The City of Massillon is the lead agency for the planning, administration and execution of CDBG activities under this One Year Action Plan. In particular, the City of Massillon Development Director is in charge of the administration of CDBG activities. The City of Massillon is also a member of the Stark County HOME Consortium with the leadership being the Stark County Regional Planning Commission (the HOME PJ) in the administration and management of HOME funded activities. The City of Massillon Housing Staff assists the HOME activities which are conducted in Massillon.

Consolidated Plan Public Contact Information

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AP-10 Consultation - 91.100, 91.200(b), 91.215(l)

1. Introduction

The question intentionally left blank.

Provide a concise summary of the jurisdiction’s activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(l)).

The types of providers and agencies listed in this question most often operate on a countywide basis. The Stark County Regional Planning Commission (SCRPC) provided information in its FY 2024-2028 Five-Year HUD Consolidated Plan concerning coordination between public and assisted housing providers and private and government health, mental health, and service agencies in Stark County, which has the potential to involve residents of Massillon.

During the second half of 2023, SCRPC managed two online Needs Assessment surveys to a wide variety of agencies and organizations, including public and assisted housing providers, private and governmental health, mental health and service agencies, as well as political subdivision leaders in the county. Additionally, each of these stakeholders was invited to participate in one of the four public meetings. The general public was also able to participate in the surveys and public meetings.

The City of Massillon works to enhance the coordination between public and private housing and service agencies whenever possible.

Homeless needs are addressed through the HCCSC, which is comprised of public and private housing and social service agencies, including the City of Massillon. Through its CDBG allocation, the City of Massillon also provides funding to several social service agencies and organizations to partially fund key aspects of the Continuum of Care’s operations and programs.

Further coordination is the Stark County HOME Consortium, a partnership of the Cities of Massillon and Alliance, plus the Stark County Regional Planning Commission (SCRPC) on behalf of Stark County. The Consortium coordinates the expenditure of HUD HOME Investment Partnerships Program funds within Stark County. In addition, the City of Massillon has a contractual relationship with SCRPC, with SCRPC staff assisting with inspections of Massillon’s CDBG-funded housing rehabilitation projects.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

The City of Massillon participates in the Homeless Continuum of Care of Stark County (HCCSC), which coordinates activities and operates on a countywide basis.

The Stark County Regional Planning Commission (SCRPC) provided information in its FY 2024-2028 Five-Year HUD Consolidated Plan describing coordination among the Continuum of Care, housing providers, and health and service agencies to address the needs of homeless persons, including the chronically homeless, families with children, veterans, and unaccompanied youth, as well as persons at risk of homelessness.

SCRPC conducted an online survey to the HCCSC and other homeless services-related agencies to gather input on program needs. During Consolidated Plan preparation, a public meeting was held as part of a HCCSC meeting. The draft Plan was made available to the CoC and its members for comments.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction’s area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

The City of Massillon is not a recipient of Emergency Solutions Grant (ESG) funding.

The only jurisdiction in Stark County that receives ESG funding is Canton. The Stark Housing Network manages Canton’s ESG funds.

2. Agencies, groups, organizations and others who participated in the process and consultations

Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	STARK COUNTY REGIONAL PLANNING COMMISSION SERVICES, INC.
	Agency/Group/Organization Type	Service-Fair Housing Publicly Funded Institution/System of Care Regional organization Planning organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Market Analysis Economic Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Stark County Regional Planning Commission staff and management were consulted in person and through correspondence during the development of the City of Massillon's Annual Action Plan as well as the HOME Consortium Action Plan.

2	Agency/Group/Organization	Habitat for Humanity of East Central Ohio
	Agency/Group/Organization Type	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Education Regional organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The City of Massillon and Habitat for Humanity East Central Ohio (Habitat) meet regularly to discuss programs and community needs, particularly housing needs for low income families and neighborhood revitalization issues.
3	Agency/Group/Organization	Stark County Land Reutilization Corporation
	Agency/Group/Organization Type	Other government - County Regional organization Planning organization
	What section of the Plan was addressed by Consultation?	Economic Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The City continues to work with Stark County Land Reutilization Corporation to reduce and eliminate slum and blight within the City. The SCLRC operates a side lot program that allows eligible interested parties to acquire side lots, a Demolition Assistance Program (DAP) and a Targeted Acquisition Assistance Program (TAAP).

4	Agency/Group/Organization	Stark Metropolitan Housing Authority
	Agency/Group/Organization Type	Housing PHA Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-homeless
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Local public housing authority.

Identify any Agency Types not consulted and provide rationale for not consulting

The public meetings and public hearings were open to anyone who wanted to attend. There were no agency types that were not consulted or invited to attend the public meeting.

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	Stark County Homeless Continuum of Care	The Homeless Continuum of Care of Stark County serves all of Stark County, including Massillon. Massillon is the second largest City in the County.

Table 3 - Other local / regional / federal planning efforts

Narrative

This question intentionally left blank.

AP-12 Participation - 91.401, 91.105, 91.200(c)

- 1. Summary of citizen participation process/Efforts made to broaden citizen participation
Summarize citizen participation process and how it impacted goal-setting**

Please see the Executive Summary, comment number 4: Summary of Citizen Participation Process and Consultation Process.

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
1	Newspaper Ad	Non-targeted/broad community	A newspaper ad was placed in Massillon's general circulation newspaper, The Independent, on January 17th, 2025 advertising the upcoming CDBG Application Workshop. This was also advertised on the City's website, and notification was sent to all previous program year sub recipients.	n/a	n/a	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
2	Public Meeting	Non-targeted/broad community	An application workshop was held on January 23rd, 2025. The purpose of this workshop was to educate the public on opportunities to apply for Massillon CDBG Public Services funding. In total, representatives from more than 10 local agencies attended this workshop.	Attendees were given an overview of the CDBG goals and objectives, the funding process, and what Massillon has used CDBG funds for in the recent past. Attendees had the opportunity to ask questions and comment. Several basic questions about allowable uses were answered. No substantial comments on the funding process were received.	No comments received, no comments accepted.	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
3	Newspaper Ad	Non-targeted/broad community	Advertisement in the Massillon Independent on March 10, 2025 for Citizens Input Hearing on March 17, 2025.	n/a	n/a	https://massillonohio.gov/
4	Public Hearing	Non-targeted/broad community	Held Citizens Input Hearing on March 17, 2025 to invite comments on the goals, strategies, priorities, and activities for the FY 2025 Annual Action Plan.	No comments received.	No comments received, therefore no comments were NOT accepted.	
5	Newspaper Ad	Non-targeted/broad community	Advertisement in the Massillon Independent on March 31, 2025 to announce 30-day public comment period beginning April 1, 2025 and Public Hearing on April 28, 2025.	n/a	n/a	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
6	Public Hearing	Non-targeted/broad community	Held Public Hearing on April 28, 2025 for FY 2025 Annual Action Plan.	To be completed after public hearing and comment period.	To be completed after public hearing and comment period.	

Table 4 – Citizen Participation Outreach

Expected Resources

AP-15 Expected Resources - 91.420(b), 91.220(c)(1,2)

Introduction

The City of Massillon is an entitlement community for the Community Development Block Grant (CDBG) Program. As such, Massillon receives an annual allocation of Federal funding from the U.S. Department of HUD for CDBG.

Massillon is also a member of the Stark County Consortium through which it receives funds from the HOME Investment Partnership (HOME) Program. The Consortium members are Stark County and the cities of Alliance and Massillon. Information about the HOME Program and annual funding availability to the Consortium members is contained in the 2025 Annual Action Plan prepared by the Stark County Regional Planning Commission

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	651,742.00	1,500.00	98,980.00	752,222.00	0.00	CDBG funding has seen a modest fluctuation, from year to year, over the past several years. This is the second year of a 5 year consolidated plan

Table 5 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

The City of Massillon leverages CDBG funds with local and state funds to maximize results. For the Stark HOME Consortium, HOME projects that are funded as part of the Low Income Housing Tax Credit (LIHTC) program are a source of matching funds. Additionally, large projects such as new construction often utilize HOME funds along with multiple private and public funding sources, which also leverages Federal funds.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

The City of Massillon Parks & Recreation Department maintains parks and recreation facilities that may be maintained, repaired, or modernized in order to increase the livability and sustainability of neighborhoods.

Publicly owned land such as street rights-of-way, including sidewalk areas, may be improved above and below the surface to remedy infrastructure priorities and to improve public access, safety, and disability accessibility.

The City of Massillon may acquire property tax delinquent vacant parcels in order to increase the livability and sustainability of particular neighborhoods.

The Stark County Land Reutilization Corporation (Land Bank) may hold vacant parcels and/or vacant buildings in Massillon. Vacant parcels may be sold. Properties with buildings may be rehabilitated or demolished, after a case-by-case analysis, in order to improve the sustainability of housing in particular neighborhoods.

Discussion

Funding Contingency Plan

In the event that there is:

- 1) A difference (increase or decrease) between the estimated FY 2025 CDBG Entitlement Grant funding listed in this document compared to the actual HUD allocations to be announced in 2025; and/or
- 2) A difference in the estimated and actual amount of carryover funds and/or program income from FY 2024 to FY 2025.

The budgets for activities identified in the FY 2024 Annual Action Plan will be increased/decreased proportionally in relation to the overall change in funding.

Annual Goals and Objectives

AP-20 Annual Goals and Objectives - 91.420, 91.220(c)(3)&(e)

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Affordable Housing Opportunity	2024	2028	Affordable Housing Non-Homeless Special Needs	City Target Area	Affordable Housing Priorities Non-Homeless Persons with Special Needs	CDBG: \$462,222.00	Homeowner Housing Rehabilitated: 26 Household Housing Unit
2	Homeless Needs	2024	2028	Homeless	City Target Area	Homelessness	CDBG: \$30,000.00	Homeless Person Overnight Shelter: 300 Persons Assisted
3	Non-Homeless Special Needs	2024	2028	Non-Homeless Special Needs	City Target Area	Non-Homeless Persons with Special Needs	CDBG: \$18,000.00	Public service activities other than Low/Moderate Income Housing Benefit: 200 Persons Assisted
4	Public Services	2024	2028	Non-Housing Community Development	City Target Area	Non-Housing CD - Public Services	CDBG: \$32,000.00	Public service activities other than Low/Moderate Income Housing Benefit: 400 Persons Assisted
5	Economic Development	2024	2028	Non-Housing Community Development	City Target Area	Non-Housing CD - Economic Development	CDBG: \$40,000.00	Facade treatment/business building rehabilitation: 9 Business

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
6	Planning and Administration	2024	2028	Planning and Administration	City Target Area	Affordable Housing Priorities Homelessness Non-Homeless Persons with Special Needs Non-Housing CD - Economic Development Non-Housing CD - Neighborhoods Non-Housing CD - Public Services Public Housing	CDBG: \$95,000.00	
7	Neighborhood Improvements	2024	2028	Non-Housing Community Development	City Target Area	Non-Housing CD - Neighborhoods	CDBG: \$75,000.00	Buildings Demolished: 5 Buildings

Table 6 – Goals Summary

Goal Descriptions

1	Goal Name	Affordable Housing Opportunity
	Goal Description	

2	Goal Name	Homeless Needs
	Goal Description	
3	Goal Name	Non-Homeless Special Needs
	Goal Description	
4	Goal Name	Public Services
	Goal Description	
5	Goal Name	Economic Development
	Goal Description	
6	Goal Name	Planning and Administration
	Goal Description	
7	Goal Name	Neighborhood Improvements
	Goal Description	

AP-35 Projects - 91.420, 91.220(d)

Introduction

Under its FY 2025 Action Plan, Massillon will undertake a variety of projects designed to meet underserved housing needs and address affordable housing issues. The City will continue to operate its own housing rehabilitation program, offering deferred payment loans up to \$25,000 to low-and-moderate-income homeowners for the repair and rehabilitation of their homes. The City will continue its emergency home repair program, providing up to \$10,000.00 to assist LMI homeowners with needed repairs to correct one emergency housing problem, such as electrical, heating, or plumbing. To bridge the gap between the Full Rehabilitation program and Emergency Repair Program, the City implemented a minor repair program several years ago. The Minor Repair Program allows for two or more items to be completed, with a maximum assistance limit of \$15,000.

The City will continue to work with Massillon Main Street in undertaking an exterior renovation/facade improvement program for downtown buildings.

Utilizing the 15% grant allowance for public service activities, the City will provide funding to the following agencies:

Habitat for Humanity of Northeast Ohio for its Hope ReStored program. The Hope ReStored program provides household furnishing vouchers to low-to-moderate income families in need of beds, dressers, etc. These vouchers will be distributed through local non-profit partners.

CDBG funding will be provided to CommQuest to assist in the operation of the Family Living Center, which provides shelter and supportive services to families and single women. The City will also provide CDBG funding to the Domestic Violence Project for its Western Stark Emergency Housing Program to provide short-term emergency housing and supportive services for victims of domestic violence and families in Massillon. The City will also provide funding to Salvation Army for their Emergency Shelter Services Program, and Stark Mental Health and Addiction Recovery for their county wide homeless hotline management.

Additionally, the City will utilize CDBG funds for a variety of public service programs designed to meet the needs of low-income persons in the community. Low income youth needs will be served by the Legacy Project of Stark County. Other Public Service activities include Stark Fresh and the YMCA of Western Stark County.

Elderly and handicapped needs will be served by Westark Family Services Elderly Homemaker Program,

Vantage Aging/Meals on Wheels and the Faith in Action Elderly Caregiver Program.

#	Project Name
1	CDBG Administration
2	Housing Rehabilitation
3	Massillon Main Street
4	CDBG Demolition Program
5	CommQuest Services
6	Domestic Violence Project
7	Faith in Action
8	Habitat for Humanity ReStored
9	Legacy Project
10	Stark Fresh
11	Salvation Army of Massillon
12	Stark MHAR
13	Vantage Aging
14	YMCA All Access
15	Habitat for Humanity-Preserve a Home

Table 7 – Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

CDBG program funding decisions made by the City of Massillon as part of the Annual Action Plans coordinate with the priorities and needs identified in the Five-Year Consolidated Plan.

On an annual basis, CDBG allocations related to program areas such as housing and program administration are prepared by City staff.

On an annual basis, CDBG public service allocations are awarded on a competitive basis following an application process. CDBG applications are reviewed, scored, and ranked by a committee of City Staff to determine funding recipients.

The entire proposed budget plan is presented to the City of Massillon City Council for discussion at work sessions and during regular Council meetings. The City Council makes the final decisions concerning project budget allocations. Roughly concurrently with City Council review, a 30-day public comment

period, including a public meeting, is held to solicit comments from the community.

Current HUD funding is inadequate to meet community needs, and HUD, through annual Congressional appropriations, is the most significant source of funds to address those needs. No other Federal agency directs significant amounts of funding toward low-and moderate-income persons and neighborhoods. Any potential reduction in HUD funding represents the greatest obstacle in meeting community needs.

AP-38 Project Summary
Project Summary Information

1	Project Name	CDBG Administration
	Target Area	
	Goals Supported	Planning and Administration
	Needs Addressed	Affordable Housing Priorities Non-Homeless Persons with Special Needs Homelessness Non-Housing CD - Neighborhoods Non-Housing CD - Public Services Non-Housing CD - Economic Development
	Funding	CDBG: \$95,000.00
	Description	The City of Massillon will utilize CDBG funding for the overall management, coordination, administration, and evaluation of its CDBG program, along with undertaking fair housing activities.
	Target Date	6/30/2026
	Estimate the number and type of families that will benefit from the proposed activities	n/a
	Location Description	Citywide
	Planned Activities	The City of Massillon will utilize CDBG funding for the overall management, coordination, administration, and evaluation of its CDBG program, along with undertaking fair housing activities.
2	Project Name	Housing Rehabilitation
	Target Area	
	Goals Supported	Affordable Housing Opportunity
	Needs Addressed	Affordable Housing Priorities
	Funding	CDBG: \$437,222.00

	Description	The City of Massillon will fund three housing rehabilitation programs for homeowners. (All maximum dollar amounts noted represent materials and labor combined).The Full Rehabilitation program offers deferred payment rehabilitation loans (maximum \$25,000).The Code Enforcement Violation Program corrects exterior violations issued by City code enforcement staff. Eligible repairs include repair/replacement of porches, railings, and/or steps; siding; fascia; soffit; and gutters and/or downspouts.The Emergency Repair program corrects one emergency housing issue, such as electrical, heating, or plumbing (maximum \$7,500).
	Target Date	6/30/2026
	Estimate the number and type of families that will benefit from the proposed activities	This project anticipates assisting 25 low to moderate income families with needed repairs.
	Location Description	City Wide.
	Planned Activities	The affordable housing program will assist low and moderate income homeowners in making needed repairs to their homes.
3	Project Name	Massillon Main Street
	Target Area	City Target Area
	Goals Supported	Economic Development
	Needs Addressed	Non-Housing CD - Economic Development
	Funding	CDBG: \$40,000.00
	Description	The City of Massillon will provide CDBG funding to Massillon Main Street, a downtown improvement organization, which operates a rehabilitation program offering matching grants for the exterior improvements to buildings. The core area of the Business District has previously been addressed by the City as a slum and blight area. Assistance for Massillon Lions theater for facade work.
	Target Date	6/30/2026
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated this project will serve 8 businesses, plus benefit persons citywide.
	Location Description	Downtown Business District

	Planned Activities	Improvements may include but are not limited to exterior paint of previously painted surface, facade repair, window, entry door, awning and signage repair/replacement.
4	Project Name	CDBG Demolition Program
	Target Area	City Target Area
	Goals Supported	Neighborhood Improvements
	Needs Addressed	Non-Housing CD - Neighborhoods
	Funding	CDBG: \$75,000.00
	Description	Demolition of deteriorated and abandoned buildings, as well as buildings that must be demolished due to emergency situations such as fire damage, will alleviate blighting influences on neighborhoods.
	Target Date	6/30/2026
	Estimate the number and type of families that will benefit from the proposed activities	The project is estimated to demolish 6 housing units.
	Location Description	City wide
	Planned Activities	Demolition of deteriorated and abandoned buildings, as well as buildings that must be demolished due to emergency situations such as fire damage, will alleviate blighting influences on neighborhoods.
5	Project Name	CommQuest Services
	Target Area	City Target Area
	Goals Supported	Homeless Needs
	Needs Addressed	Homelessness
	Funding	CDBG: \$10,000.00
	Description	The Homeless Family Living Shelter provides emergency shelter and basic immediate needs and programs for persons who are homeless.
	Target Date	6/30/2026
	Estimate the number and type of families that will benefit from the proposed activities	This project is estimated to serve 100 persons within the City.
	Location Description	City wide

	Planned Activities	Funding will be provided to assist in the operation of the Family Living Homeless Shelter, which provides temporary shelter to homeless families for up to 90 days.
6	Project Name	Domestic Violence Project
	Target Area	
	Goals Supported	Non-Homeless Special Needs
	Needs Addressed	Non-Homeless Persons with Special Needs
	Funding	CDBG: \$10,000.00
	Description	The Domestic Violence Project provides shelter, safety, and services for survivors of domestic violence and their children.
	Target Date	6/30/2026
	Estimate the number and type of families that will benefit from the proposed activities	This project is estimated to serve 100 people within the city.
	Location Description	confidential
	Planned Activities	Funding will be provided to assist in the operation of domestic violence shelter providing short term emergency housing and support services to survivors of domestic abuse.
7	Project Name	Faith in Action
	Target Area	
	Goals Supported	Non-Homeless Special Needs
	Needs Addressed	Non-Homeless Persons with Special Needs
	Funding	CDBG: \$8,000.00
	Description	Faith in Action provides free transportation to medical appointments and personal errands such as shopping, banking, and respite services. The program also provides assistance with small household projects for elderly/frail elderly residents. An annual health fair is held to provide free health screenings
	Target Date	6/30/2026
	Estimate the number and type of families that will benefit from the proposed activities	This project is estimated to serve 100 low to moderate income persons throughout the city.

	Location Description	City wide
	Planned Activities	Funding will be provided for caregiver assistance to elderly, frail elderly, disabled and/or isolated person. The program goal is to assist persons to continue to live independently in their homes.
8	Project Name	Habitat for Humanity ReStored
	Target Area	
	Goals Supported	Public Services
	Needs Addressed	Non-Housing CD - Public Services
	Funding	CDBG: \$6,000.00
	Description	Habitat for Humanity East Central Ohio operates the Hope ReStored program, which provides vouchers for individuals and households to shop at Habitats Canton ReStore location and obtain home furnishings.Habitat for Humanity Preserve a home program. Assists with preservation of a home within Massillon.
	Target Date	6/30/2026
	Estimate the number and type of families that will benefit from the proposed activities	It is estimaed 40 low to moderate income persons will benefit from this program.
	Location Description	City wide
	Planned Activities	The program provides vouchers to person and housholds to obtain home furnishings at Habitats Restore location in Canton.
9	Project Name	Legacy Project
	Target Area	
	Goals Supported	Public Services
	Needs Addressed	Non-Housing CD - Public Services
	Funding	CDBG: \$8,000.00
	Description	Legacy Project of Stark County operates the impACT and REMIX youth mentoring programs. impact is small group mentoring that occurs on-site at the child's school during the school day. REMIX is a mentoring program for 4th through 8th grade students to learn skills and connect to resources to help them bring about positive change in their personal lives, schools, and neighborhoods.
	Target Date	6/30/2026

	Estimate the number and type of families that will benefit from the proposed activities	Is it estimated program will serve 100 low to moderate income youth city wide.
	Location Description	City wide
	Planned Activities	Funding will partially support the salary of the mentoring coordinator. The mentoring coordinator is responsible for contracting services with the schools and planning the curriculum for the students.
10	Project Name	Stark Fresh
	Target Area	
	Goals Supported	Public Services
	Needs Addressed	Non-Housing CD - Public Services
	Funding	CDBG: \$5,000.00
	Description	Stark Fresh operates an online grocery store to deliver fresh, affordable groceries to persons with mobility challenges.
	Target Date	6/30/2026
	Estimate the number and type of families that will benefit from the proposed activities	The project is estimated to serve 100 low to moderate income families.
	Location Description	City wide
	Planned Activities	StarkFresh operates an online grocery store to deliver fresh affordable groceries to persons with mobility challenges, especially those residing in food deserts.
11	Project Name	Salvation Army of Massillon
	Target Area	
	Goals Supported	Homeless Needs
	Needs Addressed	Homelessness
	Funding	CDBG: \$10,000.00

	Description	The program will partially support an emergency temporary shelter for the homeless. The program also completes intake assessments and develops individual service plans for families and individuals being evicted through the Massillon Municipal Courts and refers them to appropriate agencies providing credit counseling, money management, mediation services, and other resources designed to support permanent housing.
	Target Date	6/30/2026
	Estimate the number and type of families that will benefit from the proposed activities	Program is estimated to assist approximately 100 low to moderate income families.
	Location Description	Ctiy Wide
	Planned Activities	Fudning will partially support the salary of a staff person in the emergency shelter services program.
12	Project Name	Stark MHAR
	Target Area	
	Goals Supported	Homeless Needs
	Needs Addressed	Homelessness
	Funding	CDBG: \$10,000.00
	Description	The Homeless Hotline serves as the only Homeless Continuum of Care of Stark County. They are the centralized intake and coordinated assessment point for persons seeking assistance with housing and social service needs.
	Target Date	6/30/2026
	Estimate the number and type of families that will benefit from the proposed activities	This program is estimated to assist 100 low to moderate income persons throughout the city.
	Location Description	City wide.
	Planned Activities	Funding will partially support the operation of the centralized intake and coordinated assessment process of the homeless continuum of care of stark county.
13	Project Name	Vantage Aging
	Target Area	City Target Area

	Goals Supported	Public Services
	Needs Addressed	Non-Housing CD - Public Services
	Funding	CDBG: \$5,000.00
	Description	The program feeds Massillon's senior community to ensure that persons unable to purchase or prepare their own meals have food. Meals are delivered to eligible seniors.
	Target Date	6/30/2026
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated this program will serve 100 low to moderate income persons throughout the City.
	Location Description	City wide
	Planned Activities	Funding will be used to partially support a home delivered meal program.
14	Project Name	YMCA All Access
	Target Area	City Target Area
	Goals Supported	Public Services
	Needs Addressed	Non-Housing CD - Public Services
	Funding	CDBG: \$8,000.00
	Description	The YMCA provides a variety of programs, including a fitness center, aquatics, sports, exercise classes, and health and wellness classes.
	Target Date	6/30/2026
	Estimate the number and type of families that will benefit from the proposed activities	It is esimated 100 low to moderate income persons will benefit from this program throughout the city.
	Location Description	City wide.
	Planned Activities	Funding will be used to partially support a program to subsidize membership cost for low to moderate income persons.
15	Project Name	Habitat for Humanity-Preserve a Home
	Target Area	City Target Area
	Goals Supported	
	Needs Addressed	

Funding	CDBG: \$25,000.00
Description	CDBG funding will be utilized for the preservation of one existing home which will be rehabilitated for one low to moderate income family.
Target Date	6/30/2026
Estimate the number and type of families that will benefit from the proposed activities	One (1) low to moderate income homeowner or family.
Location Description	City Wide
Planned Activities	Habitat for Humanity East Central Ohio will utilize funds to preserve a single-family home in the City of Massillon for sale to one (1) low to moderate income homeowner or family.

AP-50 Geographic Distribution - 91.420, 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

Program assistance will be available communitywide for persons and households qualifying as low- to moderate-income, but priority will be given to the Target Area identified in this section.

Geographic Distribution

Target Area	Percentage of Funds
City Target Area	75

Table 8 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

Based on HUD data, 42.58% of Massillon residents are low- and moderate-income. The City's Target Area is comprised of U.S. Census Block Groups where a majority of persons (50% or more) are identified as low- and moderate-income. The City of Massillon prioritizes CDBG-funded programs to the Target Area, such as housing rehabilitation and street improvements, in order to improve the quality of life and safety of residents.

Discussion

Census Block Groups that are part of the Target Area:

Census Tract 7135.02, Block Group 1

Census Tract 7137, Block Groups 1 and 2

Census Tract 7139, Block Groups 1 and 2

Census Tract 7141, Block Groups 1 and 3

Census Tract 7142, Block Groups 1, 2, 3, and 4

Census Tract 7143.02, Block Group 2

Census Tract 7150, Block Groups 1 and 2

AP-75 Barriers to affordable housing -91.420, 91.220(j)

Introduction

The City of Massillon CDBG funding is heavily focused on addressing the barriers of Affordable Housing. The City of Massillon's program for housing rehabilitation is focused on assistance to overcome housing needs. The City of Massillon Housing Director serves as the Fair Housing administrator to help identify, advocate, enforce and promote all elements of Fair Housing. SCRPC employs the Fair Housing Coordinator for Stark County. She and the Community Development and Planning staff work together towards removing barriers to affordable housing.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

The City of Massillon uses several activities to address Affordable Housing including Code Enforcement throughout the city. It also uses a Fair Housing program. The Fair Housing Coordinator for Stark County as part of the Continuum of Care is a regular speaker in Massillon and across the County. Staff will review and modify, as needed, funding agreements with subrecipients to include a disclaimer that the subrecipient/local government will affirmatively further fair housing.

Discussion

The City of Massillon will continue to administer and enforce its Affirmative Marketing Policy in order to reduce or remove barriers to affordable housing.

AP-85 Other Actions - 91.420, 91.220(k)

Introduction

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Actions planned to address obstacles to meeting underserved needs

The City of Massillon has many activities and projects planned for the upcoming year that will address underserved needs, however, the most persistent obstacle to meeting underserved needs is adequate funding through HUD's CDBG program. Over time, there has been an overall decrease in CDBG funding through Congressional appropriations. The City will continue to work with Federal, state, and local agencies and elected officials, as well as foundations and other non-public sector sources, to leverage funds to better serve the community.

Actions planned to foster and maintain affordable housing

The City of Massillon has three programs as part of its housing rehabilitation assistance efforts for low- and moderate-income homeowners. The dollar amounts listed are maximums for materials and labor per household.

The Full Rehabilitation program offers deferred payment loans to homeowners (maximum \$25,000 HOME funds)

The Code Enforcement Violation program will correct violations issued by City code enforcement staff. Eligible repairs include repair/replacement of porches, railings, and/or steps; siding; fascia; soffit; and gutters and/or downspouts (maximum \$10,000)

The Emergency Home Repair Program will correct one emergency housing problem, such as electrical, heating, or plumbing (maximum \$10,000)

Actions planned to reduce lead-based paint hazards

As part of assessing the repair needs of a dwelling through the City's housing rehabilitation programs, lead-based paint issues are identified. Remediating lead-based paint issues can be part of the scope of work of a rehabilitation project, and the City will work to address lead-based paint issues whenever

possible.

To meet HUD's lead-based paint regulations, the City of Massillon, in conjunction with Stark County and the Stark County Regional Planning Commission, has adopted policies for addressing lead-based paint issues in housing programs. City Housing Department staff provides brochures regarding lead-based paint concerns to all housing rehabilitation participants and rehabilitation projects are tested for lead-based paint clearance to ensure compliance.

Actions planned to reduce the number of poverty-level families

The City of Massillon will continue to utilize federal resources to implement programs, such as rehabilitation assistance, which enable homeowners to remain in their homes and keep these dwellings in decent, safe, and sanitary condition. Depending on the scope of work, rehabilitation projects also improve the efficiency of plumbing, electrical, and HVAC systems, which can reduce household energy costs.

Actions planned to develop institutional structure

Through its participation in the Stark County HOME Consortium, the City of Massillon works closely with the cities of Alliance and Canton, as well as Stark County, to provide an areawide approach to housing and community development issues.

For example, the City participates in both the Homeless Continuum of Care of Stark County (HCCSC) and the Western Stark County Homeless Task Force (WSCHTF). The WSCHTF is a collaborative effort that involves leaders from the Massillon Area Clergy Association, City officials, and social service working together to identify needs, address issues, and assist persons who are homeless and persons at risk of homelessness.

Actions planned to enhance coordination between public and private housing and social service agencies

The City of Massillon works to enhance the coordination between public and private housing and service agencies whenever possible.

Homeless needs are addressed through the HCCSC, which is comprised of public and private housing and social service agencies, including the City of Massillon. Through its CDBG allocation, the City of Massillon also provides funding to several social service agencies and organizations to partially fund key aspects of the Continuum of Care's operations and programs.

Further coordination is the Stark County HOME Consortium, a partnership of the Cities of Massillon and Alliance, plus the Stark County Regional Planning Commission (SCRPC) on behalf of Stark County. The Consortium coordinates the expenditure of HUD HOME Investments Partnership Program funds within

Stark County. In addition, the City of Massillon has a contractual relationship with SCRPC, with SCRPC staff assisting with inspections of Massillon's CDBG-funded housing rehabilitation projects.

Discussion

The City of Massillon continues to utilize CDBG funding to serve the community. The planning and program administration are key activities in the implementation and management of these programs. The City will use CDBG funding for administrative activities, including the overall management, coordination, reporting and record-keeping requirements of the CDBG Program. CDBG funds will also be used for planning activities, including economic development planning. The City will utilize CDBG funding for the provision of fair housing services and activities to improve and promote housing opportunities in the community, including education, outreach, monitoring and evaluation, as well as activities designed to address identified impediments to fair housing.

Program Specific Requirements

AP-90 Program Specific Requirements - 91.420, 91.220(I)(1,2,4)

Introduction

Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	1,500
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	1,500

Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	0.00%

Discussion

The City of Massillon's Housing Department and Community Development Department use the one-year period to provide overall benefits to persons of low and moderate income. The City of Massillon has estimated that 75% of CDBG funds for Program Year 2025 will benefit persons of low and moderate incomes. The City of Massillon is striving to provide a better quality of life, to improve safety, health, and welfare to all persons in the City. The City is strongly committed to meeting the National Objectives.

The City of Massillon has made concerted efforts in addressing affirmative fair housing for persons of the City by promoting housing opportunities through public meetings, newspaper publications, public luncheons, City website links, brochures distributed throughout the City to Nonprofit Agencies, the Public Library, Chamber of Commerce, etc. Guidance, procedures, and support is given from the Housing Department and the Community Development Department of the City for all persons to have equal access to housing of their choice.

